# **ENCORE FINANCIAL REVIEW**

**Town Council Presentation** 

Presented by:

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### ABOUT ECONOMIC & PLANNING SYSTEMS











FISCAL & ECONOMIC IMPACT ANALYSIS



HOUSING POLICY



**PUBLIC-PRIVATE** PARTNERSHIP (P3)



**ECONOMICS** 

### RECENT PROJECT EXPERIENCE

### Castle Rock, CO Projects

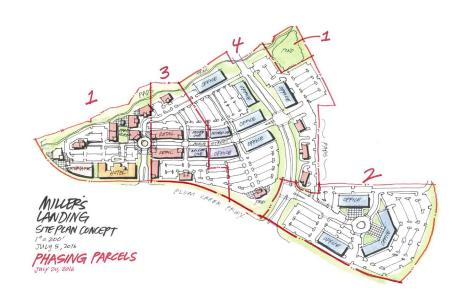
- Miller's Landing Public Finance Review
- Economic Development Plan
- Development Impact Review
- Promenade Financial Analysis

### Other Douglas County/Regional Projects

- Parker, CO TIF/Public Revenue Projections
- Parker, CO URA/P3 Market Studies
- E-470 Economic Impact Analysis
- Lone Tree Retail Forecasts
- Regional Economic Development strategy

### Other Notable Projects

- Denver Union Station, Denver, CO
- Foothills Mall Redevelopment, Fort Collins, CO



#### **OUTLINE**

- Project Background
  - Project Summary
  - Public Revenues
  - Public Finance Agreement
- Market Analysis
  - Project Cost and Revenue Factors
- Financial Analysis
  - "But For" Analysis
  - Financial Returns
- Public Finance
  - Public Revenue Estimates
  - Town Surplus/Deficit
- Conclusion
  - Summary of Findings



### **KEY QUESTIONS**

### Private Development

- Are market assumptions reasonable?
- Would project be feasible "but for" public finance revenues?
- Does Developer make a reasonable return with public finance revenues (i.e. no windfall profit)?

#### Public Portion

- What are reasonable public revenues factors to use in estimate?
- Do public revenue cover the cost of the public portion of the project? Is there a surplus or deficit?





# **BACKGROUND**

#### **PROGRAM**

#### Private

- Residential:124 condominium units

Retail: 17,881 sq. ft.Office: 11,921 sq. ft.Parking: 350 spaces

#### Public Portion

- 308 public parking spaces (net gain of 216 spaces)
- Downtown railroad quiet zone (~\$900k)
- Civic Plaza (between Encore and Town Hall)
- New roundabout South and Wilcox Street



Encore Financial Review | 5

# **BACKGROUND**

#### **SOURCES & USES**

Sources	Amount	% Sub	% Tot	Uses	Amount	% Sub	% Tot
TOWN							
Public Parking Garage [1] Public Plaza Subtotal	\$9,750,000 <u>\$800,000</u> <b>\$10,550,000</b>	92% <u>8%</u> <b>100%</b>	13% <u>1%</u> <b>15%</b>	Public Finance Proceeds NA Subtotal	\$10,550,000 <u>0</u> <b>\$10,550,000</b>	100% <u>0%</u> <b>100%</b>	15% <u>0%</u> <b>15%</b>
DEVELOPER							
Private Development Quite Zone Subtotal	\$60,832,000 \$900,000 \$61,732,000	99% <u>1%</u> <b>100%</b>	84% <u>1%</u> <b>85%</b>	Private Capital Public Finance Proceeds Subtotal	\$58,296,000 \$3,436,000 \$61,732,000	94% <u>6%</u> <b>100%</b>	81% <u>5%</u> <b>85%</b>
TOTAL	\$72,282,000		100%		\$72,282,000		100%

<sup>[1]</sup> Based on developer cost estimate, Tow n does not cover full cost of public parking at  $\sim$ \$10.6 million.

Source: Economic & Planning Systems

# **BACKGROUND**

#### PUBLIC FINANCE AGREEMENT

#### **Public Revenues**

- Generated from private project
- Shared between Town and Confluence
- Share of sale tax to incentivize developer

#### Other Contributions

- Town
  - Town land 1.09 ac
  - Municipal fees
- Developer
  - Wilcox land 0.96 ac
  - Quiet zone
  - Construction risk

Sources	Description	Town	Developer		
PROPERTY TAX					
Tax Increment Financing (TIF)	Property Tax Increment generated by development of the project. (Note: TIF ends in 2038)	~58% of revenues	~42% of revenues		
General Improvement District (GID)	Improvement public improvements		0% of revenues		
SALES TAX					
Town Sales Tax (4%)	Town sales tax generated by the retail sales in the development	~84% of revenues	~16% of revenues		
PIF (1%)	Additional 1% sales fee levied on retail sales within project	~84% of revenues	~16% of revenues		
TOTAL		82% total	18% total		
Use of revenues		Public garage and plaza	Financing gap		

## MARKET ANALYSIS

#### DEVELOPER AND PUBLIC REVENUE ASSUMPTIONS

#### Overview

- Completed a market analysis to determine reasonable model and public revenue inputs
- Created low, medium, and high values for each input

### Developer Assumptions

- Cost and revenues values used in pro forma analysis
- Ultimately impacts developer return, financing gap, and "but for" analysis calculations

#### Public Finance Estimate

- Property and sales tax value used in public revenue estimate
- Ultimately impacts determination of surplus/deficit (i.e. can public revenues cover the cost of the project)
- Used appropriately conservative estimates representing a "most likely "scenario

#### Conclusion:

Cost and revenue factors are within acceptable ranges for residential condominium and commercial development in the Castle Rock area

# **MARKET ANALYSIS**

#### **DEVELOPER ASSUMPTIONS**



**ECONOMIC & PLANNING SYSTEMS** 

# **MARKET ANALYSIS**

#### PUBLIC REVENUE ASSUMPTIONS





## FINANCIAL ANALYSIS

### "BUT FOR" ANALYSIS

### Financing Gap

- Calculated using real estate pro forma
- Based on financial returns commensurate project risk
- Low: ~\$2.4 million
- High: ~\$3.2 million

### "But For" Analysis

 Project would not be feasible "But For" public finance revenues

#### Public Revenue Proceeds

- Used to fill financing gap
- Estimated to contribute ~\$3.4 million in project funds

Description	Low 8% Discount Rate	High 10% Discount Rate
Public Revenue Proceeds [1] Gap Financing Total	\$3,435,759 <u>-\$2,385,283</u> <b>\$1,050,476</b>	\$3,435,759 - <u>\$3,248,275</u> <b>\$187,483</b>

[1] NPV of public revenue contributions at 5% discount rate.

Source: Economic & Planning Systems

## FINANCIAL ANALYSIS

#### FINANCIAL RETURN

### W/out Public Revenue Contribution

- Return = 3.09%
- Below market rate return and financial feasible Rate

#### With Public Revenue Contribution

- Return = 10.45%
- Above market rate return
- Not unreasonable given project risks

Description	Without Public Revenue	With Public Revenue
But For Analysis Public Revenue Proceeds [1] Unleverage IRR	<u>\$0</u> 3.09%	<u>\$3,435,759</u> <b>10.45</b> %

[1] NPV of public revenue contributions at 5% discount rate.

Source: Economic & Planning Systems

# **PUBLIC FINANCE**

#### PUBLIC REVENUES ESTIMATES & SPLITS

- Overall Distribution
  - Town = 82%
  - Developer = 18%
- Developer shares in both property and sales tax
  - This incentivizes sales tax generating uses in retail portion of the development
- Majority of Town revenues are property tax
  - Property tax more stable than sales tax

	Develop	er	Town		Total	
Description	Amount	%	Amount	%	Amount	%
Sales Tax						
Town (4%)	\$964,745	19%	\$4,946,483	21%	\$5,911,228	21%
PIF (1%)	\$241,186	<u>5%</u>	\$1,236,621	<u>5%</u>	<u>\$1,477,807</u>	<u>5%</u>
Subtotal	\$1,205,932	23%	\$6,183,103	26%	\$7,389,035	26%
Property Tax						
TIF	\$3,961,662	77%	\$5,360,109	23%	\$9,321,771	33%
GID	<u>\$0</u>	<u>0%</u>	\$11,927,339	<u>51%</u>	\$11,927,339	<u>42%</u>
Subtotal	\$3,961,662	77%	\$17,287,448	74%	\$21,249,110	74%
TOTAL REVENUE	\$5,167,593	100%	\$23,470,551	100%	\$28,638,146	100%
% Total	18%		82%		100%	

Source: Economic & Planning Systems

	Property Tax		Sales	Sales Tax		
Year <sup>1</sup>	TIF	GID	Town	PIF		
		45 mills	4%	1%		
2019	\$0	\$0	\$0	\$0		
2020	\$0	\$0	\$0	\$0		
2021	\$0	\$0	\$19,669	\$4,917		
2022	\$0	\$0	\$74,743	\$18,686		
2023	\$355,298	\$0	\$76,798	\$19,200		
2024	\$353,468	\$0	\$78,910	\$19,727		
2025	\$375,108	\$0	\$81,080	\$20,270		
2026	\$373,176	\$0	\$83,310	\$20,827		
2027	\$396,022	\$0	\$85,601	\$21,400		
2028	\$393,982	\$0	\$87,955	\$21,989		
2029	\$418,103	\$0	\$90,373	\$22,593		
2030	\$415,949	\$0	\$92,859	\$23,215		
2031	\$441,415	\$0	\$95,412	\$23,853		
2032	\$439,141	\$0	\$98,036	\$24,509		
2033	\$0	\$0	\$0	\$0		
2034	\$0	\$0	\$0	\$0		
2035	\$0	\$0	\$0	\$0		
2036	\$0	\$0	\$0	\$0		
2037	\$0	\$0	\$0	\$0		
2038	\$0	\$0	\$0	\$0		
2039	\$0	\$0	\$0	\$0		
2040	\$0	\$0	\$0	\$0		
2041	\$0	\$0	\$0	\$0		
2042	\$0	\$0	\$0	\$0		
2043	\$0	\$0	\$0	\$0		
2044	\$0	\$0	\$0	\$0		
2045	\$0	\$0	\$0	\$0		
2046	\$0	\$0	\$0	\$0		
2047	\$0	\$0	\$0	\$0		
2048	\$0	\$0	\$0	\$0		
TOTAL	\$3,961,662	\$0	\$964,745	\$241,186		
% Subtotal	77%	0%	19%	5%		
% Total	14%	0%	3%	1%		
<sup>1</sup> Collection year	show n					

\$451,295
\$452,105
\$476,458
\$477,313
\$503,023
\$503,926
\$531,070
\$532,023
\$560,680
\$561,686
\$0
\$0
\$0
\$0
\$0
\$0
\$0

\$0

\$0

\$0

\$0

\$0

\$0

\$0

\$0

\$0

\$5,167,593

100%

18%

\$0	\$0	\$19,669
\$0	\$0	\$74,743
\$88,824	\$324,546	\$76,798
\$88,367	\$324,546	\$78,910
\$93,777	\$342,641	\$81,080
\$93,294	\$342,641	\$83,310
\$99,006	\$361,745	\$85,601
\$98,496	\$361,745	\$87,955
\$104,526	\$381,915	\$90,373
\$103,987	\$381,915	\$92,859
\$110,354	\$403,209	\$95,412
\$109,785	\$403,209	\$98,036
\$582,533	\$425,691	\$201,464
\$579,533	\$425,691	\$207,005
\$615,013	\$449,426	\$212,697
\$611,845	\$449,426	\$218,546
\$649,304	\$474,484	\$224,556
\$645,959	\$474,484	\$230,732
\$685,507	\$500,939	\$237,077
\$0	\$500,939	\$243,596
\$0	\$528,870	\$250,295

\$0

\$0

\$0

\$0

\$0

\$0

\$0

23%

19%

\$528,870

\$558,358

\$558,358

\$589,489

\$589,489

\$622,357

\$622,357

\$5,360,109 \$11,927,339 \$4,946,483 \$1,236,621

51%

42%

\$257,179

\$264,251

\$271,518

\$278,985

\$286,657

\$294,540

\$302,640

21%

17%

\$0 \$24,586 \$93,428 ¢451 295

\$0

Subtotal

45 mills \$0 \$0 ΦO

GID

**Property Tax** 

TIF

\$0

\$0

4% \$0 \$0 \$19,669 \$74,743 \$76,798

**TOWN** 

Town

Sales Tax

\$0 \$0 \$4,917 \$18,686 \$19,200

\$60,899

\$62.574

\$64,295

\$66,063

\$67,879

\$69,746

\$71,664

\$73,635

\$75,660

5%

4%

PIF

1%

\$0 \$0 \$24,586 \$93,428 \$509,368 \$511,550 \$537,768 \$540,072

\$805,435

\$841,739

\$850,343

\$888,671

\$897,755

\$938,220

\$947,810

\$990,532

100%

82%

\$1,000,657

\$23,470,551

Subtotal

\$0 \$0 \$0 \$0 \$0

**DEVELOPER** 

<sup>\$78,910</sup> \$19,727 \$81,080 \$20,270 \$83,310 \$20,827 \$21,400 \$85,601 \$87,955 \$21,989 \$570,184 \$90,373 \$22,593 \$599,408 \$92,859 \$23,215 \$601,976 \$95,412 \$23,853 \$632,828 \$98,036 \$24,509 \$635,540 \$201,464 \$50,366 \$1,260,054 \$207.005 \$51.751 \$1,263,979 \$212,697 \$53,174 \$1,330,310 \$54,637 \$218,546 \$1,334,454 224,556 \$56,139 \$1,404,483 \$230,732 \$57,683 \$1,408,858 \$237,077 \$59,269 \$1,482,792

Source: Economic & Planning Systems

<sup>\$567,752</sup> 

# **PUBLIC FINANCE**

### SURPLUS/DEFICIT

- Both EPS and Hilltop Securities, the Town's financial advisor have calculated a surplus
- Public Revenues
  - Total = \$23.5 million
  - Using appropriately conservative factors
- Total Debt Service
  - Total = \$20.4 million
  - Includes the principal, interest, and capitalized interest
- Surplus/Deficit = + \$3.1 million
  - A cushion in case of less than expected revenue generation

Description	Amount
Total Town Public Revenues Total Debt Service [1] Deficit/Surplus	\$23,470,000 <u>\$20,370,000</u> <b>\$3,100,000</b>

[1] Include principal, interest, and capitalized interest payments. Source: Economic & Planning Systems

## CONCLUSIONS

#### SUMMARY OF FINDINGS

- 1. Cost and revenue factors are generally within acceptable ranges for residential condominium and commercial development in the Castle Rock area
- 2. The Project would not happen "but for" the public contribution
- 3. The proposed public investments do not result in an unreasonable return for the Developer
- 4. The Town's portion of estimated public revenues cover the cost of financing the parking garage and public plaza under moderately conservative revenue assumptions

## PUBLIC REVENUE AGREEMENT

Sources	Description	Terms	Public	Private
PROPERTY TAX				
Tax Increment Financing (TIF)	Property Tax Increment generated by development of the project. (Note: TIF ends in 2038)	• Collection Years: 2019-2039	<ul> <li>Years 2019-2032: 20% of revenues</li> <li>Years 2033-2039: 100% of revenues</li> <li>~58% of total</li> </ul>	<ul> <li>Years 2019-2032: 80% of revenues</li> <li>Years 2033-2039: 0% of revenues</li> <li>~42% of total</li> </ul>
General Improvement District (GD)	Additional property tax levied on top of current taxing entities	<ul> <li>Collection Years:</li> <li>2019-2048</li> <li>Mill Levy: 45 mills</li> </ul>	• 100%	• 0%
SALES TAX				
Town Sales Tax (4%)	Town sales tax generated by the retail sales in the development	<ul><li>Collection Years: 2019– 2048</li><li>Sales Tax: 4%</li></ul>	50% of revenues	<ul> <li>Years 2019–2032:</li> <li>50% of revenues</li> <li>Years 2033–2048:</li> <li>0% of revenues</li> </ul>
PIF (1%)	Additional 1% sales tax levied on retail customer of the projects	• Collection Years: 2019– 2048 • Sales Tax: 1%	• ~84% of total	• ~16% of total

## PUBLIC REVENUE AGREEMENT

Sources	Description	Terms	Public	Private		
Other Contribu	Other Contributions					
Town Land	Town contributing land to the Project	Completion of public parking	NA	~ \$2.5M in land value		
Municipal Fees	Town is contributing municipal fees to the Project	Construction period	NA	~\$2.7M		
Quiet Zone Improvements	Developer contribution to quiet zone improvements	NA	TBD (any amount over \$900,000)	\$900,00		

### **COP SUMMARY**

Description	Amount
Financing Statistics Total Debt Service Avg. Ann. Debt Service Net Interest Cost All-in True Insurance Cost (TIC)	\$20,374,869 \$679,162 4.187% 3.934%
Bond Uses Summary Project Funds Capitalized Interest Cost of Issuance Underwriter's Discount Additional Proceeds Total Uses	\$10,565,000 \$1,581,000 \$250,000 \$52,700 <u>\$1,087</u> <b>\$12,449,787</b>

Source: Hilltop Securities; Economic & Planning Systems

## **COP SCHEDULE**

	Annual Debt Service									Surplus/
Description		Principal		Interest		Cap. Int.		Total		Deficit
V										
<b>Year</b> 2019	•		¢.				φ.			\$0
2019	\$	-	\$	-	<sub>C</sub>	(612.260)	\$	-		\$0 \$0
2020	\$ \$	-	\$	613,369 527,000	\$ \$	(613,369)	\$	-	•	پو 22,091
2021	\$	-	\$ \$	527,000	э \$	(527,000) (440,631)	\$ \$	86,369	\$ \$	(2,422)
2022	\$		\$	527,000	Ф	(440,631)		527,000		(45,907)
2023	\$	-	\$	527,000			\$ \$	527,000	\$ \$	(45,907)
2024	\$	-	\$	527,000			\$	527,000	\$	(19,083)
2026	\$	-	\$	527,000			\$	527,000	\$	(17,100)
2027	\$	-	\$	527,000			\$	527,000	\$	9,237
2027	\$	-	\$	527,000			\$	527,000	\$	11,330
2029	\$	-	\$	527,000			\$	527,000	\$	39,135
2030	\$	-	\$	527,000			\$	527,000	\$	41,345
2030	\$	-	\$	527,000			\$	527,000	\$	70,701
2031	\$	560.000	\$	527,000			\$	527,000	\$	73,034
2032	\$	595,000	\$	527,000			\$	1,087,000	\$	75,034
2033	\$	685,000	\$	499,000			\$	1,087,000	\$	75,265
2035	\$	720,000	\$	469,250			\$	1,154,250	\$	71,243
2036	\$	825,000	\$	435,000			\$	1,154,230	\$	75,214
2037	\$	870,000	\$	399,000			\$	1,133,000	\$	71,483
2038	\$	980,000	\$	357,750			\$	1,224,000	\$	71,463
2039	\$	395,000	φ \$	314,250			\$	1,227,730	\$	73,464
2040	\$	450,000	\$	265,250			φ \$	, ,	\$	73,779
2040	\$	480,000	\$	245,500			\$		\$	72,023
2042	\$	540,000	\$	,			\$		\$	71,956
2042	\$	570,000	\$	199,000			\$		\$	71,930
2044	\$	640,000	\$	172,000			\$		\$	76,165
2044	\$	680,000	\$	143,500			\$		\$	70,103
2043	\$	750,000	\$	111,500			\$		\$	71,990
2047	\$	800,000	\$	77,500			\$		\$	75,697
2047	φ \$	500,000	\$	40,000			Ф \$		\$	75,097
2040	•	-	φ	40,000			φ	040,000	Ψ	11,544
Total Debt Service	\$	10,540,000	\$	11,415,869	\$	(1,581,000)	\$	20,374,869	\$	1,306,035

Source: Hilltop Securities; Economic & Planning Systems