

IGA with Douglas County – Enforcement of Business Licensure Requirements to Regulate Massage Facilities

February 17, 2026



State Law – Massage Licenses

- In 2022, the General Assembly enacted Section 30-15-401.4, C.R.S., which authorizes local governments to regulate massage facilities through issuing licenses and conducting background checks.
- The purpose of this statute is to deter and shut down illicit massage businesses engaged in sex and labor trafficking.
- Every operator, owner, and employee of a massage facility is now required to submit to a background check.
- In 2023, Douglas County exercised its authority under the statute to enact an ordinance establishing a massage facility licensing authority.

State Law – Recent Amendments

- In 2024, the General Assembly amended the statute to allow a municipality to enter into an IGA with the county in which it is located to have the county's ordinance apply to massage facilities operating within the municipality.
- In 2025, the General Assembly enacted Senate Bill 25-146 extending the deadline for operators, owners, and employees of massage facilities to submit to a background check to July 1, 2026.
- To ensure compliance with the statute, the County has invited the Town to enter into an IGA allowing the County to enforce its licensure requirements within Town boundaries.

IGA –Terms and Conditions

- The County will serve as the Licensing Authority for all massage businesses located within the Town.
- The Town will determine whether the business complies with its business licensing and zoning requirements under Town Code.
- The Licensing Authority will notify the Town of the approval or denial of any applications or renewals of massage licenses.
- The Licensing Authority will conduct all required background investigations of massage facility operators, owners, and employees.
- The Licensing Authority will submit complaints of a criminal nature related to the any licensed massage businesses located in the Town to CRPD.
- The Licensing Authority will collect and retain all fees and charges from issuing massage licenses and enforcing the ordinance.

Recommendation

- There are approximately 30 businesses operating within the Town that will be subject to County licensure requirements under the IGA.
- Information concerning the County licensure requirements will be sent to these businesses and posted on the Town's website.
- By entering into an IGA with the County, the Town will not incur the extra expense of establishing its own massage licensing authority and implementing the associated regulatory framework.
- Accordingly, the Town Revenue Manager and Town Attorney recommend that the Town Council approve the proposed IGA.

Proposed Motions

- I move to approve Resolution No. 2026-017 as introduced by title
- I move to approve Resolution No. 2026-017 as introduced by title, with the following conditions:

- I move to continue Resolution No. 2026-017 to the Town Council meeting on _____