



# **2024 Annual Comprehensive Financial Report**

**For the Year Ended December 31, 2024**



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ANNUAL COMPREHENSIVE FINANCIAL REPORT  
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## **INTRODUCTORY SECTION**

**Letter of Transmittal Organizational**

**Chart Directory of Town Officials**

**Certificate of Achievement for Excellence in Financial Reporting**



June \_\_, 2025

To the Honorable Mayor, Members of Town Council, and Citizens of the Town of Castle Rock, Colorado:

Colorado state law and the Town of Castle Rock (the Town) Home Rule Charter require an annual audit of the Town's financial statements. The goal of an audit is to provide reasonable assurance that the financial statements of the Town are presented in conformity with generally accepted accounting principles. The audit must be performed by an independent firm of licensed certified public accountants. In accordance with this requirement, we submit for your information and review, the Annual Comprehensive Financial Report of the Town for the year ended December 31, 2024.

Management of the Town is responsible for the completeness and reliability of the information presented in this report. To provide a reasonable basis for making these representations, the Town has established a comprehensive internal control framework that is designed to protect the Town's assets from loss, theft, or misuse and to provide sufficient reliable information for the preparation of the financial statements. Because the cost of internal controls should not exceed the benefits, the internal controls have been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement.

Forvis Mazars, LLP has issued unmodified opinions on the Town's financial statements. An "unmodified" opinion means that the financial statements meet the "in conformity with generally accepted accounting principles" requirement. The auditor's report is located at the front of the financial section of this report. The independent auditor is also required to complete the federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The results of the single audit are available in the Town's separately issued single audit report.

Management provides a narrative introduction, overview and analysis of the basic financial statements. Management's Discussion and Analysis (MD&A) provides an overview of the financial statements and is intended to complement this letter of transmittal. The MD&A can be found in the Financial Section of this Annual Comprehensive Financial Report immediately following the report of the independent auditors.

## **PROFILE OF THE TOWN**

Castle Rock is located in Douglas County along Interstate 25 approximately halfway between Denver and Colorado Springs. Castle Rock encompasses approximately 36.57 square miles and serves a population estimated at 87,102 residents. The Town's location, view of the mountains, mesas and the "small town feel" make Castle Rock a desirable location for residential development.

The Town was incorporated in 1881 and adopted its Home Rule Charter in 1987. The Town operates under the council-manager form of government. The policy-making and legislative authority are vested with the Town Council (the Council), which consists of seven members including the Mayor and Mayor Pro Tem. Each

councilmember is elected to represent an election district and the Mayor is elected to represent the Town at large. Town Councilmembers will serve four-year terms. In addition to serving on Council, individual members also represent the Town on various local, county and regional boards.

The Council is responsible for passing ordinances, adopting the budget, appointing boards and commissions, hiring the Town Manager (Manager), Town Attorney and Municipal Judge. The Manager is responsible for carrying out the policies and ordinances approved by Council, appointing the heads of the departments and for overseeing the operations of the Town.

The Town provides a full range of services including: police and fire protection, courts, emergency medical services, municipal water, water resources, storm water, wastewater, construction and maintenance of streets, public transit, parks and open spaces, golf course, recreation center, cultural events, community support, planning, development, code enforcement and general governmental services.

## **LOCAL ECONOMY**

Sales taxes provide approximately 61.6 percent of the Town's General Fund revenues. Sales taxes are used to support ongoing services such as police, fire, parks, open space, municipal court, and general governmental services. The major sources of sales taxes within the Town include a retail outlet mall, the promenade shopping and dining center, home improvement stores and grocery stores. The Town is the county seat for Douglas County and the site of the Douglas County School District Office. These two governments along with the Town are among the top three employers within the Castle Rock area. Because of its close proximity to both Denver and Colorado Springs, many of the Castle Rock residents commute to these two cities to work.

Growth, primarily in the area of single-family residential homes, continues to have a major impact on the Town's economy. The Town issued permits for 415 new residential units (single family 371 and multi-family 44) and approved 69,024 square feet of nonresidential development in 2024. The Town assesses impact fees, which are collected when a building permit is issued. Impact fees are used to pay for growth-related improvements to parks and recreation, fire, police, transportation and general municipal facilities. These fees are used solely for growth related costs and cannot be used to provide new services or amenities. In addition to impact fees, the Town collects system development fees for the development of water resources, water, and wastewater infrastructure. Like impact fees, these fees are collected when a building permit is issued. These fees are used for the construction of utility infrastructure that is necessary as a result of growth.

## **LONG-TERM FINANCIAL PLANNING**

The annual budget serves as the foundation for the Town's planning and control. The legal level of budgetary control is at the fund level. All departments of the Town are required to submit budget requests for the following year to Finance by April. These requests are used as a starting point for developing a proposed budget. Finance and the Town Manager present the proposed budget to Council for their review on or before October 31<sup>st</sup>. The Town holds public hearings on the proposed budget and the Council adopts the original budget by December 15<sup>th</sup>.

The Town also prepares and adopts a five-year capital improvement program. Each year, this five-year capital plan is reviewed and updated for projects that are intended to be either designed or constructed within the next five years.

## RELEVANT FINANCIAL POLICIES

In November, 1992, Colorado voters approved a State Constitutional Amendment, TABOR, the general purpose of which is to restrain government growth (as measured by revenues) without a vote of the local citizens. In November 2021, the voters approved a 10-year “TABOR timeout,” which allows the Town to use excess revenues from 2021 through 2030 solely for police, fire protection, emergency medical services, roads and other transportation purposes. TABOR further requires emergency reserves of at least 3 percent of fiscal year spending (excluding bonded debt service). Town’s management has implemented policies and procedures to ensure compliance with the provisions of TABOR.

## MAJOR INITIATIVES

The Town of Castle Rock has seven main strategic priorities. The Town has made significant achievement in each of these areas as noted below:

Manage Town finances conservatively - The Town continued to experience moderate growth during 2024. Total revenue collected for all Town Funds combined exceeded budgeted projections and two funds, the Philip S Miller Trust Fund and the Employee Benefits Fund, exceeded budgeted appropriations for the year. Sales tax revenue increased approximately 5.5 percent from 2023.

Ensure outstanding public safety - The Town of Castle Rock was recognized by Safewise as the 6th safest city in Colorado. Public safety departments added three police positions and three fire positions. Additionally, both Police and Fire replaced departments' radios. In November 2024, the voters approved an additional 0.2 percent sales tax which will add 40 new public safety positions over the next 5 years.

Secure our water future - Castle Rock Water (CRW) progressed on long-term water projects and partnerships including WISE, Box Elder, Cherry Creek Project Water Authority (completed Walker Reservoir), Chatfield Pump Back, and Platte Valley Water Partnership. Additionally Castle Rock Water saw a record-setting year for ColoradoScape rebates to customers and refined ColoradoScape regulations of new development for continued conservation.

Enhance our roads - The Crystal Valley interchange which got underway in 2024, will significantly improve transportation throughout Town and beyond. The construction of the new interchange at Interstate 25 and Crystal Valley Parkway is budgeted at approximately \$150 million and is expected to be completed in 2027. The project will improve safety and mobility in the surrounding community and provide a key regional transportation link from I-25 to southern Castle Rock and Douglas County.

The Public Works Department completed 47 lane-miles of treated roadway in the 2024 Pavement Maintenance Program. Also, the department completed the construction of the "Four Corners" intersection improvements at Fifth Street, Ridge Road, State Highway 86 and Founders Parkway.

Maintain strong parks and recreation - In May of 2024, the Town acquired the 681-acre Lost Canyon Ranch Open Space, the community's largest public conservation area. It's natural and cultural resources will be preserved while the community enjoys outdoor opportunities there in perpetuity.

The Town continues to transform the Cantril School from an underused historic building into a vibrant arts and cultural facility, breathing new life into the historic building. These improvements not only preserve the historical significance of the site but also contribute to the cultural enrichment of the community.

During 2024, the Town opened the new Emerald Park and renovated Mitchell Gulch Park.

Support economic development - The Town continued to support economic development in 2024 by pursuing agreements that will create future jobs, expand the tax base and maintain a high-quality business environment.

## **AWARDS AND ACKNOWLEDGMENTS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded the Town of Castle Rock the Certificate of Achievement for Excellence in Financial Reporting for its 2023 Annual Comprehensive Financial Report. The Certificate of Achievement is a prestigious national award that is the highest form of recognition in the area of governmental accounting and financial reporting. The attainment of this award represents a significant accomplishment by the Town. In order to receive this award, a government must publish an easily readable and efficiently organized Annual Comprehensive Financial Report that satisfies both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year. This is the thirty-fourth consecutive year that the Town has received this award.

The Town was also an honored recipient of an award from the GFOA for its seventh submission of the 2023 PAFR (Popular Annual Financial Report). This report is specifically designed to be readily accessible and easily understandable to the general public without a background in public finance.

We would like to thank the Town Council for their support throughout the year. We would also like to thank the Finance Staff for their dedicated efforts in the preparation of this report.

Sincerely,

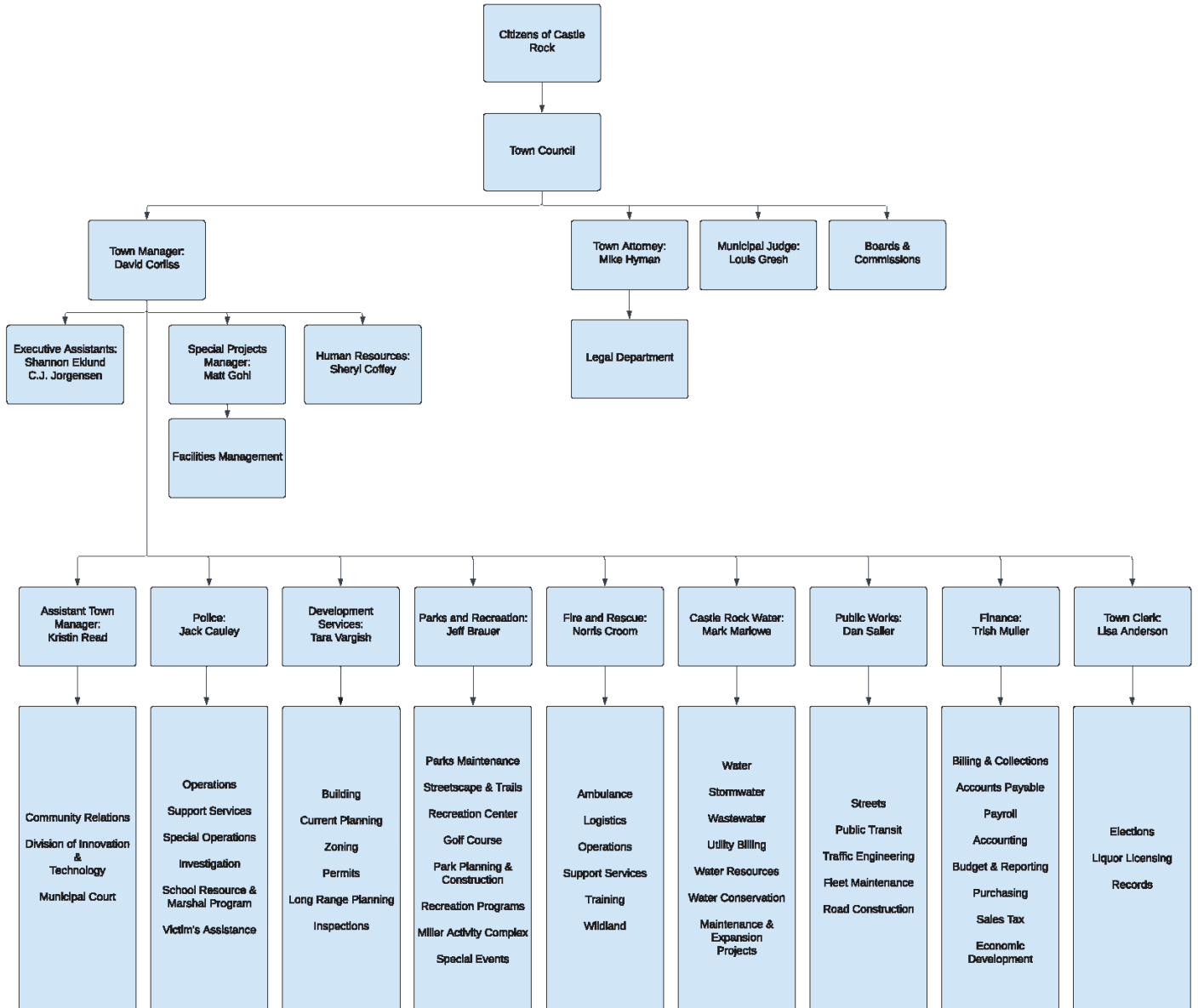


David L. Corliss  
Town Manager



Trish Muller, CPA  
Finance Director

**Organization Chart  
Town of Castle Rock, Colorado  
December 31, 2023**



**Town of Castle Rock, Colorado  
Directory of Town Officials  
As of December 31, 2024**

**Town Council**

Mayor	Jason Gray
Council Member - District 1	Ryan Hollingshead
Council Member - District 2	Laura Cavey
Council Member - District 3 (Mayor Pro Tem)	Kevin Bracken
Council Member - District 4	Mark Davis
Council Member - District 5	Caryn Johnson
Council Member - District 6	Tim Dietz

**Appointed Officials**

Town Manager	David L. Corliss
Town Attorney	Michael J. Hyman
Municipal Judge	Louis Gresh

**Executive Leadership**

Director of Development Services	Tara Vargish
Director of Finance	Trish Muller
Fire Chief	Norris Croom
Director of Parks and Recreation	Jeff Brauer
Police Chief	Jack Cauley
Director of Public Works	Dan Sailer
Director of Castle Rock Water	Mark Marlowe
Town Clerk	Lisa Anderson
Assistant Town Manager	Kristin Read
Special Projects Manager	Matt Gohl



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**Town of Castle Rock  
Colorado**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2023

*Christopher P. Morill*

Executive Director/CEO





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## **FINANCIAL SECTION**

**Independent Auditor's Report**

**Management's Discussion and Analysis**

**Basic Financial Statements**

**Required Supplementary Information**

**Combining and Individual Fund Statements and Schedules**







## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Castle Rock (Town), Colorado, we offer the readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the year ended December 31, 2024. We encourage readers to consider the information presented here in conjunction with additional information contained in the Notes to the Basic Financial Statements and our Letter of Transmittal, which can be found in the Introductory Section of the Town's Annual Comprehensive Financial Report.

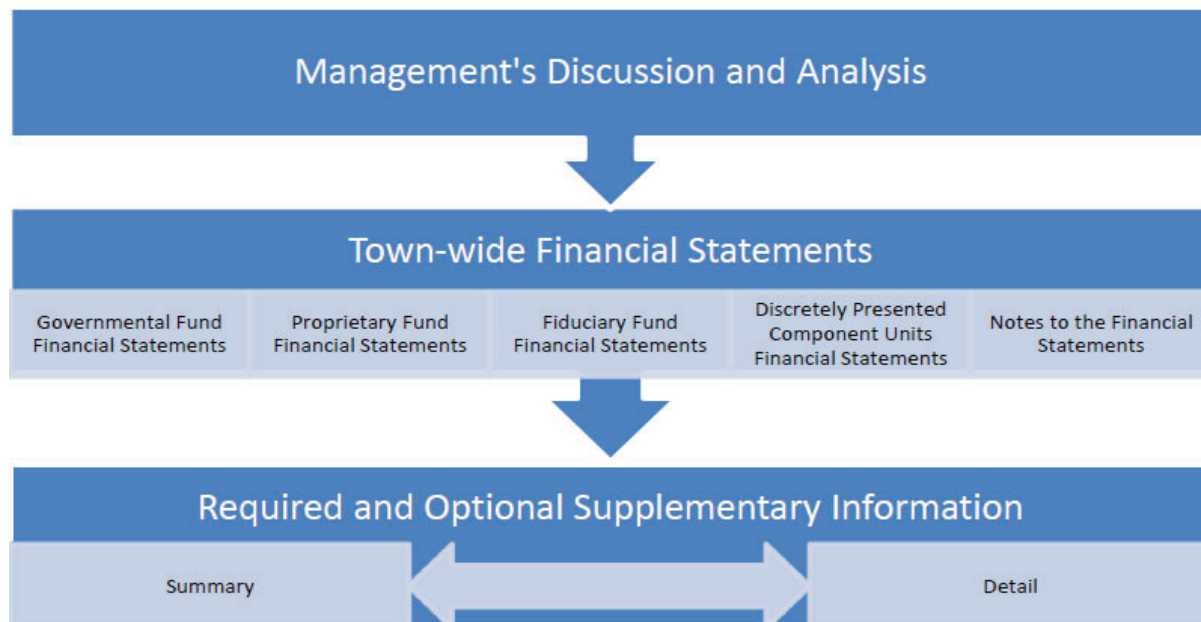
### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at December 31, 2024 by \$1.6 billion (*net position*). Of this amount, \$303.5 million (unrestricted net position) may be used to meet the Town's ongoing obligations to citizens and creditors.
- The Town's total net position increased by \$107.5 million or 7.1 percent.
- As of December 31, 2024, the Town's governmental funds reported combined ending fund balances of \$140.9 million, an increase of \$3.1 million from 2023.
- The Town's long-term liabilities totaled \$119.5 million at the end of 2024. The \$8.8 million or 6.9 percent decrease from 2023 was primarily due to payment of annual debt service.
- On December 31, 2024, the unassigned fund balance for the General Fund was \$28.3 million, which consisted of three-months cash reserves of \$17.3 million to cover cash flow requirements and unappropriated funds of \$10.9 million.

### OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements.

The basic financial statements are comprised of three components: 1) Town-wide Financial Statements, 2) Fund Financial Statements, and 3) Notes to the Basic Financial Statements. This report also contains Other Supplementary Information in addition to the basic financial statements and information about the Downtown Development Authority and the Business Improvement District, the two discretely presented component units of the Town.



## TOWN-WIDE FINANCIAL STATEMENTS

The *Town-wide financial statements* are designed to provide readers with a broad overview of the Town's finances presented in a manner similar to a private-sector business.

The *Statement of Net Position* reports *net position* as the difference between Town-wide assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.



The *Statement of Activities* presents information showing how the Town's net position changed during the year. Changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in a future period (e.g., uncollected taxes and earned but unused compensated absences).

The Town-wide financial statements distinguish functions of the Town that are primarily supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). Governmental activities of the Town include: general government, public safety (police and fire), public works (streets and transportation), culture and recreation (parks, open space and recreation), and the Castle Rock Urban Renewal Authority. The business-type activities of the Town include: water, water resources, stormwater, wastewater, golf course, community (recreation) center and development services.

The Town-wide financial statements include not only the Town itself (known as the *primary government*), but also legally separate entities for which the Town is financially accountable. Financial information for these component units are reported separately from the financial information presented for the primary government itself. The Castle Rock Urban Renewal Authority, although also legally separate, functions for all practical purposes as a department of the Town, and therefore, has been included as an integral part of the primary government.

## FUND FINANCIAL STATEMENTS

The Town, like other governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The funds of the Town can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

### GOVERNMENTAL FUNDS

Governmental funds are used to account for essentially the same functions reported as governmental activities in the Town-wide financial statements. However, unlike the Town-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the Town-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the Town-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. The governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances, provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains eighteen individual governmental funds. Information on the Town's major governmental funds; the General Fund, including the Economic Development, Parking Fund and the TABOR Excess Fund, the Transportation Fund and the Transportation Capital Fund are presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances. Data from the other thirteen governmental funds are aggregated into a single "Other Governmental Funds" column. Individual fund data for each of these non-major governmental funds is provided in the Combining and Individual Statements under the Supplemental Information tab.

The Town adopts an annual budget for all governmental funds. A schedule of revenues, expenditures and changes in funds available budget and actual (non-GAAP budgetary basis) has been provided to demonstrate compliance with the budget.

## **PROPRIETARY FUNDS**

The Town maintains two types of proprietary funds, enterprise and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the Town-wide financial statements. The Town uses enterprise funds to account for its water, water resources, stormwater, wastewater, golf course, community center and development services funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Town's funds and departments. The Town uses internal service funds to account for its fleet of vehicles and to accumulate and pay employee benefits. The internal service funds are included within governmental activities in the Town-wide financial statements since these services predominantly benefit governmental rather than business-type functions.

Proprietary funds provide the same type of information as the Town-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Town's major enterprise funds: Water, Water Resources, Stormwater, and Wastewater. Data from the three other enterprise funds is aggregated into a single "Other Enterprise Funds" column. The internal services funds are also aggregated into a single column on the proprietary fund financial statements. Individual fund data for nonmajor enterprise funds and internal service funds are provided in the form of Combining Statements under the Supplemental Information tab.

## **FIDUCIARY FUNDS**

These funds are used to account for resources held by the Town for the benefit of parties outside of the Town government. Fiduciary activities are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. As of December 31, 2024, the Town's fiduciary activities include the following: one Pension Trust Fund and four custodial funds including the Add-on PIF Fund, Special District Fund, Use Tax Fund and Authority Development Fee Fund.



## REQUIRED SUPPLEMENTARY INFORMATION AND SUPPLEMENTAL INFORMATION

In addition to the basic financial statements and accompanying notes, this report also presents certain Required Supplementary Information concerning the Town's progress in funding its obligation to provide pension benefits for firefighters and sworn police officers. The General Fund and Transportation Fund budgets are presented as part of Required Supplementary Information.

The combining and individual fund statements and schedules include detailed information about the non-major governmental funds (non-major special revenue funds and non-major capital projects funds), the nonmajor enterprise funds, the internal service funds and the custodial funds are presented as Supplementary Information.

## TOWN-WIDE FINANCIAL ANALYSIS

The chart below shows a summary comparison of the Town's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position for 2024 and 2023. Based on that comparison, assets and deferred outflows of resources exceed liabilities and deferred inflows of resources (net position) by \$1.6 billion at the close of 2024. Net position may serve over time as a useful indicator of the Town's financial position.

	NET POSITION					
	DECEMBER 31, 2024 and 2023					
	(In thousands)					
	2024			2023		
	Governmental Activities	Business-type Activities	Total	Governmental Activities	Business-type Activities	Total
<b>ASSETS</b>						
Current and other assets	\$ 219,130	\$ 203,219	\$ 422,349	\$ 187,236	\$ 204,606	\$ 391,842
Capital assets	\$ 583,877	791,569	1,375,446	521,547	760,566	1,282,113
Total assets	803,007	994,788	1,797,795	708,783	965,172	1,673,955
<b>DEFERRED OUTFLOWS</b>						
Pension related amounts	11,755	-	11,755	13,001	-	13,001
Loss on refundings	513	141	654	596	200	796
Total deferred outflows	12,268	141	12,409	13,597	200	13,797
<b>LIABILITIES</b>						
Long-term liabilities	43,655	75,822	119,477	46,525	81,804	128,329
Other liabilities	49,729	12,103	61,832	25,936	11,897	37,833
Total liabilities	93,384	87,925	181,310	72,461	93,701	166,162
<b>DEFERRED INFLOWS</b>						
Pension related amounts	2,601	-	2,601	2,949	-	2,949
IREA capital credit	959	-	959	717	-	717
Property tax	1,849	-	1,849	1,926	-	1,926
Leases	749	2,142	2,891	784	2,143	2,927
Total deferred inflows	6,158	2,142	8,300	6,376	2,143	8,519
<b>Net Position</b>						
Net investment in capital assets	540,299	713,708	1,254,007	478,624	686,050	1,164,674
Restricted	63,067	-	63,067	63,904	-	63,904
Unrestricted	112,368	191,153	303,521	101,015	183,478	284,493
Total net position	\$ 715,733	\$ 904,861	\$ 1,620,594	\$ 643,543	\$ 869,528	\$ 1,513,071



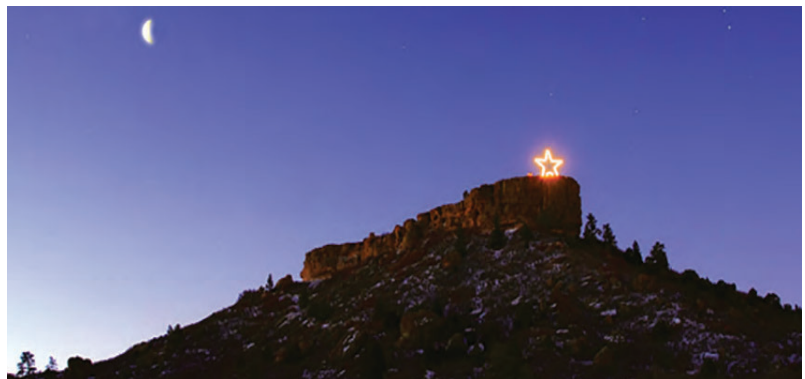
The largest portion of the net position, \$1.3 billion (77 percent), is reflected in the Town's investment in capital assets (e.g., land, buildings, machinery and equipment and infrastructure) less any related outstanding debt used to acquire those assets. The Town uses capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves are not liquidated to pay these liabilities.

An additional portion of the Town's net position, \$63.1 million (3.9 percent), represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position, \$303.5 million (18.7 percent), consists primarily of accumulated development fees that will be used to fund infrastructure needs caused by growth, accumulated rates and fees that will be used to fund the long term water plan, and Town and management designated reserves for Business-Type Activities (operating, capital, revenue stabilization, and catastrophic failure).

At the end of 2024, the Town reported positive balances in all three categories of net position, both for the Town as a whole as well as for its separate governmental and business-type activities.

The Town's net position increased \$107.5 million during 2024. There was a \$72.2 million increase in the net position for governmental activities due primarily to cash and asset contributions for various capital projects. Total net position of the business-type activities increased \$35.3 million. This increase was largely the result of system development fees of \$22.9 million due to continued growth in the community and cash contributions as well as developer contribution for various capital projects that are currently in progress and contributed infrastructure from developers of \$20.0 million in the utilities enterprise funds.

*The iconic Castle Rock Star is lighted on top of the rock every year around Thanksgiving and remains lit through the end of the Stock Show in Denver. This tradition has been in place since 1936.*

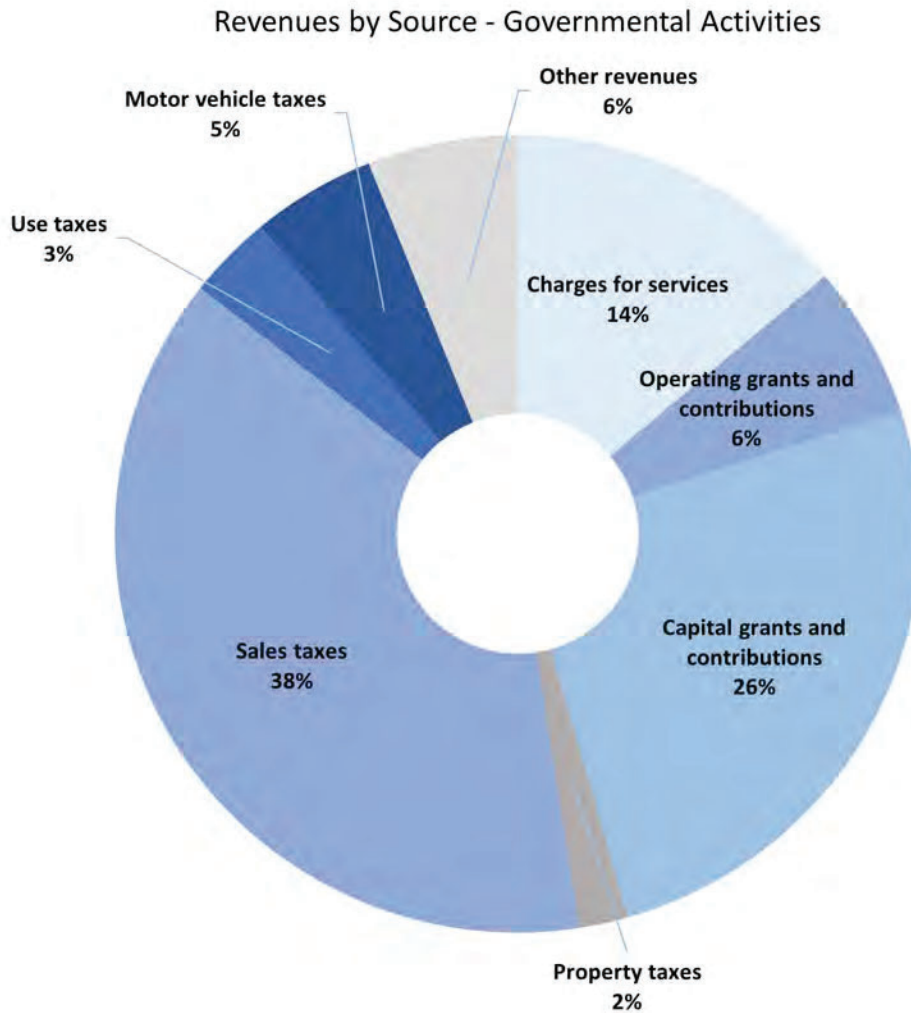


2024 AND 2023 CHANGES IN NET POSITION (in thousands)						
	2024			2023		
	Governmental activities	Business- type activities	Total	Governmental activities	Business- type activities	Total
<b>REVENUES</b>						
Program revenues						
Charges for services	\$ 27,117	\$ 69,304	\$ 96,421	\$ 23,015	\$ 62,998	\$ 86,013
Operating grants and contributions	12,252	50	12,302	11,780	-	11,780
Capital grants and contributions	50,173	44,092	94,265	31,521	36,287	67,808
General revenues						
Property taxes	3,860	-	3,860	2,492	-	2,492
Sales taxes	74,620	3,966	78,586	70,726	3,777	74,503
Use taxes	6,701	284	6,984	7,119	289	7,408
Motor vehicle taxes	9,805	619	10,424	10,064	640	10,704
Other revenues	11,836	7,171	19,006	10,352	6,455	16,807
Total revenues	196,363	125,486	321,849	167,069	110,446	277,515
<b>EXPENSES</b>						
General government	23,416	-	23,416	22,412	-	22,412
Public safety	46,086	-	46,086	42,588	-	42,588
Public works	40,871	-	40,871	45,196	-	45,196
Culture and recreation	12,891	-	12,891	11,599	-	11,599
Interest on long- term debt	1,054	-	1,054	1,103	-	1,103
Water	-	24,885	24,885	-	22,914	22,914
Water Resources	-	21,882	21,882	-	15,321	15,321
Stormwater	-	7,921	7,921	-	7,143	7,143
Wastewater	-	13,172	13,172	-	12,463	12,463
Other non-major enterprises	-	22,147	22,147	-	21,772	21,772
Total expenses	124,318	90,007	214,325	122,898	79,613	202,511
Increase in net position before transfers	72,045	35,479	107,524	44,171	30,833	75,004
Transfers	145	(145)	-	964	(964)	-
Increase in net position	72,190	35,334	107,524	45,135	29,869	75,004
Net position - January 1	643,543	869,528	1,513,071	598,408	839,659	1,438,067
Net position - December 31	\$ 715,733	\$ 904,861	\$ 1,620,594	\$ 643,543	\$ 869,528	\$ 1,513,071

*Colorado golfers selected Red Hawk Ridge Golf Course as the Best Denver Region Course - Public / Resort in the 2024 CAGGY awards. Red Hawk Ridge has previously been named the Best 5 and Best Value Course in the CAGGY Awards and is also recognized as a Certified Audubon Cooperative Sanctuary by Audubon International.*



**GOVERNMENTAL ACTIVITIES.** The following chart shows the governmental activities revenues by source. Sales taxes provide 38 percent of the total revenues of the governmental activities. Program revenues including charges for services and grants and contributions provide 46 percent of revenues in the governmental activities. Only 2 percent of the revenues of the governmental activities are provided by property taxes.

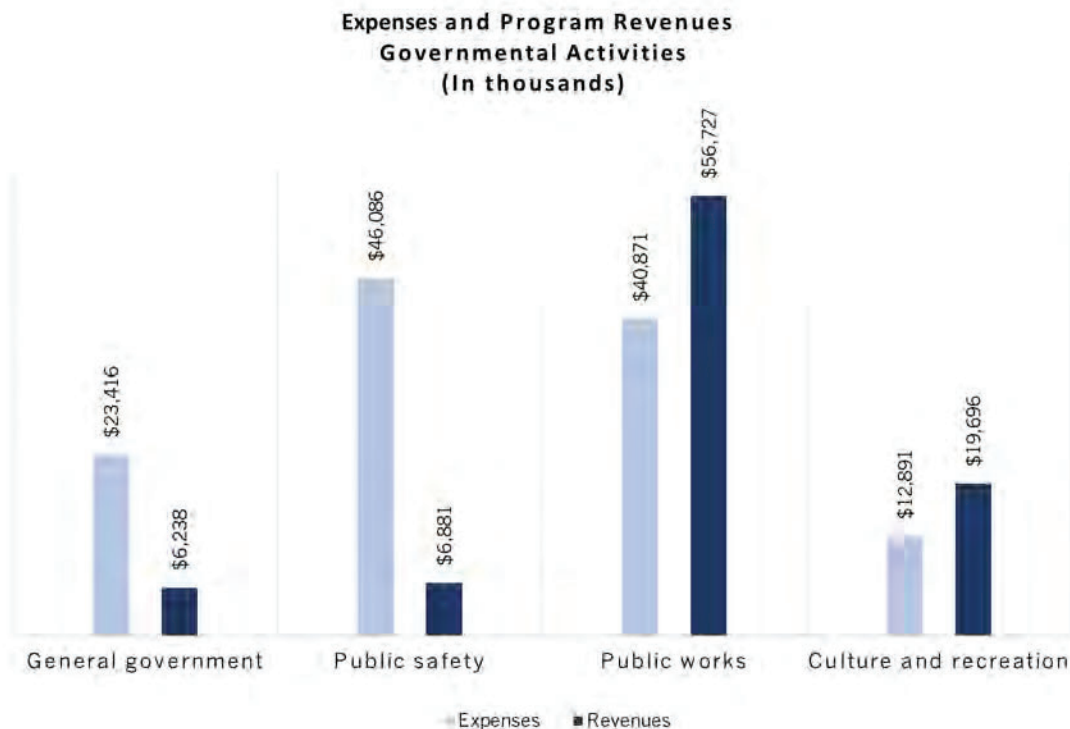


Governmental activities increased the Town's net position by \$72.2 million. Key elements of this change are as follows:

- Sales taxes increased by \$3.9 million or 5.5 percent in 2024 due to increasing consumer confidence and commercial growth within the Town
- Use taxes decreased by \$0.4 million or 5.8 percent in 2024 due to a slowdown in building throughout the community attributable to increased interest rates as well as slow growth in consumer confidence.
- Culture and Recreation charges for services increased by \$3.0 million or 50 percent. This is primarily due to the Town's receiving \$3.7 million from the Douglas County Open Space Shareback funds. No such funding was requested in the prior year.

- Public Safety operating grants and contributions increased by \$694.2 thousand or 107.4 percent due to an increase in School Resource Officer from the Douglas County School District.
- General Government capital grants and contributions increased by \$931.6 thousand or 100 percent due to developer funding for the construction of the railroad quiet zone.
- Public Works capital grants and contributions increased \$18.0 million or 82.6 percent in 2024 due to developer contributions recognized for the construction on the Crystal Valley Interchange.

The chart below shows the extent to which expenses of the various functions of governmental activities are covered by program revenues. Certain program revenues of public works are used for the construction of capital assets. These construction costs are not expensed in the year that the revenues are received but are instead capitalized and depreciated over the life of the assets.



Note: This chart does not include tax revenues, which are the primary source of funding for most governmental activities.



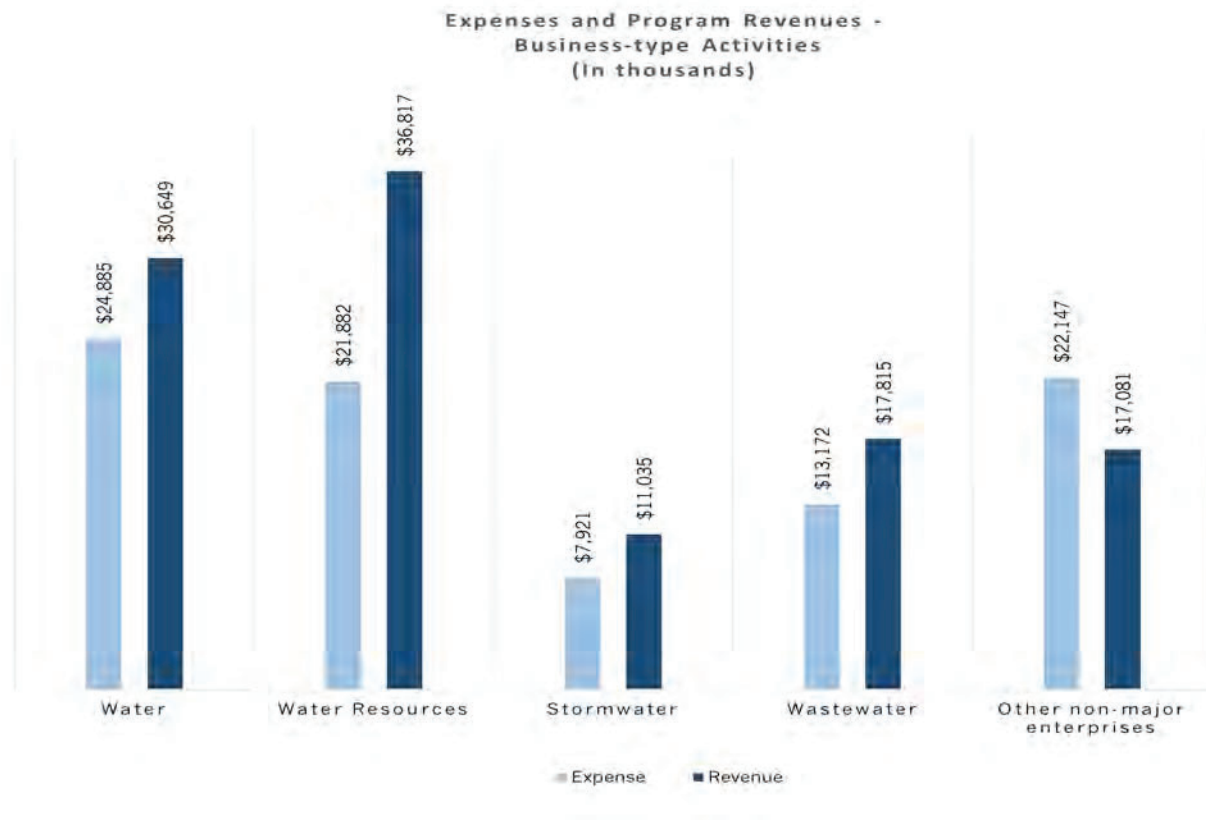
*Castle Rock was recognized as the 6<sup>th</sup> Safest City in Colorado by Safewise in their 2024 report and 13<sup>th</sup> in their 2023 report.*



**BUSINESS-TYPE ACTIVITIES.** Business-type activities increased the Town's net position by \$35.3 million, accounting for 32.9 percent of the total growth in the Town's net position. Key elements of this increase are as follows:

The change in net position in business-type activities resulted primarily from Water, Water Resources, Stormwater and Wastewater Fund system development fees of \$22.9 million to be used for future capital projects and contributed cash and infrastructure from developers of \$20.0 million.

The chart that follows reflects all revenues of the enterprise funds including impact fees and system development fees. These impact and development fees can only be used for growth related costs, which are primarily the construction of infrastructure assets.



## FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

**GOVERNMENTAL FUNDS.** The focus of the governmental fund financial statements is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balances may serve as a useful measure of a Town's net resources available for spending at the end of the year.

As of December 31, 2024, the governmental funds reported combined ending fund balances of \$140.9 million, which was an increase of \$3.1 million from 2023. Of the \$140.9 million, the unassigned balance is \$27.4 million or 19.5 percent, which is available to spend at the Town's discretion. The unassigned balance includes \$17.3 million in three-month cash reserves to cover cash flow requirements for the General Fund. The remaining fund balance of \$113.5 million, consists of fund balance that otherwise has constraints. These constraints include: \$10.6 million in non-spendable funds due to the nature of prepaid and long-term receivables, \$63.1 million in restricted funds due to revenues restricted for a specific purpose of which portions are not yet designated for a specific project, \$35.3 million in committed funds for spending determined by the Town Council, and \$4.4 million in assigned funds for future planned intentions.

The General Fund is the chief operating fund of the Town, which includes three subsidiary funds; the Economic Development Fund, the Parking Fund, and the TABOR Excess Fund. At the end of 2024, fund balance of the General Fund was \$62.3 million, of which \$28.3 million was unassigned. As a measure of the General Fund's liquidity, unassigned fund balance represents 33.6 percent of the General Fund expenditures of \$87.4 million. The General Fund balance increased by \$4.8 million during 2024.

At the end of 2024, total fund balance of the Transportation Fund was \$16.2 million. Of this amount, \$98.8 thousand is non-spendable funds due to prepaids, and \$16.1 million is committed by Town Council for future projects. Fund balance for the Transportation Fund decreased \$595.0 thousand in 2024. Overall, the Transportation Fund revenues increased slightly by \$562.4 thousand or 1.8 percent in 2024.

The Transportation Capital Fund had a total fund balance of \$29.6 million at the end of 2024, \$3.5 million less than at the end of 2023 as a result of increased capital expenses related to the Crystal Valley Interchange. These funds were included in restricted fund balance in prior years as the Town was accumulating the funding for the project, which started in 2024 and is anticipated to be completed in 2027. The entirety of the Transportation Capital Fund balance is identified as restricted for a certain purpose.

Non-major governmental funds, which rely heavily on growth revenues, saw ending fund balances of \$32.8 million in 2024, \$2.4 million more than at the end of 2023.

**PROPRIETARY FUNDS.** Unrestricted net position of the combined enterprise funds at the end of 2024 were \$190.6 million. The unrestricted net position consists largely of development impact fees that will be used to fund infrastructure needs caused by growth, rates and fees that will be used to fund the long-term water plan and Town and management designated reserves for Business-Type Activities (operating, capital, revenue stabilization, and catastrophic failure). There was no restricted net position at the end of 2024. Net position for enterprise funds increased in 2024 by \$35.0 million with \$5.9 million from Water, \$19.8 million from Water



Resources, \$3.4 million from Stormwater, \$5.7 million from Wastewater. Net position in the other non-major enterprise funds (Golf, Development Services, and Community Center) increased by \$178.5 thousand in 2024.

Charges for services coupled with capital grants, and contributions exceeded expenses and transfers by \$23.3 million. In addition, leases, lease interest, investment earnings and sales taxes contributed another \$11.6 million resulting in the increase to net position of \$35.0 million.



<b>CAPITAL ASSETS</b> <b>(net of depreciation)</b> <b>(In thousands)</b>						
	Governmental Activities		Business-type Activities		Total	
	2024	2023	2024	2023	2024	2023
Land	\$ 100,192	\$ 85,799	\$ 24,219	\$ 22,919	\$ 124,411	\$ 108,718
Easements	7,748	7,452	19,197	18,791	26,945	26,243
Right of Ways	16,528	16,528	244	244	16,773	16,772
Artwork	273	273	-	-	273	273
Water Rights	-	-	128,094	126,185	128,094	126,185
Water Rights Definite Life	-	-	49,545	50,126	49,545	50,126
Buildings and Improvements	71,147	62,104	55,222	53,854	126,369	115,958
Machinery and Equipment	12,887	10,570	11,843	11,049	24,731	21,619
Infrastructure	242,789	242,042	339,104	340,604	581,893	582,646
Other Structures and Improvements	43,595	39,285	37,291	15,742	80,887	55,027
Construction in Progress	88,718	57,494	126,808	121,052	215,526	178,546
<b>Total</b>	<b>\$ 583,877</b>	<b>\$ 521,547</b>	<b>\$ 791,569</b>	<b>\$ 760,566</b>	<b>\$ 1,375,447</b>	<b>\$ 1,282,113</b>

## CAPITAL ASSET AND DEBT ADMINISTRATION

The Town's investment in capital assets for its governmental and business-type activities as of December 31, 2024, amounts to \$1.4 billion (net of accumulated depreciation). This investment in capital assets includes land, water rights, buildings and improvements, machinery and equipment, infrastructure (roads, highways, bridges, water and sewer systems), and construction in progress.

### MAJOR CAPITAL ASSET EVENTS DURING 2024 INCLUDED:

- Preserved the historical significance of the Cantril School, turning it into a vibrant arts and cultural facility
- Continued progress toward a future Interstate 25 interchange at Crystal Valley Parkway
- Completed construction of Emerald Park in Plum Creek and performed renovation of the Mitchell Gulch Park
- Acquired the 681-acre Lost Canyon Ranch Open Space
- Progressed on long-term water projects and partnerships including WISE, Box Elder, Walker Reservoir, Chatfield Pump Back, and Platte Valley Water Partnership.
- Completed construction of the "Four Corner" intersection improvements at Fifth Street, Ridge Road, State Highway 86, and Founders Parkway.



Additional information concerning the Town's capital assets can be found in the Notes to the Basic Financial Statements on **page(s) 71-72.**

**LONG-TERM DEBT**

	<b>OUTSTANDING DEBT</b>					
	Governmental Activities		Business-Type Activities		Total	
	2024	2023	2024	2023	2024	2023
Revenue Bond	\$ 22,229,258	\$ 23,073,934	\$ 66,875,231	\$ 71,871,726	\$ 89,104,489	\$ 94,945,660
Certificates of participation	14,776,426	15,278,316	-	-	14,776,426	15,278,316
Notes payable	-	-	6,625,000	7,625,000	6,625,000	7,625,000
Total	<u>\$ 37,005,684</u>	<u>\$ 38,352,250</u>	<u>\$ 73,500,231</u>	<u>\$ 79,496,726</u>	<u>\$ 110,505,915</u>	<u>\$ 117,848,976</u>
The town has no general obligation bonds outstanding						

At the end of 2024, the Town had total long-term debt outstanding of \$110.5 million. Of this amount, there were no general obligation bonds outstanding. There were revenue bonds of \$89.1 million secured by specific revenue sources and \$13.5 million in certificates of participation. The remainder of the debt \$6.6 million consists of notes payable agreements.

The Town's total long-term debt decreased by \$7.3 million or 6.2 percent in 2024, due to scheduled annual principal payments.

Additional information on the Town's long-term debt can be found in the Notes to the Basic Financial Statements on **page(s) 73-78.**

**GENERAL FUND BUDGETARY HIGHLIGHTS**

Unspent capital project appropriations do not automatically carry over into the new year, but unspent amounts are re-appropriated in the following year. The increase in total expenditures of \$11.6 million between the total "original" budgets and the "final" amended budgets for the General Fund, excluding subsidiary funds, was in part due to carryforward of previously unspent capital items totaling \$3.8 million and supplemental appropriations totaling \$7.8 million, which included funds for open space acquisition, master planning and trail design for Lost Canyon, as well as increased funding for various operating needs. The largest components of the capital carryforward in the General Fund were \$1.0 million for the Downtown Quite Zone project, \$1.1 million for building improvements to the historic Cantril School in the downtown area, and \$1.3 million for annual trail improvements.

When comparing budgeted to actual expenditures in the General Fund and subsidiary Economic Development Fund, Parking Fund, and TABOR Excess Fund there were positive variances of \$6 million, \$451 thousand, \$28 thousand, and \$329 thousand respectively. For the General Fund, this was made up of \$3.7 million or 61 percent in personnel expenses, \$738 thousand or 12 percent in supplies, \$1.9 million or 32 percent in services and other expenses such as utility costs, vehicle repairs, and contingencies. For the Economic Development Fund, the \$451 thousand were economic development opportunities that have not yet come to fruition in 2024 and will be re-appropriated in a future year. For the Parking Fund, the \$28 thousand positive variance was attributable to unspent maintenance and other costs associated with the public parking spaces. For the TABOR Excess Fund, the \$329 thousand positive variance was attributable to unspent funds in services and other for the Wildfire prevention project, these funds will be re-appropriated in 2025.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

In the development of the 2025 Budget, the Town considered the following factors:

The Town experienced a decline in growth during 2024 with the issuance of permits for 415 new residential units (371 single family, 44 multi-family), and 69,024 square feet of nonresidential development (39,966 square feet of commercial/ retail, 10,500 square feet of office space, and 18,558 square feet of warehouse development). For the 2025 budget, the Town budgeted 400 new residential units, 110 multifamily units and roughly 77,000 square feet of commercial development.

In November 2024, voters approved a 0.2 percent increase in the Town sales and use tax to fund 40 additional public safety personnel between 2025 and 2029. This dedicated revenue stream will be accounted for in the Public Safety Fund and transferred into the General Fund to supplement funding for Public Safety purposes.

The Town collects nine different development and impact fees to defray the costs of new infrastructure needs that are caused by growth. The Town has fee schedules for its various development, system development and impact fees. Impact fees are adjusted annually for inflation.

Existing rates and fees are set pursuant to Town Council approved schedules or policies. The 2025 budget includes a 4.5 percent increase to the Water Fund volumetric and fixed monthly service charges, a 7.5 percent increase in the Water Resources Fund for the fixed monthly service charge, a 4.5 percent increase in the Stormwater Fund for the fixed monthly service charge, and no change to the Wastewater Fund for either the volumetric or fixed monthly service charges. Inflationary increases are planned for all other development impact fees, as previously approved by Council.

Golf green fees increased 3 percent or \$2.50 on average, for most rounds.

The 2025 budget provides for \$159 million in capital improvements. This includes the following significant projects:

- Annual trail improvements
- Master planning and trail design for the Lost Canyon Open Space
- Widening of 5<sup>th</sup> Street from Woodlands Boulevard to Ridge Road
- Continued construction of the Crystal Valley Interchange
- Expansion of Crowfoot Valley Road from Founders Boulevard to Sapphire Pointe
- Rehabilitate and replace existing Town of Castle Rock wells and water lines as they approach the end of their useful lives
- Increased facility security in accordance with the Facilities Vulnerability Assessment and Supervisory Control and Data Acquisition (SCADA) Master Plan and accomplish future year water transmission and distribution facility upgrades
- Expansion of the Plum Creek Water Purification Facility for the effective treatment of the Town's Plum Creek surface water and reuse water supplies
- Continued acquisition of sustainable water supplies to import to the Town with a focus on proximity and feasibility in order to meet the goal of 75 percent renewable water
- Continued additional pipeline connections and infrastructure expansion as part of the Water Infrastructure and Supply Efficiency (WISE) project
- Upgrades to the Plum Creek Diversion structure to remove large amounts of sediment loads from the stream that cause operational issues.

- Continued stream channel stabilization throughout Castle Rock
- Rehabilitate or replace existing sewer lines due to age or failing infrastructure.
- Replacement and additions to the Town vehicle and equipment fleet

This financial report is designed to provide a general overview for all those with an interest in the Town's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to: Finance Department, 100 North Wilcox Street, Castle Rock, Colorado 80104.

***The Town of Castle Rock offers many ways to stay connected and informed such as:***





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## **Basic Financial Statements**

**Town-wide Financial Statements**

**Fund Financial Statements**

**Notes to the Basic Financial Statements**

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## **Town-wide Financial Statements**





## TOWN OF CASTLE ROCK, COLORADO

**TOWN-WIDE**  
**STATEMENT OF NET POSITION**  
**DECEMBER 31, 2024**

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	
ASSETS				
Cash and cash equivalents	\$ 120,112,575	\$ 82,823,072	\$ 202,935,647	\$ 1,359,776
Investments	49,203,104	61,300,006	110,503,110	-
Cash held in escrow	1,670,216	580,892	2,251,108	-
Receivables				
Property taxes	1,848,593	-	1,848,593	251,907
Sales taxes	9,184,966	508,930	9,693,896	-
Accounts, net of allowance	34,340,006	6,097,339	40,437,345	919
Leases	815,322	2,253,058	3,068,380	-
Notes	-	6,051,724	6,051,724	-
Long term receivable	959,022	-	959,022	-
Internal balances	236,178	(236,178)	-	-
Prepaid items	759,599	366,178	1,125,777	-
Inventory	-	120,205	120,205	-
Capital assets				
Land	100,191,841	24,219,144	124,410,985	-
Water rights	-	201,103,935	201,103,935	-
Artwork	272,733	-	272,733	-
Right of way	16,528,108	244,469	16,772,577	-
Easements	7,748,233	19,196,894	26,945,127	-
Construction in progress	88,717,692	126,808,001	215,525,693	16,369,970
Buildings and improvements	97,671,757	73,174,098	170,845,855	159,366
Infrastructure	475,723,792	536,512,771	1,012,236,563	-
Other structures and improvements	94,610,452	44,805,351	139,415,803	-
Machinery and equipment	51,907,235	23,007,045	74,914,280	-
Accumulated depreciation	(349,494,802)	(257,502,806)	(606,997,608)	(126,184)
Leased Buildings	-	-	-	47,509
Accumulated amortization	-	-	-	(47,509)
Restricted cash and cash equivalents	-	500,815	500,815	2,074,579
Investment in joint venture	-	42,853,041	42,853,041	-
Total assets	803,006,622	994,787,984	1,797,794,606	20,090,333
DEFERRED OUTFLOWS OF RESOURCES				
Pension related amounts	11,754,888	-	11,754,888	-
Loss on refundings	513,131	141,229	654,360	-
Total deferred outflows of resources	12,268,019	141,229	12,409,248	-

The notes to the financial statements are an integral part of the financial statements

## TOWN OF CASTLE ROCK, COLORADO

**TOWN-WIDE  
STATEMENT OF NET POSITION  
DECEMBER 31, 2024**

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	
<b>LIABILITIES</b>				
Accounts payable	11,269,014	7,131,213	18,400,227	41,212
Retainage payable	2,421,880	1,648,405	4,070,285	-
Accrued liabilities	92,369	216,642	309,011	122,442
Deposits	3,417,325	1,614,540	5,031,865	3,030
Unearned revenues	32,528,459	1,492,252	34,020,711	-
Noncurrent liabilities				
Due within one year	5,147,378	6,461,982	11,609,360	380,000
Due beyond one year	38,507,666	69,360,398	107,868,064	31,867,192
Total liabilities	93,384,091	87,925,432	181,309,523	32,413,876
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension related amounts	2,601,489	-	2,601,489	-
IREA capital credit	959,022	-	959,022	-
Property tax	1,848,593	-	1,848,593	251,907
Leases	748,745	2,142,480	2,891,225	-
Total deferred inflows of resources	6,157,849	2,142,480	8,300,329	251,907
<b>NET POSITION</b>				
Net investment in capital assets	540,298,626	713,708,485	1,254,007,111	(10,941,397)
Restricted for parks and open space	2,279,446	-	2,279,446	-
Restricted for emergencies	3,928,911	-	3,928,911	18,841
Restricted for public safety and transportation	6,533,951	-	6,533,951	-
Restricted for capital projects	50,322,409	-	50,322,409	-
Restricted for debt service	-	-	-	58,145
Restricted for other purposes	1,516	-	1,516	-
Unrestricted	112,367,842	191,152,816	303,520,658	(1,711,039)
Total net position	\$ 715,732,701	\$ 904,861,301	\$ 1,620,594,002	\$ (12,575,450)

The notes to the financial statements are an integral part of the financial statements

# Town of Castle Rock, Colorado

## Statement of Activities

### Year Ended December 31, 2024

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Component Unit
					Governmental Activities	Business-type Activities	Total	Component Units
<b>Primary Government</b>								
Governmental activities								
General government	\$ 23,416,143	\$ 5,206,929	\$ 99,701	\$ 931,594	\$ (17,177,919)	\$ -	\$ (17,177,919)	\$ -
Public safety	46,085,925	5,499,623	1,340,733	40,866	(39,204,703)	-	(39,204,703)	-
Public works	40,871,253	7,421,620	9,728,253	39,577,206	15,855,826	-	15,855,826	-
Culture and recreation	12,890,855	8,989,064	1,083,615	9,623,135	6,804,959	-	6,804,959	-
Interest and fiscal charges	1,049,895	-	-	-	(1,049,895)	-	(1,049,895)	-
Agency fees	4,400	-	-	-	(4,400)	-	(4,400)	-
Total governmental activities	<u>124,318,471</u>	<u>27,117,236</u>	<u>12,252,302</u>	<u>50,172,801</u>	<u>(34,776,132)</u>	<u>-</u>	<u>(34,776,132)</u>	<u>-</u>
Business-type activities								
Water	24,884,604	21,211,304	-	9,437,448	-	5,764,148	5,764,148	-
Water resources	21,882,114	14,509,591	50,000	22,307,013	-	14,984,490	14,984,490	-
Stormwater	7,920,555	4,333,226	-	6,701,985	-	3,114,656	3,114,656	-
Wastewater	13,172,146	12,214,811	-	5,600,066	-	4,642,731	4,642,731	-
Other non-major enterprises	22,147,282	17,035,295	-	45,963	-	(5,066,024)	(5,066,024)	-
Total business-type activities	<u>90,006,701</u>	<u>69,304,227</u>	<u>50,000</u>	<u>44,092,475</u>	<u>-</u>	<u>23,440,001</u>	<u>23,440,001</u>	<u>-</u>
Total primary government	<u>\$ 214,325,172</u>	<u>\$ 96,421,463</u>	<u>\$ 12,302,302</u>	<u>\$ 94,265,276</u>	<u>\$ (34,776,132)</u>	<u>\$ 23,440,001</u>	<u>\$ (11,336,131)</u>	<u>\$ -</u>
Component Units	<u>4,775,313</u>	<u>27,220</u>	<u>-</u>	<u>-</u>				<u>(4,748,093)</u>
<b>General Revenues</b>								
Property					3,860,167	-	3,860,167	354,988
Sales					74,619,717	3,965,888	78,585,605	-
Use					6,700,842	283,601	6,984,443	-
Lodging					665,223	-	665,223	-
Motor vehicle					9,804,743	619,073	10,423,816	-
Other					4,220,728	-	4,220,728	247,603
Intergovernmental revenues					-	-	-	217,544
Unrestricted investment earnings					5,944,080	6,709,999	12,654,079	156,791
Other revenues not restricted for a purpose					1,005,529	460,562	1,466,091	87
Transfers					<u>145,033</u>	<u>(145,033)</u>	<u>-</u>	<u>-</u>
Total general revenues and transfers					<u>106,966,062</u>	<u>11,894,090</u>	<u>118,860,152</u>	<u>977,013</u>
Change in net position					<u>72,189,930</u>	<u>35,334,091</u>	<u>107,524,021</u>	<u>(3,771,080)</u>
Net position (deficit) - January 1					<u>643,542,771</u>	<u>869,527,210</u>	<u>1,513,069,981</u>	<u>(8,804,370)</u>
Net position (deficit) - December 31					<u>\$ 715,732,701</u>	<u>\$ 904,861,301</u>	<u>\$ 1,620,594,002</u>	<u>\$ (12,575,450)</u>

The notes to the financial statements are an integral part of the financial statements



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## Fund Financial Statements

## GOVERNMENTAL FUNDS

Major governmental funds include the General Fund and any governmental fund that comprises 10% or more of a total governmental fund classification (assets and deferred outflows, liabilities and deferred inflows, revenues or expenditures) and at least 5% of the combined governmental and enterprise funds total for the same classification.

### MAJOR FUNDS

#### General Fund

The General Fund is the primary operating fund of the Town. This fund accounts for all financial resources of the Town except those required to be accounted for in another fund. There are three sub-funds of the General Fund: Economic Development, Parking, and TABOR Excess. Economic Development is used to facilitate expansion of the tax base, through primary job creation and improved local economy. Parking is used to account for public parking garage maintenance and debt payments related to the Encore Redevelopment Agreement. TABOR Excess is used to account for revenues in excess of the TABOR cap from 2021 through 2031 as approved by voters.

#### Transportation Fund

The Transportation Fund is a special revenue fund that accounts for revenue sources, including taxes, intergovernmental and charges for services that are committed to the furtherance of transportation projects within the Town of Castle Rock, maintenance of existing roads and infrastructure and the overall operations of the public works department.

#### Transportation Capital Fund

The Transportation Capital Fund is a capital projects fund that accounts for the resources and expenditures for the construction of new transportation projects which accommodate growth in the Castle Rock area.

### NON-MAJOR FUNDS

#### Other Governmental Funds

The Other Governmental Funds column is an aggregate of the following non-major governmental funds.

##### ***Special Revenue Funds***

Conservation Trust  
Philip S. Miller Trust  
Public Art  
Police Forfeiture  
Downtown Development Authority TIF  
Castle Rock Urban Renewal Authority  
Parks and Recreation Lodging Tax  
Festival Commons GID

##### ***Capital Project Funds***

Parks and Recreation Capital  
Municipal Facilities Capital  
Fire Capital  
Police Capital  
General Long Term Planning

## TOWN OF CASTLE ROCK, COLORADO

## GOVERNMENTAL FUNDS

## BALANCE SHEET

DECEMBER 31, 2024

	General	Transportation	Transportation Capital	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>					
Cash and cash equivalents	\$ 32,978,721	\$ 12,454,741	\$ 25,466,093	\$ 31,292,656	\$ 102,192,211
Investments	17,133,254	5,009,474	19,762,623	4,900,778	46,806,129
Cash held in Escrow	-	-	-	1,670,216	1,670,216
Receivables					
Property taxes	1,582,280	-	-	266,313	1,848,593
Sales taxes	7,246,187	1,938,779	-	-	9,184,966
Accounts, net	3,925,252	1,471,166	28,433,153	329,107	34,158,678
Leases	-	-	-	815,322	815,322
Prepaid items	652,049	98,756	-	1,461	752,266
Loans to other funds	10,449,477	-	-	1,778,075	12,227,552
Total assets	<u>\$ 73,967,220</u>	<u>\$ 20,972,916</u>	<u>\$ 73,661,869</u>	<u>\$ 41,053,928</u>	<u>\$ 209,655,933</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
Liabilities					
Accounts payable	\$ 3,069,318	\$ 1,224,094	\$ 3,812,117	\$ 2,043,621	\$ 10,149,150
Retainage payable	-	197,050	2,019,876	204,954	2,421,880
Deposits	3,417,325	-	-	-	3,417,325
Unearned revenues	1,881,763	3,173,935	25,000,000	1,710,216	31,765,914
Loans from other funds	1,661,096	-	6,500,000	3,238,795	11,399,891
Total liabilities	<u>10,029,502</u>	<u>4,595,079</u>	<u>37,331,993</u>	<u>7,197,586</u>	<u>59,154,160</u>
Deferred inflows of resources					
Property taxes	1,582,280	-	-	266,313	1,848,593
Unavailable fund resources	95,959	226,053	6,695,106	24,590	7,041,708
Leases	-	-	-	748,745	748,745
Total liabilities and deferred inflows of resources	<u>11,707,741</u>	<u>4,821,132</u>	<u>44,027,099</u>	<u>8,237,234</u>	<u>68,793,206</u>
Fund balances					
Nonspendable	10,543,134	98,756	-	1,461	10,643,351
Restricted	10,462,862	-	29,634,770	22,968,601	63,066,233
Committed	10,321,306	16,053,028	-	8,928,186	35,302,520
Assigned	2,661,615	-	-	1,778,075	4,439,690
Unassigned	28,270,562	-	-	(859,629)	27,410,933
Total fund balances	<u>62,259,479</u>	<u>16,151,784</u>	<u>29,634,770</u>	<u>32,816,694</u>	<u>140,862,727</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 73,967,220</u>	<u>\$ 20,972,916</u>	<u>\$ 73,661,869</u>	<u>\$ 41,053,928</u>	<u>\$ 209,655,933</u>

The notes to the financial statements are an integral part of the financial statements.

## TOWN OF CASTLE ROCK, COLORADO

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
DECEMBER 31, 2024**


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Total governmental funds - fund balances \$ 140,862,727

**Amounts reported for governmental activities in the Statement of Net Position are different from  
governmental fund balances because:**

Net capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Less \$11,921,663 internal service fund capital assets. 571,955,378

Long-term receivables related to regulatory activities do not provide current financial resources until received and therefore are not recorded in the funds. 959,022

Internal service funds are used by management to charge the costs of insurance, employee benefits, vehicle replacement, and other activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position, net of the amount allocated to business-type activities. 29,925,367

Deferred outflows of resources, related to the loss on refundings is amortized over future reporting periods and is not recorded in the funds. 513,131

Deferred outflows of resources of \$11,754,888 and inflows of resources of (\$2,601,489), related to pension activity, that represent acquisition or consumption of net position that applies to future reporting periods and therefore are not reported in the funds. 9,153,399

Revenues associated with long-term receivables related to regulatory activities are not recognized in the fund statements until expended for the intended purpose. These revenues are reported as deferred inflows of resources in the governmental statement of net position. (959,022)

Long-term liabilities, including bonds payable, capital leases, compensated absences and accrued interest payable are not due and payable in the current period and therefore are not reported in the governmental funds. (43,569,836)

Net pension liabilities are not due and payable in the current period and therefore not reported in the funds. (149,173)

Deferred inflows of resources related to unavailable fund resources are recognized as revenue in the Townwide financial statements. 7,041,708

Net position of the governmental activities \$ 715,732,701

## TOWN OF CASTLE ROCK, COLORADO

## GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
FOR THE YEAR ENDED DECEMBER 31, 2024

	General	Transportation	Transportation Capital	Other Governmental Funds	Total Governmental Funds
<b>REVENUES</b>					
Taxes					
Property	\$ 1,755,403	\$ -	\$ -	\$ 2,104,764	\$ 3,860,167
Sales	57,194,615	15,071,344	-	2,353,758	74,619,717
Use	1,444,888	2,252,505	1,686,975	1,316,474	6,700,842
Motor vehicle	6,310,815	3,493,928	-	-	9,804,743
Lodging	-	-	-	665,223	665,223
Other taxes	3,340,122	-	-	30,986	3,371,108
Charges for services	4,369,126	-	-	441,138	4,810,264
Development impact fees	-	-	7,421,620	5,878,555	13,300,175
Management fees	4,548,730	-	-	-	4,548,730
Licenses and permits	103,438	-	-	224,579	328,017
Fines and forfeitures	279,854	-	-	-	279,854
Investment earnings	1,760,208	876,032	1,504,466	957,256	5,097,962
Lease interest	-	-	-	31,727	31,727
Intergovernmental	10,183,247	9,792,398	8,277,645	4,479,814	32,733,104
Contributions and donations	980,230	-	22,495,532	281,826	23,757,588
Leases	-	-	-	35,549	35,549
Other	648,059	35,102	74,985	362,030	1,120,176
Total revenues	92,918,735	31,521,309	41,461,223	19,163,679	185,064,946
<b>EXPENDITURES</b>					
Current					
General government	17,727,149	-	-	4,224,747	21,951,896
Public safety	47,026,145	-	-	-	47,026,145
Public works	-	25,981,730	-	-	25,981,730
Culture and recreation	5,946,157	-	-	3,381,002	9,327,159
Capital outlay	16,334,355	1,367,707	47,511,007	9,398,979	74,612,048
Debt service					
Principal	-	730,000	-	450,000	1,180,000
Interest	339,400	174,038	362,387	260,612	1,136,437
Agency fees	2,000	-	400	2,000	4,400
Total expenditures	87,375,206	28,253,475	47,873,794	17,717,340	181,219,815
Excess (deficiency) of revenues over (under) expenditures	5,543,529	3,267,834	(6,412,571)	1,446,339	3,845,131
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	1,753,478	-	3,000,000	3,467,393	8,220,871
Transfers out	(2,499,045)	(3,862,829)	(97,500)	(2,484,477)	(8,943,851)
Total other financing sources (uses)	(745,567)	(3,862,829)	2,902,500	982,916	(722,980)
Net change in fund balances	4,797,962	(594,995)	(3,510,071)	2,429,255	3,122,151
Fund balances - January 1	57,461,517	16,746,779	33,144,841	30,387,439	137,740,576
Fund balances - December 31	\$ 62,259,479	\$ 16,151,784	\$ 29,634,770	\$ 32,816,694	\$ 140,862,727

The notes to the financial statements are an integral part of the financial statements.



**TOWN OF CASTLE ROCK, COLORADO****RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2024**

Net change in fund balances total government funds	\$ 3,122,151
<b>Amounts reported for governmental activities in the statement of activities are different because:</b>	
Governmental funds report capital outlay \$74,612,048 as an expenditure while in the statement of activities the cost of those assets are capitalized and allocated over the estimated useful lives and reported as depreciation expense (\$21,498,282). This amount is the net difference between capital outlay and depreciation reported in the current period, less depreciation related to internal service funds.	53,113,766
Contributed assets do not require the use of current financial resources of governmental funds, but are treated as revenues in the statement of activities. In 2024 the Town received capital assets for infrastructure streets (public works) valued at \$3,941,587, and land and easements (culture and recreation) valued at \$873,880.	4,815,467
Loss on disposal of capital assets do not require the use of current financial resources of the governmental funds, but are treated as program expenses in the statement of activities.	(2,812)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt.	875,211
Internal service funds are used by management to charge the costs of insurance and employee benefits to individual funds, and to provide vehicle repair, maintenance and replacement. The net revenue (expenditures) of the internal service funds is reported with the governmental activities, net of the amount allocated to business-type activities.	4,446,597
Pension related expense reported in the statement of activities do not require the use of current financial resources and therefore are not reported in the funds.	1,000,606
Deferred inflows of resources related to unavailable fund resources are not recognized as revenue in the governmental funds.	<u>4,818,944</u>
Change in net position of governmental activities	<u>\$ 72,189,930</u>

## **PROPRIETARY FUNDS**

Major proprietary funds are enterprise funds that comprise 10% or more of a total enterprise fund classification (assets and deferred outflows, liabilities and deferred inflows, revenues or expenditures) and at least 5% of the combined governmental and enterprise funds total for the same classification.

Enterprise funds account for operations that are financed and operated in a manner similar to private business where costs are predominantly supported by user charges or where management has decided periodic determination of revenues, expenses and / or changes in net position is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

### **MAJOR FUNDS**

#### **Water Fund**

The Water Fund accounts for activities related to water well development and extraction, water treatment, water transportation systems and for the repair and maintenance of such facilities.

#### **Water Resources Fund**

The Water Resources Fund accounts for the Town's activities related to the analysis and measurement of the long-term water needs of the Town including conservation promotion and the development and maintenance of ground water and renewable water sources.

#### **Stormwater Fund**

The Stormwater Fund accounts for the development, operation and maintenance of infrastructure related to storm water run-off including storm sewers, detention ponds and other drainage ways within the Town.

#### **Wastewater Fund**

The Wastewater Fund accounts for the development and operation of activities related to the collection and treatment of wastewater.

### **NON-MAJOR FUNDS**

#### **Other Enterprise Funds**

Golf Fund

Community Center Fund

Development Services Fund

## TOWN OF CASTLE ROCK, COLORADO

**PROPRIETARY FUNDS**  
**STATEMENT OF NET POSITION**  
**DECEMBER 31, 2024**

	Water	Water Resources	Stormwater	Wastewater
<b>ASSETS</b>				
Current assets				
Cash and cash equivalents	\$ 6,154,040	\$ 52,056,920	\$ 3,733,587	\$ 17,081,545
Investments	10,321,570	36,963,544	2,830,738	7,082,380
Cash held in escrow	580,892	-	-	-
Receivables				
Sales taxes	-	-	-	-
Accounts	1,772,357	1,713,639	1,267,044	1,249,746
Leases	6,915	-	-	-
Notes	-	157,925	-	-
Prepaid items	66,074	49,188	39,669	37,932
Inventory	-	-	-	-
Total current assets	18,901,848	90,941,216	7,871,038	25,451,603
Non-current assets				
Capital assets				
Land	3,680,807	9,316,709	4,679,350	947,834
Easements	3,015,882	2,170,083	13,086,253	918,576
Right of way	28,024	-	216,445	-
Water rights	89,222,710	111,881,225	-	-
Construction in progress	25,896,580	92,316,428	5,807,218	2,778,641
Buildings and improvements	4,860,183	44,671,189	1,712,683	3,152,191
Infrastructure	249,038,224	59,135,335	112,912,004	115,427,208
Machinery and equipment	6,985,732	10,425,048	386,005	2,146,987
Other structures and improvements	15,496,565	12,645,529	12,697,846	1,548,156
Accumulated depreciation	(144,921,018)	(21,479,441)	(32,660,683)	(47,637,996)
Total capital assets (net of accumulated depreciation)	253,303,689	321,082,105	118,837,121	79,281,597
Restricted cash and cash equivalents	-	-	-	-
Investment in joint venture	-	-	-	42,853,041
Leases receivable	2,246,143	-	-	-
Notes receivable	-	5,893,799	-	-
Loans to other funds	-	1,661,096	-	4,820,000
Total noncurrent assets	255,549,832	328,637,000	118,837,121	126,954,638
Total Assets	274,451,680	419,578,216	126,708,159	152,406,241
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Loss on refundings	31,211	-	-	-
<b>LIABILITIES</b>				
Current liabilities				
Accounts payable	1,375,360	3,199,034	267,687	1,646,355
Retainage payable	548,850	968,399	105,892	25,264
Accrued interest payable	5,333	197,337	10,600	-
Deposits	1,589,750	-	-	-
Revenue bonds payable-current	625,000	3,315,000	-	-
Notes payable-current	-	-	1,030,000	-
Accrued leave-current	332,992	65,872	112,707	41,650
Unearned revenues	449,725	13,412	611,161	44,903
Total current liabilities	4,927,010	7,759,054	2,138,047	1,758,172
Noncurrent liabilities				
Revenue bonds net unamortized premiums (discounts)	775,373	60,744,858	-	-
Notes payable	-	-	5,595,000	-
Accrued leave	625,996	-	67,603	-
Loans from other funds	4,820,000	-	-	-
Total noncurrent liabilities	6,221,369	60,744,858	5,662,603	-
Total liabilities	11,148,379	68,503,912	7,800,650	1,758,172
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Leases	2,142,480	-	-	-
<b>Net Position</b>				
Net investment in capital assets	250,928,568	253,332,865	111,983,070	79,233,030
Unrestricted	10,263,464	97,741,439	6,924,439	71,415,039
Total net position	\$ 261,192,032	\$ 351,074,304	\$ 118,907,509	\$ 150,648,069

The notes to the financial statements are an integral part of the financial statements

Other Enterprise Funds	Total Enterprise Funds	Governmental Activities	
		Internal Service Funds	
\$ 3,796,980	\$ 82,823,072	\$ 17,920,364	
4,101,774	61,300,006	2,396,975	
-	580,892	-	
508,930	508,930	-	
94,553	6,097,339	181,328	
-	6,915	-	
-	157,925	-	
173,315	366,178	7,333	
120,205	120,205	-	
8,795,757	151,961,462	20,506,000	
5,594,444	24,219,144	-	
6,100	19,196,894	-	
-	244,469	-	
-	201,103,935	-	
9,134	126,808,001	4,275,976	
18,777,852	73,174,098	43,590	
-	536,512,771	-	
3,063,273	23,007,045	32,999,488	
2,417,255	44,805,351	-	
(10,803,668)	(257,502,806)	(25,397,391)	
19,064,390	791,568,902	11,921,663	
500,815	500,815	-	
-	42,853,041	-	
-	2,246,143	-	
-	5,893,799	-	
-	6,481,096	-	
19,565,205	849,543,796	11,921,663	
28,360,962	1,001,505,258	32,427,663	
110,018	141,229	-	
642,777	7,131,213	1,119,864	
-	1,648,405	-	
3,372	216,642	-	
24,790	1,614,540	-	
460,000	4,400,000	-	
-	1,030,000	-	
478,761	1,031,982	28,404	
373,051	1,492,252	762,545	
1,982,751	18,565,034	1,910,813	
955,000	62,475,231	-	
-	5,595,000	-	
596,568	1,290,167	-	
2,488,757	7,308,757	-	
4,040,325	76,669,155	-	
6,023,076	95,234,189	1,910,813	
-	2,142,480	-	
18,230,952	713,708,485	11,815,957	
4,216,952	190,561,333	18,700,893	
\$ 22,447,904	\$ 904,269,818	\$ 30,516,850	

**TOWN OF CASTLE ROCK, COLORADO**
**RECONCILIATION OF THE PROPRIETARY FUNDS STATEMENT OF NET POSITION  
TO THE STATEMENT OF NET POSITION  
DECEMBER 31, 2024**


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Total enterprise net position	\$	904,269,818
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**Amounts reported for business-type activities in the Statement of Net Position are  
different from the enterprise funds Net Position because:**

Internal balances between the governmental activities and the business-type activities result from the allocation of the internal service funds profit / loss that are attributable to the business-type activities: water, water resources, stormwater, wastewater, golf, community center and development services.

591,483
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Net position of the business-type activities	\$	904,861,301
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## TOWN OF CASTLE ROCK, COLORADO

## PROPRIETARY FUNDS

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION  
FOR THE YEAR ENDED DECEMBER 31, 2024

	Water	Water Resources	Stormwater
<b>OPERATING REVENUES</b>			
Charges for services	\$ 20,556,540	\$ 14,115,976	\$ 4,333,226
Fines and forfeitures	316,544	132,420	-
Intergovernmental	450,700	50,000	-
Contributions and donations	-	-	-
Other	199,467	491,223	120,206
Total operating revenues	21,523,251	14,789,619	4,453,432
<b>OPERATING EXPENSES</b>			
Cost of sales and services	-	-	-
Operations	16,924,834	16,529,606	4,110,034
Net loss from joint venture	-	-	-
Depreciation	8,064,096	3,590,163	3,778,628
Total operating expenses	24,988,930	20,119,769	7,888,662
Operating Income (Loss)	(3,465,679)	(5,330,150)	(3,435,230)
<b>NON-OPERATING REVENUES (EXPENSES)</b>			
Taxes	-	-	-
Investment earnings	437,027	4,490,339	300,443
Lease interest	100,840	-	-
Leases	52,484	-	-
Gain (loss) on disposal of capital assets	(47,975)	-	-
Interest expense	(52,689)	(1,738,394)	(144,464)
Agency and other fees	(800)	(600)	-
Total non-operating revenues (expenses)	488,887	2,751,345	155,979
Net income (loss) before contributions and transfers	(2,976,792)	(2,578,805)	(3,279,251)
<b>CONTRIBUTIONS AND TRANSFERS</b>			
System development fees	3,727,089	16,258,709	1,042,524
Capital asset contributions	5,428,346	6,048,304	5,657,146
Capital grants and gifts	-	-	-
Transfers in	-	26,523	-
Transfers out	(244,144)	-	-
Total contributions and transfers	8,911,291	22,333,536	6,699,670
Change in fund net position	5,934,499	19,754,731	3,420,419
Total net position - January 1	255,257,533	331,319,573	115,487,090
Total net position - December 31	\$ 261,192,032	\$ 351,074,304	\$ 118,907,509

The notes to the financial statements are an integral part of the financial statements

		Governmental Activities	
Wastewater	Other Enterprise Funds	Total Enterprise Funds	Internal Service Funds
\$ 12,214,811	\$ 17,035,033	\$ 68,255,586	\$ 16,503,954
-	-	448,964	-
-	-	500,700	-
-	45,963	45,963	-
25,645	34,352	870,893	2,745,949
12,240,456	17,115,348	70,122,106	19,249,903
-	-	-	13,953,249
9,612,465	21,169,615	68,346,554	-
452,158	-	452,158	-
3,199,976	877,113	19,509,976	2,297,021
13,264,599	22,046,728	88,308,688	16,250,270
(1,024,143)	(4,931,380)	(18,186,582)	2,999,633
-	4,868,562	4,868,562	-
1,121,883	259,467	6,609,159	814,391
-	-	100,840	-
-	-	52,484	-
-	-	(47,975)	142,171
-	(90,402)	(2,025,949)	-
-	(300)	(1,700)	-
1,121,883	5,037,327	9,555,421	956,562
97,740	105,947	(8,631,161)	3,956,195
1,905,148	-	22,933,470	-
2,895,297	-	20,029,093	-
770,111	-	770,111	-
-	125,000	151,523	868,013
-	(52,412)	(296,556)	-
5,570,556	72,588	43,587,641	868,013
5,668,296	178,535	34,956,480	4,824,208
144,979,773	22,269,369	869,313,338	25,692,642
\$ 150,648,069	\$ 22,447,904	\$ 904,269,818	\$ 30,516,850



**TOWN OF CASTLE ROCK, COLORADO****RECONCILIATION OF THE ENTERPRISE FUNDS STATEMENT OF REVENUES,  
EXPENSES AND CHANGES IN FUND NET POSITION TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2024**

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Change in net position total enterprise funds	\$	34,956,480
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**Amounts reported for business-type activities in the statement of activities are different because:**

Internal balances between the governmental activities and the business-type activities result from the allocation of the internal service funds profit / loss that are attributable to the business-type activities: water, water resources, stormwater, wastewater, golf, community center and development services.

		<u>377,611</u>
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Changes in net position of business-type activities	\$	<u><u>35,334,091</u></u>
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## TOWN OF CASTLE ROCK, COLORADO

**PROPRIETARY FUNDS**  
**STATEMENT OF CASH FLOWS**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

	Water	Water Resources	Stormwater
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from customers and users	\$ 22,362,545	\$ 14,413,861	\$ 3,996,314
Receipts from interfund services provided	-	-	-
Other operating receipts (payments)	450,700	50,000	-
Payments to suppliers	(11,307,844)	(13,046,399)	(1,746,612)
Payments to employees	(5,606,820)	(3,281,620)	(2,349,578)
Net cash provided by (used in) operating activities	5,898,581	(1,864,158)	(99,876)
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES</b>			
Cash transfers in	-	26,523	-
Cash transfers out	(244,144)	-	-
Receipts from taxes	-	-	-
Net cash provided by (used in) non-capital financing activities	(244,144)	26,523	-
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
System development fees	3,727,089	16,407,611	1,042,524
Grants for capital purposes	-	-	-
Capital contributions	632,558	6,048,304	868,846
Principal payments received on leases receivable	25,574	-	-
Interest payments received on leases receivable	108,524	-	-
Interfund loans	4,820,000	107,107	-
Acquisition of capital assets	(9,292,181)	(24,126,635)	(1,205,946)
Principal paid on bonds, COPs and notes payable	(590,000)	(3,130,000)	(1,000,000)
Interest paid on bonds, COPs and notes payable	(93,501)	(2,524,550)	(146,064)
Bond issue costs and agency fees	(800)	(600)	-
Proceeds from sale of capital assets	-	-	-
Net cash provided by (used in) capital and related financing activities	(662,737)	(7,218,763)	(440,640)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Investment earnings	342,835	3,980,981	262,218
Decrease (increase) in equity in pooled investments	(290,134)	8,770,813	655,594
Net cash provided by (used in) investing activities	52,701	12,751,794	917,812
Net increase (decrease) in cash and cash equivalents	5,044,401	3,695,396	377,296
Cash and cash equivalents - January 1	1,690,531	48,361,524	3,356,291
Cash and cash equivalents - December 31	\$ 6,734,932	\$ 52,056,920	\$ 3,733,587
<b>RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET POSITION</b>			
Unrestricted cash and cash equivalents (including cash held in escrow)	\$ 6,734,932	\$ 52,056,920	\$ 3,733,587
Restricted cash and cash equivalents	-	-	-
Total cash and cash equivalents	\$ 6,734,932	\$ 52,056,920	\$ 3,733,587

The notes to the financial statements are an integral part of the financial statements.

				Governmental Activities
				Internal Service
Wastewater	Other Enterprise Funds	Total Enterprise Funds		Funds
\$ 12,251,811	\$ 17,136,558	\$ 70,161,089	\$	2,910,698
-	-	-		16,436,267
-	-	500,700		-
(7,447,795)	(6,502,633)	(40,051,283)		(12,660,810)
(2,061,150)	(14,379,365)	(27,678,533)		(1,035,693)
<u>2,742,866</u>	<u>(3,745,440)</u>	<u>2,931,973</u>		<u>5,650,462</u>
-	125,000	151,523		868,013
-	(52,412)	(296,556)		-
-	4,863,087	4,863,087		-
-	4,935,675	4,718,054		868,013
1,905,148	-	23,082,372		-
770,111	-	770,111		-
-	-	7,549,708		-
-	-	25,574		-
-	-	108,524		-
(4,820,000)	287,640	394,747		-
(2,329,422)	(3,435,258)	(40,389,442)		(6,609,554)
-	(445,000)	(5,165,000)		-
-	(53,196)	(2,817,311)		-
-	(300)	(1,700)		-
-	-	-		163,788
<u>(4,474,163)</u>	<u>(3,646,114)</u>	<u>(16,442,417)</u>		<u>(6,445,766)</u>
1,036,517	211,962	5,834,513		788,801
<u>(177,628)</u>	<u>378,587</u>	<u>9,337,232</u>		<u>(63,195)</u>
858,889	590,549	15,171,745		725,606
(872,408)	(1,865,330)	6,379,355		798,315
<u>17,953,953</u>	<u>6,163,125</u>	<u>77,525,424</u>		<u>17,122,049</u>
<u>\$ 17,081,545</u>	<u>\$ 4,297,795</u>	<u>\$ 83,904,779</u>	<u>\$</u>	<u>17,920,364</u>
\$ 17,081,545	\$ 3,796,980	\$ 83,403,964	\$	17,920,364
-	500,815	500,815		-
<u>\$ 17,081,545</u>	<u>\$ 4,297,795</u>	<u>\$ 83,904,779</u>	<u>\$</u>	<u>17,920,364</u>

The notes to the financial statements are an integral part of the financial statements.

## TOWN OF CASTLE ROCK, COLORADO

**PROPRIETARY FUNDS**  
**STATEMENT OF CASH FLOWS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	<b>Water</b>	<b>Water Resources</b>	<b>Stormwater</b>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b>			
Operating income (loss)	\$ (3,465,679)	\$ (5,330,150)	\$ (3,435,230)
<b>Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities</b>			
Depreciation	8,064,096	3,590,163	3,778,628
Changes in operating assets and liabilities			
(Increase) decrease in assets			
Accounts receivable	(66,573)	(339,170)	(1,059,019)
Prepaid items	2,056	(3,504)	2,975
Inventory	-	-	-
Investment in joint venture	-	-	-
Increase (decrease) in liabilities			
Accounts payable	84,526	219,114	30,729
Accrued leave	(76,412)	(14,023)	(19,860)
Unearned revenue	7,147	13,412	601,901
Deposits	1,349,420	-	-
Total adjustments	9,364,260	3,465,992	3,335,354
Net cash provided by (used in) operating activities	<u>\$ 5,898,581</u>	<u>\$ (1,864,158)</u>	<u>\$ (99,876)</u>
<b>NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES</b>			
Contributed infrastructure	\$ 4,795,788	\$ -	\$ 4,788,300
Payables incurred for purchase of capital assets	(1,005,959)	(3,689,382)	(229,051)
Amortization of premium, discount and deferred loss on refunding	(58,381)	(773,114)	-
Amortization of deferred inflows - leases	686	-	-
Loss on capital asset disposition	47,975	-	-
Increase in fair value of investments	105,574	478,937	36,527
Noncash investing, capital and financing activities	<u>\$ 3,885,683</u>	<u>\$ (3,983,559)</u>	<u>\$ 4,595,776</u>

The notes to the financial statements are an integral part of the financial statements.

Wastewater	Other Enterprise Funds	Total Enterprise Funds	Governmental Activities
			Internal Service Funds
\$ (1,024,143)	\$ (4,931,380)	\$ (18,186,582)	\$ 2,999,633
3,199,976	877,113	19,509,976	2,297,021
37,592	313	(1,426,857)	57,454
(6,268)	33,531	28,790	(2,441)
-	7,340	7,340	-
452,158	-	452,158	-
88,515	142,957	565,841	274,943
21,274	103,788	14,767	(15,756)
(26,238)	30,353	626,575	39,608
-	(9,455)	1,339,965	-
3,767,009	1,185,940	21,118,555	2,650,829
\$ 2,742,866	\$ (3,745,440)	\$ 2,931,973	\$ 5,650,462
\$ 2,895,297	\$ -	\$ 12,479,385	\$ -
(48,567)	(29,271)	(5,002,230)	(105,706)
-	38,267	(793,228)	-
-	-	686	-
-	-	47,975	-
75,653	43,676	740,367	24,452
\$ 2,922,383	\$ 52,672	\$ 7,472,955	\$ (81,254)

The notes to the financial statements are an integral part of the financial statements.

## **FIDUCIARY FUNDS**

Fiduciary funds account for assets held on behalf of outside parties, including individuals, organizations and other governments. Fiduciary funds are not reflected in the Town-wide financial statements because the assets of those funds are not available to support Town programs or operations.

### **PENSION TRUST FUNDS**

Pension trust funds account for the activities and accumulation of resources to pay retirement benefits for employees.

#### **FPPA Fire Volunteers Pension Fund**

The FPPA Fire Volunteers Pension Fund is a pension trust fund used to account for the accumulation of resources to be used for retirement annuity payments at appropriate amounts and times in the future.

### **CUSTODIAL FUNDS**

Custodial funds are used to report fiduciary activities that are not held in a trust or equivalent arrangement for individuals, organizations and other governments. The Custodial Funds column is an aggregate of the following funds.

#### **Custodial Funds**

Add-On PIF Fund

Special District Fee

Fund Use Tax Fund

Authority Development Fee Fund

**TOWN OF CASTLE ROCK, COLORADO****FIDUCIARY FUNDS****STATEMENT OF FIDUCIARY NET POSITION****DECEMBER 31, 2024**

	<b>Pension Trust Fund</b>	<b>Custodial Funds</b>
<b>ASSETS</b>		
Cash and cash equivalents	\$ -	\$ 219,450
Affiliated local plan pool	918,936	-
Accounts receivable	-	83,955
Total assets	918,936	303,405
<b>LIABILITIES</b>		
Accounts payable	-	146,245
Due to organizations and other governments	-	157,160
Total liabilities	-	303,405
<b>NET POSITION</b>		
Restricted for:		
Net position	918,936	-
Total net position	918,936	-

The notes to the financial statements are an integral part of the financial statements.



**TOWN OF CASTLE ROCK, COLORADO****FIDUCIARY FUNDS****STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FOR THE YEAR ENDED DECEMBER 31, 2024**

	<b>Pension Trust Fund</b>	<b>Custodial Funds</b>
<b>ADDITIONS</b>		
Contributions:		
Town of Castle Rock	\$ 26,177	\$ -
State Funding	17,635	-
Total contributions	43,812	-
Investment earnings	90,314	-
Less investment expense	13,086	-
Net investment earnings	77,228	-
Fee and permit collections for organizations and other governments	-	1,984,491
Total additions	121,040	1,984,491
<b>DEDUCTIONS</b>		
Benefits paid to participants or beneficiaries	106,448	-
Payments of fees and permits to organizations and other governments	-	1,976,909
Payments of refunds	-	1,279
Administrative expense	-	6,303
Total deductions	106,448	1,984,491
Net increase in fiduciary net position	14,592	-
Net Position - January 1	904,344	-
Net Position - December 31	918,936	-

The notes to the financial statements are an integral part of the financial statements.

## **COMPONENT UNITS**

Component units are legally separate organizations for which the Town is considered financially accountable or whose exclusion would make the Town's financial statements misleading or incomplete.

### **Castle Rock Downtown Development Authority (CRDDA)**

The Castle Rock Downtown Development Authority (CRDDA), a discretely presented component unit, accounts for activities related to financing, constructing and operating various public improvements in downtown Castle Rock.

### **Miller's Landing Business Improvement District (BID)**

The Miller's Landing Business Improvement District (BID), a discretely presented component unit, accounts for activities related to business improvements within the District's service area.

**Town of Castle Rock, Colorado**  
**Statement of Net Position**  
**Component Units**  
**December 31, 2024**

	Castle Rock Downtown Development Authority	Miller's Landing Business Improvement District	Total
<b>Assets</b>			
Cash and cash equivalents	\$ 1,329,377	\$ 30,399	\$ 1,359,776
Receivables			
County Treasurer	-	919	919
Property taxes	226,266	25,641	251,907
Capital assets			
Construction in progress	-	16,369,970	16,369,970
Buildings and improvements	159,366	-	159,366
Accumulated depreciation	(126,184)	-	(126,184)
Leased buildings	47,509	-	47,509
Accumulated amortization	(47,509)	-	(47,509)
Restricted cash and cash equivalents	-	2,074,579	2,074,579
Total assets	<u>\$ 1,588,825</u>	<u>\$ 18,501,508</u>	<u>\$ 20,090,333</u>
<b>Liabilities</b>			
Accounts payable	\$ 41,212	\$ -	\$ 41,212
Accrued liabilities	-	122,442	122,442
Customer deposits	3,030	-	3,030
Due within one year	-	380,000	380,000
Due beyond one year	-	31,867,192	31,867,192
Total liabilities	<u>44,242</u>	<u>32,369,634</u>	<u>32,413,876</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	226,266	25,641	251,907
Total deferred inflows of resources	<u>226,266</u>	<u>25,641</u>	<u>251,907</u>
<b>Net Position</b>			
Net investment in capital assets	33,182	(10,974,579)	(10,941,397)
Restricted for emergency reserves	18,641	200	18,841
Restricted for debt service	-	58,145	58,145
Unrestricted (deficit)	<u>1,266,494</u>	<u>(2,977,533)</u>	<u>(1,711,039)</u>
Total net position (deficit)	<u>\$ 1,318,317</u>	<u>\$ (13,893,767)</u>	<u>\$ (12,575,450)</u>

*The notes to the financial statements are an integral part of the financial statements*

**Town of Castle Rock, Colorado**  
**Statement of Activities**  
**Component Units**  
**For the Year Ended December 31, 2024**

	Castle Rock Downtown Development Authority	Miller's Landing Business Improvement District	Total
<b>EXPENSES</b>	\$ 454,769	\$ 4,320,544	\$ 4,775,313
<b>PROGRAM REVENUES</b>			
Charges for services	27,220	-	27,220
Total program revenues	27,220	-	27,220
Net expenses	(427,549)	(4,320,544)	(4,748,093)
<b>GENERAL REVENUES</b>			
Taxes			
Property taxes	329,463	25,525	354,988
Other taxes	-	247,603	247,603
Intergovernmental revenues	217,544	-	217,544
Investment and interest earnings	47,057	109,734	156,791
Other	87	-	87
Total general revenues	594,151	382,862	977,013
<b>Change in Net Position</b>	166,602	(3,937,682)	(3,771,080)
Net position (deficit) - January 1	1,151,715	(9,956,085)	(8,804,370)
Net position (deficit) - December 31	\$ 1,318,317	\$ (13,893,767)	\$ (12,575,450)

*The notes to the financial statements are an integral part of the financial statements*



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## Notes to the Basic Financial Statements

**TOWN OF CASTLE ROCK, COLORADO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

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**SUMMARY OF NOTES TO THE BASIC FINANCIAL STATEMENTS**

1. Summary of Significant Accounting Policies
  - A. Financial Reporting Entity
  - B. Financial Statement Presentation
  - C. Measurement Focus and Basis of Accounting
  - D. Cash and Investments
  - E. Restricted Assets
  - F. Receivables
  - G. Inventories
  - H. Prepaid Items
  - I. Capital Assets
  - J. Property Taxes
  - K. Leases
  - L. Account Payable
  - M. Unearned Revenue (Liabilities)
  - N. Accrued Compensated Absences
  - O. Non-current Liabilities
  - P. Fund Balances and Net Position
  - Q. Deferred Outflows / Inflows of Resources
  - R. Use of Estimates
  - S. Adoption of Accounting Principles
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2. Reconciliation of Town-wide and Fund Financial Statements
3. Deposits and Investments
4. Restricted Assets
5. Notes Receivable
6. Long-Term Receivables
7. Capital Assets
8. Investment in Joint Venture
9. Long-Term Liabilities
10. Fund Balance
11. Pension Plans
12. Deferred Compensation Plans
13. Risk Management
14. Commitments and Contingencies
15. Interfund Transactions
16. Deficit Fund Balance
17. Tax Abatements
18. Discretely-Presented Component Units
19. Related Party Transactions

**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2024**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Town of Castle Rock, Colorado (the Town) was incorporated in 1881 and was voted by the citizens as a home-rule municipality in 1987 under the provisions of Article XX of the Constitution of the State of Colorado. The Town operates under a Council-Manager form of government.

These financial statements are prepared in accordance with accounting principles applicable to governments generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. A summary of the Town's significant accounting policies and descriptions of the financial statements are described below:

**A. Financial Reporting Entity**

The financial reporting entity is based upon the concept that elected officials are accountable to their constituents for their actions. The objective of the financial reporting entity is to provide users of the financial statements with a basis for assessing the accountability of the elected officials. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable, and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the Town's financial statements to be misleading or incomplete. These financial statements include all funds and activities of the Town. The accompanying financial statements present the Town and its component units, entities for which the Town is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the town-wide financial statements to emphasize that it is legally separate from the government.

Blended component units

The Castle Rock Urban Renewal Authority (CRURA) serves all the citizens of the Town and is governed by a board comprised of the Town's elected Council. The Town has agreed to provide financial support to the CRURA. The CRURA is reported as a special revenue fund and does not issue separate financial statements.

The Festival Park Commons General Improvement District (GID) was created under Colorado state statutes. The GID has the power to develop and maintain public improvements and to finance such improvements by levying a general property tax upon the benefiting property. The GID is a legally separate entity from the Town and is governed by a board comprised of the Town's elected Council. The Town's elected Council is responsible for adopting the GID's annual budget during years of activity. The GID is reported as a special revenue fund and does not issue separate financial statements.

Discretely presented component units

The Castle Rock Downtown Development Authority (CRDDA) was formed in 2008, under State of Colorado statutes as a quasi-municipal corporation, by the voters of downtown Castle Rock, Colorado to finance, construct and, on occasion, operate various public improvements including streetscape projects, sidewalks, street lighting, street furniture, public parks and places. The CRDDA is governed by a seven-member elected Board of Directors pursuant to the provisions of the Colorado Special District Act and consists of property owners, business owners and other representatives of downtown Castle Rock. One of these individuals serves as a liaison to the Castle Rock Town Council and is a member of Council. The operations of the DDA are guided by the 2008 Plan of Development adopted by the board of directors of the CRDDA. The Town approves and certifies the mill levy collected by the CRDDA. The Town has issued debt on behalf of CRDDA.



**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2024**

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The Miller's Landing Business Improvement District (BID) was organized on September 20, 2016, and is governed pursuant to provisions of the Business Improvement District Act, CRS 31-25-1203. The District operates under a service plan approved by the Town of Castle Rock on August 8, 2016, and is governed by a Board of Directors comprised of up to five members appointed by Town Council. The District was established for the purpose of making public improvements and providing services to the proposed commercial development, in accordance with the District's operating plan.

Separately issued financial reports are available for the Miller's Landing BID. The report may be obtained by contacting:

Town of Castle Rock  
Finance Department  
100 North Wilcox Street  
Castle Rock, CO 80104

Fiduciary component unit

The FPPA Fire Volunteers Pension Plan is part of a statewide agent multiple-employer defined benefit Public Employee Retirement System. The Affiliated Local Plans represent the assets of numerous separate plans that have been pooled for investment purposes. These pension plans have elected to affiliate with FPPA for plan administration and investment purposes only and are held in a trust. Each plan has a separate plan document and actuarial valuation and is governed by its own local pension board which has the authority to amend the plan benefits, such as cost-of-living increases, funeral benefits, and others as applicable. The Plan is funded by contributions from the Town and the State. The Town Fire Volunteer Pension Board consists of three plan members, two public safety commissioners, the Mayor, the Fire Chief, and the Finance Director. The FPPA Fire Volunteers Pension Plan is not included in the Town-wide statements because its assets are not available to support the Town's own programs. The FPPA Comprehensive Annual Financial Report can be obtained on FPPA's website at: [www.fppaco.org/annual-reports.html](http://www.fppaco.org/annual-reports.html).

**B. Financial Statement Presentation**

The basic financial statements consist of the Town-wide financial statements, the fund financial statements and the notes to the basic financial statements.

Town-wide financial statements

The Town-wide financial statements ("statement of net position" and "statement of activities") report information on all non-fiduciary activities of the primary government and component units.

The activities of the primary government are aggregated into two activity types: governmental and business-type.

**Governmental activities** reflect most of the Town's services including: general government, public safety (police and fire), public works (transportation and streets) and culture and recreation (parks and open space), which are normally supported by taxes and intergovernmental revenues.

**Business-type activities** include water, water resources, stormwater and wastewater utilities, a golf course, community centers (recreation), and development services. These activities rely to a significant extent on fees and charges for services.

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The *primary government* is reported separately from the legally separate component units for which the primary government is financially accountable.

The *statement of net position* reports what the Town owns (assets and deferred outflows of resources) and what the Town owes (liabilities and deferred inflows of resources) with the difference being reported as net position.

The statement of activities demonstrates the degree to which direct expenses of a function were funded by program revenues. Direct expenses are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other revenues not specifically identifiable with a given program are reported as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the fiduciary funds are excluded from the Town-wide reporting as the assets are not available to support Town programs or operations. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**Fund Financial Statements**

The Town uses fund accounting to control and manage money intended for a particular purpose or to demonstrate compliance with finance-related legal requirements.

Fund statements are grouped into three fund categories: governmental, proprietary and fiduciary. The fund financial statements report Town operations in more detail than the Town-wide financial statements by providing information about financially significant funds called “major funds”. Individual financial information is reported for each major fund with the remaining “non-major” funds, including its blended component units, being aggregated into a single “other” column.

***Governmental Funds***

The Town reports the following major governmental funds:

The *General Fund* is the Town’s primary operating fund. It accounts for all financial resources of the Town, except those required to be accounted for in another fund. The *Economic Development Fund* is a sub-fund of the General Fund to facilitate expansion of the tax base, through primary job creation and improved local economy. The *Parking Fund* is a sub-fund of the General Fund to fund public parking garage maintenance and debt payments related to the Encore Redevelopment Agreement. The *TABOR Excess Fund* is a Sub-fund of the General Fund to account for the use of revenues in excess of the TABOR cap from 2021 through 2031 as approved by voters.

The *Transportation Fund* is a special revenue fund that accounts for the accumulation of financial resources and expenditures for the construction, acquisition, installation, repair and maintenance of streets, bridges, sidewalks and public transit and the acquisition of easements and right-of-ways, development of transportation facilities and for the operations of the department responsible for the construction and maintenance of such

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facilities. The following revenue sources are committed to the furtherance of transportation projects within the Town of Castle Rock, the maintenance of existing roads and infrastructure and the overall operations of the public works department:

- Tax revenue inclusive of but not limited to the following:
  - Sales tax
  - Building Use Tax
- Intergovernmental revenues are inclusive of but not limited to the following:
  - Highway User Revenue
  - Road & Bridge Revenue
  - Douglas County Shareback
- Charge for services
- Investment Earnings
- Contributions and Donations
- Any other revenue inclusive of but not limited to the following:
  - Reimbursements
  - Refunds

The *Transportation Capital Fund* is a capital projects fund that accounts for the planning and construction of growth related capital improvement projects.

***Proprietary Funds***

The Town reports the following major proprietary funds:

The *Water Fund* is used to account for the Town's activities related to water well development, water extraction, treatment, and transportation systems, and for the repair and maintenance of such facilities.

The *Water Resources Fund* is used to account for the Town's activities related to the analysis and measurement of the long- term water needs of the Town including conservation promotion and the maintenance and development of groundwater and renewable water sources.

The *Stormwater Fund* is used to account for long-term stormwater planning, implementation of capital improvement projects, and administration of the Town's floodplain program.

The *Wastewater Fund* is used to account for the activities related to wastewater collection and treatment.

In addition, the Town reports the internal service funds as non-major funds. The internal service funds are used to finance and account for goods and services provided to other funds, on a cost reimbursement basis. These funds are used to account for the operations of the Employee Benefits and Fleet Services Funds.

The proprietary fund "statement of revenues, expenses and changes in net position" classifies revenues and expenses directly related to the service provided as "operating". Operating revenues are primarily charges for services (exchange-like transactions) for utility services (water, water resources, stormwater, and wastewater), recreation services (golf, and community center) and for development services. Golf operating revenues include

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sales of merchandise. Operating revenues for internal service funds are charges for services provided to other funds and departments. All other revenues in the proprietary funds are reported as non-operating revenues. Operating expenses for proprietary funds include cost of sales and services, administrative expenses and depreciation of capital assets. All other expenses are reported as non-operating.

***Fiduciary Funds***

Fiduciary funds account for assets held on behalf of outside parties, including individuals, organizations and other governments. Fiduciary funds are not reflected in the Town-wide financial statements because the assets of those funds are not available to support Town programs or operations. The fiduciary activities of the Town are reported in the following fiduciary funds:

The *FPPA Fire Volunteers Pension Fund* is a pension trust fund used to account for the accumulation of resources to be used for retirement annuity payments at appropriate amounts and times in the future. Resources are contributed by the Town at amounts determined by biennial actuarial studies as well as contributions by the State of Colorado.

The *Add-On PIF Fund* is a custodial fund used to account for the receipt and disbursement of the Add-On Public Improvement Fee (PIF) collected on sales transactions in the Promenade retail center. The Town remits collections of the Add-On PIF to the Promenade Metropolitan District No. 1 on a monthly basis.

The *Special District Fee Fund* is a custodial fund used to account for receipt and disbursement of the Meadows District imposed capital reserve fee. The Town remits collections of the capital reserve fee to the Meadows Districts on a monthly basis.

The *Use Tax Fund* is a custodial fund used to account for the receipt and disbursement of Douglas County's 1.00% portion of the use tax imposed on construction materials that are utilized in the construction of real property. The Town remits collections of the use tax to Douglas County on a monthly basis.

The *Authority Development Fee Fund* is a custodial fund used to account for the receipt and disbursement of the Cherry Creek Basin Water Quality Authority's imposed Development Fee. The fee is collected on new construction and development within the portion of the Town that overlaps the Authority's boundaries. The Town remits collections of the fee to the Authority periodically, as received.

**C. Measurement Focus and Basis of Accounting**

The Town-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary and fiduciary funds, and discretely presented component unit financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the year. The Town reports deferred inflows when the potential revenue does not meet the measurable and available criteria for recognition in the current period. Expenditures are recorded when the liability is incurred. However, debt service and compensated absences are recorded when the payment is due.

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Sales taxes, use taxes, motor vehicle use, property taxes, franchise fees, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual. These are recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received.

As a general rule the effect of interfund activity has been eliminated from the Town-wide financial statements. Exceptions to this general rule are charges between the Town's water and wastewater funds and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

**D. Cash and Investments**

To facilitate the recording of cash transactions and maximize earnings on investments, the Town pools cash and investments of all funds, except for unspent bond proceeds. The Town maintains accountability for each fund's equity in pooled cash and investments. Unspent bond proceeds are separately accounted for in accordance with the bond requirements. All unrestricted funds of the Town are eligible for investment. Investment earnings related to combined funds are distributed to each fund on a pro rata basis. For financial statement presentation, each fund's share of the cash and investment pool is reported as "cash and cash equivalents" and "investments" of that fund at year-end.

The Town defines cash equivalents as highly liquid investments with a maturity of three months or less at the date of purchase. The Town has cash in escrow at Douglas County for the Open Space Shareback totaling \$1,670,216 and at a third-party company for the construction of enhanced water improvements per a construction escrow agreement between the Town and Crystal Valley Metropolitan District No. 2 Subdistrict.

Investments are reported at fair value except for local government investment pools and the affiliated local plan pool which are reported at the net asset value per share which is determined based upon how the fund is valued (i.e. fair value or amortized cost). Investment income includes increases and decreases in the fair value of investments. Changes in fair value during the year do not necessarily represent trends that will continue; nor is it always possible to realize such amounts, especially in the case of temporary changes in the fair value of investments that the government intends to hold to maturity.

**E. Restricted Assets**

Certain resources, such as those set aside for the repayment of debt, are classified as restricted assets on the balance sheet because their use is limited by bond covenants or other agreements. These assets are generally not available to pay current obligations.

**F. Receivables**

Receivables are reported net of an allowance for uncollectible accounts, where applicable. The allowance of \$72,792 is reported in the General Fund.

**G. Inventories**

Inventory is maintained in the Golf Fund for resale merchandise. Inventory is valued at cost, which approximates market, using the first in / first-out (FIFO) method. The cost of this inventory is recorded as an expense when consumed rather than when purchased.

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**H. Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods; the associated expense is recognized in the period benefited by the prepayment in the Town-wide and proprietary funds and the associated expenditures are recognized when consumed in the governmental funds

**I. Capital Assets**

All capital assets, including infrastructure capital assets such as streets and sidewalks are reported in the applicable governmental or business-type activities columns in the Town-wide financial statements and in the proprietary funds financial statements. Purchases and construction of capital assets are reported at cost. Donated assets are valued at the acquisition value at the date of donation. The Town identifies all reportable intangible assets and values of these assets based on purchase price or acquisition value if donated. Intangible assets include, but are not limited to, easements, right-of-ways, internally developed software, water rights, and trademarks.

The Town has established a capitalization threshold of individual assets costing \$5,000 or more with a useful life greater than one year.

Costs incurred for the purchase or construction of capital assets for governmental activities are recorded as capital outlay expenditures in the governmental funds. Infrastructure assets (e.g., streets, sidewalks, and trails) have been capitalized for all infrastructure acquired since 1980. Costs incurred for the purchase or construction of capital assets for business-type activities are reported as assets in the proprietary funds.

Depreciation of exhaustible capital assets is charged as an expense against operations. Accumulated depreciation is reported on the Town-wide and proprietary fund financial statements. Depreciation has been provided over the estimated useful lives using the straight-line method.

The estimated useful lives are as follows:

Machinery and equipment	5 - 10 years
Buildings and improvements	20 - 40 years
Infrastructure	15 - 50 years
Water Rights (Non-tributary)	100 years

**J. Property Taxes**

Property taxes attached as a lien on property on January 1, are certified to the county by December 15<sup>th</sup> and are levied the following January 1<sup>st</sup>. Property taxes are payable in full by April 30<sup>th</sup>, or in two equal installments due February 28<sup>th</sup> and June 15<sup>th</sup>. Taxes collected by the county are remitted to the Town by the 10<sup>th</sup> of the following month. Property taxes are reported as receivables and deferred inflows when lien and as revenue when collected in the following year.

**K. Leases**

The Town is the lessor for noncancellable leases of land. As lessor, the Town recognizes a lease receivable and a deferred inflow of resources in the government-wide, governmental fund, and proprietary fund financial statements. Leases are reported at the present value of lease receipts.

At the commencement of a lease, the Town initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial

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amount of the lease receivable, adjusted for lease payments received at or before the commencement date.

Subsequently, the deferred inflow of resources is recognized as revenue on a straight-line basis over the life of the lease term. Variable lease payments based on future performance of the lessee or the usage of the underlying assets are not included in the lease receivable calculations but are recognized as inflows of resources in the period in which those payments occur.

Key estimates and judgements include how the Town determines the discount rate it uses to discount the expected lease receipts to present value, lease term and lease receipts.

- The Town uses the interest rate stated in the agreements or, if none is available, uses its estimated incremental borrowing rate (IBR) as the discount rate for leases.
- The lease term includes the noncancellable period of the lease.
- Lease receipts included in the measurement of the lease receivable are composed of fixed payments from the lessee.

The Town monitors changes in circumstances that would require remeasurement of its leases and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

The Town leases portions of land for cell tower use as part of its' governmental activities, the terms of which expire in 2047. Payments are either set for the entire term or increase annually by a percentage as stated in the agreement. The leases were measured at lease commencement based upon the IBR. Revenue recognized under these lease contracts during the year ended December 31, 2024 was \$67,276 which include both lease revenue and interest. For governmental activities, the Town lease a portion of land for the use of a zip line and aerial trekking course. Payments are variable based upon a percentage of gross revenues from the business activities as stated in the agreement. No revenue was recognized under this lease contract during the year ended December 31, 2024.

The Town leases portions of land for cell tower use as part of its' business-type activities, the terms of which expire in 2079. Payments either increase annually or at the end of the renewal period by a percentage as stated in the agreement. The leases were measured at lease commencement based upon the IBR. Revenue recognized under these lease contracts during the year ended December 31, 2024 was \$93,937 which include both lease revenue and interest. For business-type activities, the Town receives variable lease payments for the cell tower rents received by the tenant. Payments are based upon a percentage of actual rents received by the tenant as stated in the agreement. Revenue recognized under this lease contract during the year ended December 31, 2024 was \$40,161.

**L. Accounts Payable**

Amounts reported as accounts payable on the statement of net position include:

	<b>Governmental Activities</b>	<b>Business-type Activities</b>
Vendors	\$ 9,769,967	\$ 6,477,333
Salaries and benefits	1,499,047	653,880
Total	<u>\$ 11,269,014</u>	<u>\$ 7,131,213</u>



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**M. Unearned Revenue (Liabilities)**

Unearned revenues reflect amounts that have been received before the town has a legal claim to the funds. In subsequent periods, when revenue recognition criteria are met, or when the Town has a legal claim to the resources, the unearned revenue is removed from the statements of net position or governmental funds balance sheet and revenue is recognized.

**N. Accrued Compensated Absences**

The Town allows employees to accumulate unused vacation and sick benefits up to certain maximum hours. A liability is accrued for compensated absences as the benefits are earned if the leave is more likely than not to be used for time off or settled in cash. Accrued compensated absences are recognized as expenses when earned by the employee for the Town-wide statements and the proprietary fund statements. Compensated absences are recognized as expenditures when paid in the governmental fund statements.

Compensated absence liabilities are computed using the regular pay and termination pay rates, as applicable, in effect at year end plus an additional amount for salary-related payments such as social security and Medicare taxes computed using rates in effect at that date.

**O. Non-current Liabilities**

Non-current liabilities include: bonds, notes, certificates of participation, earned but not used compensated absences, and net pension liabilities. The accounting and reporting treatment for a fund's non-current liabilities is determined by its measurement focus.

*Governmental Funds*

For governmental funds, the liability is recorded when payment is due or the resources have been accumulated for payment early in the following year. Proceeds from the issuance of debt are reported in the governmental funds as "other financing sources". Payments of principal on debt are shown as expenditures. In the governmental fund financial statements, bond premiums and discounts, and bond issuance costs, are reported as expenditures of the current period.

*Town-wide (governmental and business-type activities) and Proprietary Funds*

The Town-wide and proprietary fund financial statements use the economic resources measurement focus. Proprietary funds report long-term liabilities in the fund. Long-term liabilities expected to be repaid by governmental funds are reported in the governmental activities column of the Town-wide statements. Under the economic resources measurement focus, debt issuances are reported as increases in non-current liabilities. Principal payments are shown as decreases in non-current liabilities. The outstanding amounts of non-current liabilities are reported on the statement of net position. Amounts due within the next twelve months are reported as "due within one year" with the remaining amount being reported as "due within more than one year". Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

**P. Fund Balance and Net Position***Fund Balances*

Fund balances reflect assets minus liabilities and deferred inflows of resources using the current financial resources measurement focus. Fund balances are only reported in the governmental fund statements. The Town follows GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* which establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a



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government is bound to observe constraints imposed upon the use of the resources reported in the governmental funds. In the governmental fund financial statements, fund balances are classified as follows:

**Non-spendable Fund Balance** – The portion of fund balance that cannot be spent because it is either not in a spendable form or is legally or contractually required to be maintained intact.

**Restricted Fund Balance** – The portion of fund balance constrained for a specific purpose by external parties, constitutional provisions, or enabling legislation. Effectively, restrictions on fund balance may only be changed or lifted with the consent of resource providers.

**Committed Fund Balance** – The portion of fund balance that can only be used for specified purposes according to limitations imposed by Town Council prior to the end of the current fiscal year. The constraint may be removed or changed only by resolution of Town Council.

**Assigned Fund balance** – The portion of fund balance set aside for planned or intended actions. The intended use may be expressed by Town Council or other individuals authorized to assign funds to be used for a specific purpose. Through a resolution, Town Council assigned authority to the Town Manager. In governmental funds other than the general fund, assigned fund balance represents the amount that is not non-spendable, restricted, or committed. This indicates that resources in these funds are, at a minimum, intended to be used for the purpose of that fund.

**Unassigned Fund Balance** – This is the residual portion of fund balance that does not meet any of the above criteria. The Town will only report a positive unassigned fund balance in the General Fund. In 2016, Town Council approved a reserves policy that required funds to be reserved with the intent of stabilizing revenues which are highly volatile in the event that regular planned revenues do not materialize to the degree anticipated for regular operational needs. Therefore, the Town maintains a cash reserve equal to at least three months of operating expenses in the General Fund to provide for this assurance.

In the Town's Fund Balance policy, it is not specifically identified which order the spending should occur. Therefore, the Town's practice is that the order of spending defaults to the following order; restricted, committed, assigned, and unassigned fund balance.

***Net Position***

In the government-wide and proprietary fund financial statements, net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources using the economic resources measurement focus and the accrual basis of accounting. Net Position is reported in three classifications. "Net investment in capital assets" which reflects capital assets (net of accumulated depreciation) reduced by the outstanding amount of the debt that was used to acquire or construct the capital assets. Restricted net position report amounts legally segregated for a specific use. The remaining net position is reported as unrestricted. When both restricted and unrestricted resources are available for use, it is the Town's practice to use restricted resources first, then unrestricted resources as needed.

**Q. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future reporting period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town reports two items that qualify for reporting in this category - pension related amounts and deferred losses on debt refundings.

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In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future reporting period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town reports four items that qualify for reporting in this category – pension related amounts, IREA capital credit, property taxes that are deferred to future periods, and lease related amounts. The IREA capital credit is utilized when the Town has a qualifying future project that requires the removal, relocation or installation of IREA infrastructure.

Under the modified accrual basis of accounting, revenues and other fund financial resources are recognized in the period in which they become both measurable and available. Assets recorded in the fund financial statements for which revenues are not available are reported as a deferred inflow of resources. Unavailable fund resources are recognized in the Town- wide statement of activities.

**R. Use of Estimates**

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions. These assumptions affect the reported amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenditure and disclosure of contingent assets and liabilities. Actual results could differ from those estimates.

The Town invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the accompanying statements of financial position.

**S. Adoption of Accounting Principles**

In 2024, the Town implemented GASB Statement No. 101, *Compensated Absences*. (Statement No. 101). Statement No. 101 updates the recognition and measurement guidance for compensated absences. Specifically, this statement requires that a government entity recognize a liability for compensated absences for leave that has not been used and leave that has been used but not yet paid in cash or settled through noncash means. Additionally, it amends certain existing disclosure requirements. The adoption of Statement No. 101 did not impact beginning net position.

**T. Future Changes in Accounting Principles**

The Governmental Accounting Standards Board (GASB) has issued statements not yet implemented by the Town. The statements which might impact the Town are as follows:

GASB Statement No. 102, *Certain Risk Disclosures* will improve financial reporting by providing users of financial statements with essential information that currently is not often provided. The disclosures will provide users with timely information regarding certain concentrations or constraints and related events that have occurred or have begun to occur that make a government vulnerable to a substantial impact. As a result, users will have better information with which to understand and anticipate certain risks to a government's financial condition. The statement will be effective for the Town with its year ending December 31, 2025.

GASB Statement No. 103, *Financial Reporting Model Improvements* will improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision

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making and assessing a government's accountability. This statement also addresses certain application issues. The statement will be effective for the Town with its year ending December 31, 2026.

GASB Statement No. 104, *Disclosure of Certain Capital Assets* will provide users with essential information about certain types of capital assets. The statement will be effective for the Town with its year ending December 31, 2026.

The Town's management has not yet determined the effect these statements will have on the Town's financial statements.

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**2. RECONCILIATION OF TOWN-WIDE AND FUND FINANCIAL STATEMENTS**

The reconciliation of total governmental funds on the governmental funds balance sheet to the governmental activities on the statement of net position includes an amount for long-term liabilities including bonds payable and accrued leave that are not due and payable in the current period and therefore are not reported in the governmental funds.

**A. Explanation of Certain Differences between the Government Fund Balance Sheet and the Town-wide Statement of Net Position**

The details of the \$43,569,836 difference relating to governmental activities long-term liabilities are as follows:

2016 Sales and use tax bonds	\$ 3,280,000
2020 Sales and use tax bonds	18,550,000
2013 Certificates of participation	5,050,000
2020 Certificates of participation	8,485,000
Accrued leave, excluding internal service funds of \$28,404	6,471,784
Debt premiums and discounts	1,640,683
Accrued interest payable	<u>92,369</u>
Net adjustments - long-term liabilities	<u><u>\$ 43,569,836</u></u>

**B. Explanation of Certain Differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Town-wide Statement of Activities**

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances, total governmental funds and changes in net position of governmental activities as reported in the Town-wide statement of activities. One element of that reconciliation states "repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This amount is the net effect of these differences in the treatment of long-term debt and related items."

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The details of the \$875,211 difference are as follows:

Principal payments	
2016 Sales and use tax bonds	\$ 730,000
2013 Certificates of participation	450,000
Amortization of bond premium	166,566
Amortization of refunding loss	(83,196)
Accrued interest on debt	3,170
Net increase in accrued leave	<u>(391,329)</u>
Net adjustments to governmental fund revenues and expenditures - debt related activities	<u>\$ 875,211</u>

**3. DEPOSITS AND INVESTMENTS**

A reconciliation of the Town's deposit and investment balances as of December 31, 2024 by type to the Statement of Net Position is below.

**Summary of Deposit and Investment Balances**

	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Fiduciary Funds</b>	<b>Total</b>
Carrying value				
Petty Cash	\$ 38,696	\$ 7,530	\$ -	\$ 46,226
Deposits	40,802,289	10,889,196	219,450	51,910,935
Investments	128,474,694	133,727,167	918,936	263,120,797
Total	\$ 169,315,679	\$ 144,623,893	\$ 1,138,386	\$ 315,077,958
Included in the Statement of Net Position				
Cash and cash equivalents	\$ 120,112,575	\$ 82,823,072	\$ -	\$ 202,935,647
Investments	49,203,104	61,300,006	918,936	111,422,046
Restricted cash and cash equivalents	-	500,815	219,450	720,265
Total	\$ 169,315,679	\$ 144,623,893	\$ 1,138,386	\$ 315,077,958

**A. Inherent Risks**

The Town's deposits and investments, (like those of other governments), are subject to various risks:

**1) Custodial Credit Risk**

The custodial credit risk of deposits is the risk that in the event of failure of a depository financial institution, the Town would not be able to recover collateral securities that are in the possession of an outside party. The custodial risk for investments is the risk that in the event of the failure of a counterparty to the transaction,

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the Town would not be able to recover the value of the investment or collateral securities that are in the possession of an outside party.

**2) Concentration of Credit Risk**

State statutes do not limit the amount the Town may invest in one issuer. At December 31, 2024, the Town's investments in any one issuer greater than five percent of the Town's total investments include the following:

<b>Issuer</b>	<b>Percent of total investments</b>
U.S. Treasury	20.34%
Federal Home Loan Banks (FHLB)	6.27%
Federal Farm Credit Banks (FFCB)	7.79%

**B. Town Deposit and Investment Policies**

The risk exposure is essentially the same for both governmental and business-type activities.

***Deposits***

Deposits are exposed to custodial credit risks if they are not covered by depository insurance and the deposits are uncollateralized. The Town's deposit and investment policy allows Town funds to be deposited in any state or national bank located in Colorado, which is a member of the Federal Deposit Insurance Corporation (FDIC) and which complies with the Colorado Public Deposit Protection Act (PDPA). The PDPA requires that all local governments deposit cash in eligible public depositories. State regulators determine eligibility. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The fair value of the collateral must be at least equal to 102% of the uninsured public deposits. The PDPA has the effect of perfecting the security interest in the name of the local government agency. At December 31, 2024, the Town's cash deposits had a carrying value of \$51,910,935 and a corresponding bank balance of \$55,945,934 of which \$1,189,335 was FDIC insured and \$54,756,598 was collateralized by securities held by the pledging financial institution's trust department or agent in the Town's name.

***Investments***

To limit its exposure to the various investment risks, the Town, through its investment policy, adopted the Colorado Revised Statutes dealing with deposits and investments to restrict investments of Town funds to the securities and transactions meeting certain established criteria. The ratings shown in the following list are by Standard and Poor's (S&P). An investment may also receive an equivalent rating by another rating agency such as Moody's or Fitch. Maturity time limitations are measured from the date of purchase. State statutes do not address custodial risk.

The Town's Investment Policy allows the following investments:

- 1) United States Treasury obligations, federal agency securities and federal instrumentality securities, S&P or Moody rated AAA with maturities not exceeding five years.

**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
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- 2) Prime commercial paper issued on U.S. companies and denominated in U.S. currency, S&P rated A-1, with maturities not exceeding 270 days.
- 3) Eligible bankers' acceptances, with maturities not exceeding 180 days, where banks meet certain capital and rating requirements.
- 4) Repurchase agreements and flexible repurchase agreements meeting certain criteria.
- 5) Local government investment pools, with a constant net asset value of \$1 per share, S&P rated AAAM, and which invests under the Colorado Revised Statutes dealing with local government deposits and is overseen by the Colorado Securities Commissioner.
- 6) Time certificates of deposit or savings accounts, with maturities not exceeding one year, meeting both the FDIC and PDPA requirements.
- 7) Money market funds, which are registered, with a constant weighted average maturity and S&P rating of AAAM. No more than 25% of the Town's aggregated portfolio may be invested in this type of investment.
- 8) Corporate bonds issued by a corporation or bank with a final maturity not exceeding three years from the date of purchase, rated at least AA- by S&P.
- 9) Municipal bonds with a final maturity not exceeding five years from the date of purchase and rated at least A by S&P for general obligation or revenue obligation debt of this state or any political subdivision, institution, department, agency, instrumentality, or authority of this state. Such obligations of any other governmental entity shall be rated at least AA by S&P.

The Town's investments on December 31, 2024 were as follows:

<b>Investment Type</b>	<b>Standard &amp; Poors Rating</b>	<b>INVESTMENT MATURITIES (In Years)</b>			<b>Net Asset per Share</b>
		<b>Less Than 1</b>	<b>1-5</b>	<b>Fair Value</b>	
U.S. Treasuries	AA+	\$ 14,781,986	\$ 38,538,782	\$ 53,320,768	\$ -
U.S. Agencies	AA+	5,898,330	40,273,881	46,172,211	-
Corporate Bonds	AA - AA-	4,357,380	6,652,756	11,010,136	-
<b>Investment Pools</b>					
Local Government Investment Pool *	AAAmf**	151,698,746	-	-	151,698,746
Pension Trust Affiliated Local Plan Pool	NR	918,936	-	-	918,936
<b>Total</b>		<b>\$ 177,655,378</b>	<b>\$ 85,465,419</b>	<b>\$ 110,503,115</b>	<b>\$ 152,617,682</b>

\*Included as part of cash and cash equivalents for financial reporting purposes.

\*\* CSAFE is only rated by Fitch

*Local Government Investment Pool* – At December 31, 2024 the Town had \$151,698,746 invested in the

## TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
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Colorado Surplus Asset Fund Trust (CSAFE) cash fund. This is an investment vehicle established by State Statute for local government entities in Colorado to pool surplus funds. Investment objectives and strategies focus on safety, liquidity, transparency, and competitive yields through investment in a diversified portfolio of short-term marketable securities. The pool does not have any limitations or restrictions on participant withdrawals. The State Securities Commissioner administers and enforces the requirements of creating and operating the pool. The pool operates similarly to a money market fund and each share is equal in value to \$1.00. The pool is rated AAmmf by Fitch. Investments of the pool are limited to those allowed by State Statutes. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. Substantially all securities are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by the participating governments. Information regarding the CSAFE's financial statements is available at its website [www.csafe.org](http://www.csafe.org).

*Pension Trust Affiliated Local Plan Pool* – At December 31, 2024 the Town had \$918,936 invested in FPPA's Long-Term Investment Pool of the Fire & Police Members' Benefit Investment Fund and fall under the complete investment authority of the FPPA Board of Directors. The Long-Term Pool is designed primarily for open plans with a longer time horizon, higher risk tolerance, and lower liquidity needs. On a monthly basis shared revenues and expenses are allocated to each affiliate. The Plan is included in FPPA's annual issued audited financials. Additional information regarding the investments and associated risk may be obtained in this report at [www.fppaco.org](http://www.fppaco.org).

**Fair Value**

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are valued using matrix pricing techniques; Level 3 inputs are significant unobservable inputs. The Town has the following recurring fair value measurements as of December 31, 2024:

Investment by Fair Value Level	December 31, 2024	Fair Value Measurements Using		
		Level 1	Level 2	Level 3
U.S. Treasuries	\$ 53,320,768	\$ -	\$ 53,320,768	\$ -
U.S Agencies	46,172,211	-	46,172,211	-
Corporate Bonds	11,010,136	-	11,010,136	-
<b>Total investments by fair value level</b>	<b>\$ 110,503,115</b>	<b>\$ -</b>	<b>\$ 110,503,115</b>	<b>\$ -</b>
<b>Investment Measured at Net Asset Value (NAV)</b>				
Local Government Investment Pool	151,698,746			
Pension Trust Affiliated Local Plan Pool	918,936			
<b>Total investments measured at the NAV</b>	<b>152,617,682</b>			
<b>Total investments</b>	<b>\$ 263,120,797</b>			



## TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
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## 4. RESTRICTED ASSETS

Restricted Cash and Cash Equivalents		
<u>Fund</u>	<u>Purpose</u>	<u>Balance December 31, 2024</u>
<i>Business-type activities</i>		
Golf	2015 Revenue Refunding and Improvement Bonds	
	Debt Service Reserve	500,815
	Total Business-type Activities	\$ 500,815
	Total Restricted Cash and Cash Equivalents	\$ 500,815

**Golf Fund**

In 2015, the Golf Fund refunded its outstanding 2005 Golf Course Enterprise Revenue Refunding Bonds. The 2015 Golf Course Enterprise Revenue Refunding and Improvement Bonds require that the Golf Fund maintain a debt service reserve of \$500,815. It is anticipated that this restricted cash will be available to make the final debt service payment due in December 2027.

## 5. NOTES RECEIVABLE

Under an intergovernmental agreement between the Town of Castle Rock and the Consolidated Bell Mountain Ranch Metropolitan District, the Town agreed to provide water services to the Bell Mountain Ranch Subdivisions for the purpose of achieving economies of scale. Per the agreement, system charges totaling \$6,354,065 are due from system users in the service area for system development fees and system improvements. The charges are payable over a 30-year period at an annual interest rate of 2.54%. Payments are due monthly beginning in January 2023. The balance of the notes receivable at December 31, 2024 is \$6,051,724.

## TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
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## Notes Receivable to Maturity

Business-type Activities

Year	Bell Mountain Ranch Subdivision System Users
2025	\$ 157,925
2026	161,983
2027	166,146
2028	170,416
2029	174,795
2030-2034	943,706
2035-2039	1,071,355
2040-2044	1,216,272
2045-2049	1,380,791
2050-2052	608,335
	<u>\$ 6,051,724</u>

**6. LONG-TERM RECEIVABLE**

The Town reports a long-term receivable in the governmental activities on the Town-wide Statement of Net Position. The receivable relates to an agreement with CORE Electric Cooperative formerly known as Intermountain Rural Electric Association (IREA). The Town is allowed a percentage of the previous year's CORE adjusted gross revenue derived within the Town from the sale of electrical energy to customers other than the Town or any federal, state or local governmental entities after the write-off of uncollectible accounts and correction of bills theretofore rendered. CORE uses this allotment to apply against expenses incurred if the Town deems it necessary to change the location or nature of any CORE facilities to permit the Town to make street or sidewalk improvements, including but not limited to, pole relocations, pole changes and underground conversions. Unused allotments shall be carried over from year to year and will accumulate until used by the Town. The balance at December 31, 2024 is \$959,022.

## TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2024

## 7. CAPITAL ASSETS

## Changes in Capital Asset Activity for the Year Ended December 31, 2024

	<u>Beginning</u> <u>Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Transfers</u>	<u>Ending Balance</u>
<b>Governmental activities</b>					
Capital assets not being depreciated					
Land	\$ 85,799,275	\$ 14,392,566	\$ -	\$ -	\$ 100,191,841
Artwork	272,733	-	-	-	272,733
Construction in progress	57,494,135	44,438,604	(21,618)	(13,193,429)	88,717,692
Easements	7,451,529	296,704	-	-	7,748,233
Right of way	16,528,108	-	-	-	16,528,108
Total capital assets, not being depreciated	167,545,780	59,127,874	(21,618)	(13,193,429)	213,458,607
Capital assets being depreciated					
Buildings and improvements	86,173,119	10,482,144	(14,059)	1,030,553	97,671,757
Infrastructure	460,602,653	5,016,122	-	10,105,017	475,723,792
Other structures and improvements	86,750,433	6,193,414	(5,638)	1,672,243	94,610,452
Machinery and equipment	47,134,673	5,330,567	(943,621)	385,616	51,907,235
Total capital assets being depreciated	680,660,878	27,022,247	(963,318)	13,193,429	719,913,236
Less accumulated depreciation					
Buildings and improvements	(24,069,084)	(2,466,845)	11,247	-	(26,524,682)
Infrastructure	(218,560,763)	(14,374,493)	-	-	(232,935,256)
Other structures and improvements	(47,465,542)	(3,555,100)	5,638	-	(51,015,004)
Machinery and equipment	(36,564,616)	(3,398,865)	943,621	-	(39,019,860)
Total accumulated depreciation	(326,660,005)	(23,795,303)	960,506	-	(349,494,802)
Total capital assets, being depreciated, net	354,000,873	3,226,944	(2,812)	13,193,429	370,418,434
Total governmental activities capital assets, net of accumulated depreciation	<u>\$ 521,546,653</u>	<u>\$ 62,354,818</u>	<u>\$ (24,430)</u>	<u>\$ -</u>	<u>\$ 583,877,041</u>
Depreciation expense charged to functions					
Governmental activities					
General government		\$ 1,543,035			
Public safety		694,441			
Public works		15,506,098			
Culture and recreation		3,754,708			
Fleet internal service fund		2,297,021			
Total governmental activities depreciation expense		<u>\$ 23,795,303</u>			

## TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2024

## 7. CAPITAL ASSETS (continued)

## Changes in Capital Asset Activity for the Year Ended December 31, 2024

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Transfers</u>	<u>Ending Balance</u>
<b>Business-type activities</b>					
Capital assets not being depreciated					
Land	\$ 22,919,144	\$ 1,300,000	\$ -	\$ -	\$ 24,219,144
Construction in progress	121,051,700	31,944,161	-	(26,187,860)	126,808,001
Easements	18,790,956	405,938	-	-	19,196,894
Right of way	244,469	-	-	-	244,469
Water rights	126,184,884	1,909,408	-	-	128,094,292
Total capital assets, not being depreciated	289,191,153	35,559,507	-	(26,187,860)	298,562,800
Capital assets being depreciated					
Buildings and improvements	70,035,022	220,351	-	2,918,725	73,174,098
Infrastructure	524,372,529	12,181,091	(40,849)	-	536,512,771
Other structures and improvements	21,792,727	81,051	-	22,931,573	44,805,351
Machinery and equipment	20,608,601	2,493,383	(432,501)	337,562	23,007,045
Water rights - definite life	73,009,643	-	-	-	73,009,643
Total capital assets being depreciated	709,818,522	14,975,876	(473,350)	26,187,860	750,508,908
Less accumulated depreciation					
Buildings and improvements	(16,182,513)	(1,769,957)	-	-	(17,952,470)
Infrastructure	(183,768,116)	(13,658,882)	18,385	-	(197,408,613)
Other structures and improvements	(6,050,316)	(1,463,558)	-	-	(7,513,874)
Machinery and equipment	(9,559,244)	(2,036,805)	432,501	-	(11,163,548)
Water rights - definite life	(22,883,527)	(580,774)	-	-	(23,464,301)
Total accumulated depreciation	(238,443,716)	(19,509,976)	450,886	-	(257,502,806)
Total capital assets, being depreciated, net	471,374,806	(4,534,100)	(22,464)	26,187,860	493,006,102
Total governmental activities capital assets, net of accumulated depreciation	<u>\$ 760,565,959</u>	<u>\$ 31,025,407</u>	<u>\$ (22,464)</u>	<u>\$ -</u>	<u>\$ 791,568,902</u>
Depreciation expense charged to functions					
Business-type activities					
Water		\$ 8,064,096			
Water Resources		3,590,163			
Stormwater		3,778,628			
Wastewater		3,199,976			
Golf Course		291,386			
Development Services		146,962			
Community Center		438,765			
Total business-type activities depreciation expense		<u>\$ 19,509,976</u>			

**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2024**

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**8. INVESTMENT IN JOINT VENTURE**

In 1989, the Town, Castle Pines Metropolitan District and Castle Pines North Metropolitan District agreed to establish the Plum Creek Water Reclamation Authority (PCWRA). The Town accounts for this agreement as a joint venture, in which the Town has an equity interest. The purpose of PCWRA is to provide wastewater treatment to the members through the operation of wastewater treatment plants. As part of this agreement, the Town transferred title of the Castle Rock treatment plant to PCWRA in 1990. Additionally, the Town shared in the costs of constructing the Castle Pines plant. The PCWRA is required by state statute to have an annual audit. The audit can be obtained by writing to PCWRA, 4255 North US Highway 85, Castle Rock, CO, 80108.

At December 31, 2024, the Town had an equity interest in PCWRA of \$42,853,041 . This represents an 78.66% interest in the net position of the PCWRA. During 2024, PCWRA charged the Town \$4,191,906 for the treatment of wastewater. The Town also paid to PCWRA \$603,586 which represents the Town's share of debt service payments for the previous treatment plant expansion.

Investment balance January 1	\$	43,305,199
Net loss from joint venture		<u>(452,158)</u>
Investment balance December 31	\$	<u><u>42,853,041</u></u>

## TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2024

## 9. LONG-TERM LIABILITIES

The following is a summary of long-term liabilities activity for the year ended December 31, 2024:

	Changes In Long-Term Liabilities					
	Balance January 1	Additions	Reductions	Balance December 31	Due within One Year	Due beyond One Year
<b>Governmental activities</b>						
Bonds payable						
2016 Sales and use tax	\$ 4,010,000	\$ -	\$ (730,000)	\$ 3,280,000	\$ 760,000	\$ 2,520,000
2020 Sales and use tax	18,550,000	-	-	18,550,000	905,000	17,645,000
Certificates of participation						
2013 COPs	5,500,000	-	(450,000)	5,050,000	465,000	4,585,000
2020 COPs	8,485,000	-	-	8,485,000	-	8,485,000
Bond/COP premiums & discounts	1,807,249	-	(166,566)	1,640,683	-	1,640,683
Accrued compensated absences*	6,124,614	375,574	-	6,500,188	3,017,378	3,482,810
Net pension liability **	2,048,154	-	(1,898,981)	149,173	-	149,173
Total governmental activities	<u>\$ 46,525,017</u>	<u>\$ 375,574</u>	<u>\$ (3,245,547)</u>	<u>\$ 43,655,044</u>	<u>\$ 5,147,378</u>	<u>\$ 38,507,666</u>
<b>Business-type activities</b>						
Bonds payable						
2015 Water & Wastewater	\$ 1,870,000	\$ -	\$ (590,000)	\$ 1,280,000	\$ 625,000	\$ 655,000
2015 Golf Course	1,860,000	-	(445,000)	1,415,000	460,000	955,000
2016 Water & Wastewater	34,245,000	-	(2,315,000)	31,930,000	2,460,000	29,470,000
2022 Water & Wastewater	23,740,000	-	(815,000)	22,925,000	855,000	22,070,000
Bond premiums & discounts	10,156,726	-	(831,495)	9,325,231	-	9,325,231
Notes and leases from direct borrowings and direct placements	7,625,000	-	(1,000,000)	6,625,000	1,030,000	5,595,000
Accrued compensated absences*	2,307,382	14,767	-	2,322,149	1,031,982	1,290,167
Total business-type activities	<u>\$ 81,804,108</u>	<u>\$ 14,767</u>	<u>\$ (5,996,495)</u>	<u>\$ 75,822,380</u>	<u>\$ 6,461,982</u>	<u>\$ 69,360,398</u>

\* The change in accrued leave is presented as a net change.

\*\* The General Fund has been used in prior years to liquidate pension liabilities.

## A. Revenue Bonds

Over the years, the Town has issued revenue bonds with pledged revenues as collateral. The revenue bonds have been issued as transportation revenue bonds, water and wastewater revenue bonds and golf revenue bonds. These bonds were issued to finance various construction projects within each of the issuing funds, with the pledged revenue coming from the respective fund.

The total pledged revenue is not estimable in comparison to pledged debt in that revenues are uncertain as to future amounts. However, the debt coverage requirement for each issue must be met or the bonds will be in default. This provides sufficient coverage each year for the pledged debt. The debt service coverage, or comparison of pledged revenues net of

**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2024**


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specific operating expenses, for each pledged debt, is provided in Tables 19 through 21 of the statistical section.

In July 2016, the Town issued \$7,405,000 of Sales and Use Tax Revenue Refunding Bonds, Series 2016 at interest rates ranging from 2% – 5%. The purpose of the 2016 bonds was to refund all of the Town’s Sales and Use Tax Revenue Bonds, Series 2008 in the amount of \$7,880,000. Principal payments are due annually on June 1 through 2028 commencing June 1, 2018. Interest payments are due semi-annually on June 1 and December 1 commencing December 1, 2016. As of December 31, 2024, future payments of principal and interest total \$3,618,250. The bonds are payable solely from the revenue derived from sales and use tax at the rate of 1.35% pledged from the General, Transportation and Community Center funds. During the year ended December 31, 2024 revenues of \$31,440,487 were available to pay annual debt service of \$904,038

In October 2020, the Town issued \$18,550,000 of Sales and Use Tax Revenue Refunding Bonds, Series 2020 at interest rates ranging from 1.03% – 2.42%. The purpose of the 2020 bonds was to reduce the interest rate paid on the Town’s debt by refunding a portion of the Town’s Sales and Use Tax Revenue Bonds, Series 2013 in the amount of \$16,425,000. The purpose of the 2013 bonds was to finance a portion of Castle Rock Parkway. Principal payments are due annually on June 1 through 2035 commencing June 1, 2025. Interest payments are due semi-annually on June 1 and December 1 commencing June 1, 2021. As of December 31, 2024, future payments of principal and interest total \$21,067,023. The bonds are payable solely from the revenue derived from sales and use tax at the rate of 1.35% pledged from the General, Transportation and Community Center funds. During the year ended December 31, 2024 revenues of \$31,440,487 were available to pay annual debt service of \$362,387.

The Town issued Water and Wastewater Revenue Bonds in 2006 for \$9,665,000 at a 4% interest rate to construct water and wastewater system improvements. In May of 2012, the Town issued \$11,455,000 at interest rates ranging from 2%-5% in Water and Wastewater Refunding Bonds. The purpose of the refunding was to reduce the interest rate paid on the previously issued Water and Wastewater Revenue Bonds. The 2012 bonds were paid in full in 2023. In July of 2015, the Town issued \$5,610,000 at interest rates ranging from 2% - 5% in Water and Wastewater Refunding Bonds. The purpose of the refunding was to reduce the interest rate paid on the 2006 Water and Wastewater Revenue Bonds. A portion of the 2006 Revenue Bonds totaling \$905,000 was not refunded. Principal payments are due annually on December 1. Interest payments are due semi-annually on June 1 and December 1. The bonds are payable solely from the net revenues of the Town’s Water and Wastewater Funds after the payment of the operation and maintenance expenses of the systems. These bonds constitute an irrevocable lien upon the net pledged revenues. During the year ended December 31, 2024, net pledged revenues of \$33,579,940 were available to pay annual debt service of \$683,500 for the bonds. As of December 31, 2024, future payments of principal and interest on the 2015 bonds total \$1,376,750.

In July 2016, the Town issued \$50,635,000 of Water and Sewer Enterprise Revenue Refunding Bonds, Series 2016 at interest rates ranging from 1.5% – 5%. The purpose of the 2016 bonds was to prepay all of the Town’s obligations under its Certificates of Participation, Series 2008 (COPs). The purpose of the COPs was to fund the acquisition of a raw water storage easement in the Reuter-Hess Reservoir owned and operated by Parker Water and Sanitation District and to acquire, construct and install certain other water supply, storage, transmission, and treatment facilities. Principal payments are due annually on December 1 through 2034 commencing December 1, 2016. Interest payments are due semi-annually on June 1 and December 1 commencing December 1, 2016. As of December 31, 2024, future payments of principal and interest total \$39,897,850. The bonds are payable solely from the net revenues of the Town’s Water and Wastewater Funds after the payment of the operation and maintenance expenses of the systems. These bonds constitute an irrevocable lien upon the net pledged revenues. During the year ended December 31, 2024, net pledged revenues of \$33,579,940 were available to pay annual debt service of \$3,819,950

In February 2022, the Town issued \$25,455,000 of Water and Sewer Enterprise Revenue Bonds, Series 2022 at interest rates ranging from 2% – 5%. The purpose of the 2022 bonds was to fund the Newlin Gulch pipeline and pump station. Principal payments are due annually on December 1 through 2042 commencing December 1, 2022. Interest payments are due semi-annually on June 1 and December 1 commencing June 1, 2022. As of December 31, 2024, future payments of principal and interest total \$33,005,350. The bonds are payable solely from the net revenues of the Town’s Water Resource Funds after the payment of the operation and maintenance expenses of the systems. These bonds constitute an irrevocable lien

## TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
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upon the net pledged revenues. During the year ended December 31, 2024, net pledged revenues of \$33,579,940 were available to pay annual debt service of \$1,834,600.

In 2015, the Town issued \$5,410,000 at a 2.86% interest rate of Golf Revenue Refunding and Improvement Bonds to refund the outstanding 2005 Golf Revenue Refunding Bonds, who's original purpose was to finance the acquisition, construction and equipping of the golf course facility. The purpose of the 2015 refunding was to reduce the interest rate paid on the 2005 Bonds and to provide funds for capital improvements at the Golf Course. The outstanding bonds are payable solely from the revenues derived from the operation of the Red Hawk Ridge Golf Course after the payment of operation and maintenance expenses. Principal payments are due annually on December 1. Interest payments are due semi-annually on June 1 and December 1. During the year ended December 31, 2024, net pledged revenues of \$1,409,334 were available to pay annual debt service of \$498,197. As of December 31, 2024 the outstanding balance, including principal and interest was \$1,496,653.

Revenue Bonds Outstanding at December 31, 2024			
<u>Issue</u>	<u>Maturity</u>	<u>Interest Rates</u>	<u>Principal Amount</u>
<b>Governmental Activities</b>			
2016 Sales and Use Tax Bonds	6/1/2028	2.00% - 5.00%	\$ 3,280,000
2020 Sales and Use Tax Bonds	6/1/2035	1.03% - 2.42%	18,550,000
Total governmental activities			<u>\$ 21,830,000</u>
<b>Business-type Activities</b>			
2015 Water and Wastewater Revenue Refunding Bonds	12/1/2026	2.00% - 5.00%	\$ 1,280,000
2015 Golf Course Revenue Refunding and Improvement Bonds Revenue Bonds	12/1/2027	2.86%	1,415,000
2016 Water and Wastewater Revenue Refunding Bonds	12/1/2034	1.50% - 5.00%	31,930,000
2022 Water and Wastewater Revenue Improvement Bonds Revenue Bond	12/1/2042	2.00% - 5.00%	22,925,000
Total business-type activities			<u>\$ 57,550,000</u>



## TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2024

## Revenue Bond Debt Service Requirements to Maturity

Government-type Activities			Business-type Activities		
Year	Principal	Interest	Principal	Interest	
2025	\$ 1,665,000	\$ 502,749	\$ 4,400,000	\$ 2,472,519	
2026	1,800,000	452,840	4,630,000	2,262,363	
2027	1,850,000	398,316	4,165,000	2,066,971	
2028	1,915,000	339,203	3,905,000	1,869,100	
2029	1,960,000	290,743	4,120,000	1,673,850	
2030-2034	10,415,000	844,544	23,985,000	5,558,200	
2035-2039	2,225,000	26,878	7,255,000	1,911,000	
2040-2042			5,090,000	412,600	
	<u>\$ 21,830,000</u>	<u>\$ 2,855,273</u>	<u>\$ 57,550,000</u>	<u>\$ 18,226,603</u>	

## B. Certificates of Participation

In September 2013, the Town issued Certificates of Participation (COPs) in the amount of \$9,245,000. The purpose of the COPs was to fund the construction of the Fieldhouse at Philip S. Miller Park. Principal payments are due annually on December 1 through 2033. Interest (based on a 360-day year consisting of twelve 30-day months) shall be paid semi-annually on the 1st day of the months of June and December. The Police and Municipal Court Facility are pledged assets.

In October 2020, the Town issued Certificates of Participation (COPs) in the amount of \$8,485,000. The purpose of the COPs was to fund a portion of the acquisition, construction, installation, and improvements of 308 public parking spaces in the Encore parking garage. Principal payments are due annually on December 1 through 2048, commencing December 1, 2033. Interest payments are due semi-annually on June 1 and December commencing June 1, 2021.

## COPs Outstanding at December 31, 2024

<u>Issue</u>	<u>Maturity</u>	<u>Interest Rates</u>	<u>Principal Amount</u>
<b>Governmental Activities</b>			
2013 Parks and Recreation COPs	12/1/2033	2.0% - 5.0%	\$ 5,050,000
2020 Parking Fund COPs	12/1/2048	4.0%	8,485,000
Total governmental activities			<u>\$ 13,535,000</u>

## TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2024

## COPs Debt Service Requirements to Maturity

Government-type Activities				
Year		Principal		Interest
2025	\$	465,000	\$	582,013
2026		485,000		562,250
2027		505,000		540,425
2028		530,000		516,437
2029		555,000		491,263
2030-2034		3,480,000		1,999,250
2035-2039		3,240,000		1,263,600
2040-2044		2,030,000		704,600
2045-2048		2,245,000		231,800
	\$	<u>13,535,000</u>	\$	<u>6,891,638</u>

## C. Notes from Direct Borrowings and Placements

The following is a summary of notes from direct borrowings and placements for the year ended December 31, 2024:

## Notes from Direct Borrowings and Placements

	Amount Issued	Amount Outstanding
<b>Business-type activities</b>		
2019 Stormwater Notes Payable	\$ 9,500,000	\$ 6,625,000
Total Notes from Direct Borrowings and Placements	<u>\$ 9,500,000</u>	<u>\$ 6,625,000</u>

In December 2019, the Town entered into a loan agreement with a financial institution in the amount of \$9,500,000, with an interest rate of 1.92%. The purpose of the loan was to finance Stormwater projects. Principal payments are due annually on December 1, beginning in 2022. Interest payments are due semi-annually on June 1 and December 1. The loan is payable from the revenues of the Stormwater Fund. The Town drew funds based on the following schedule.

Date	Amount
December 19, 2019 (Closing)	\$ 4,500,000
September 30, 2020	4,500,000
September 30, 2021	500,000
	<u>\$ 9,500,000</u>

## TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
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## Notes Payable Debt Service Requirements to Maturity

Year	Business-type Activities	
	Principal	Interest
2025	1,030,000	127,200
2026	1,060,000	107,424
2027	1,095,000	87,072
2028	1,115,000	66,048
2029	1,145,000	44,640
2030	1,180,000	22,656
	<u>\$ 6,625,000</u>	<u>\$ 455,040</u>

**D. Interest Expense**

Total interest expense, excluding amortization and other debt related items, in the amount of \$1,136,437 and \$2,817,310 was charged to governmental type and business type funds, respectively, for the year ended December 31, 2024.

## TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2024

## 10. FUND BALANCE AND NET POSITION

				Non-major Special Revenue Funds					
	Transportation			Conservation		Police			
	General	Transportation	Capital	Trust	P. S. Miller	Public Art	Forfeiture	DDA TIF	
Nonspendable	\$ 10,543,134	\$ 98,756	\$ -	\$ 1,461	\$ -	\$ -	\$ -	\$ -	-
Prepaid Items	652,049	98,756	-	1,461	-	-	-	-	-
Loans to other funds (long-term portion)	9,891,085	-	-	-	-	-	-	-	-
Restricted	\$ 10,462,862	\$ -	\$ 29,634,770	\$ 1,484,050	\$ -	\$ -	1,516	\$ -	-
TABOR Reserve	3,928,911	-	-	-	-	-	-	-	-
TABOR Excess	6,533,951	-	-	-	-	-	-	-	-
Advance grant payments received, not earned	-	-	-	-	-	-	-	-	-
Grants earned, not spent	-	-	-	-	-	-	1,516	-	-
Impact Fees	-	-	29,634,770	-	-	-	-	-	-
Public Finance Agreement	-	-	-	-	-	-	-	-	-
Lottery Funds	-	-	-	1,484,050	-	-	-	-	-
Unspent Debt Proceeds	-	-	-	-	-	-	-	-	-
Parks and recreation	-	-	-	-	-	-	-	-	-
Committed	\$ 10,321,306	\$ 16,053,028	\$ -	\$ 751,966	\$ 202,244	\$ 95,527	\$ -	\$ 3,194,416	
Council designation of revenue sources	-	16,053,028	-	751,966	202,244	95,527	-	3,194,416	
Contractual Obligations	491,209	-	-	-	-	-	-	-	
Economic Development	8,576,855	-	-	-	-	-	-	-	
Parking Fund	1,253,242	-	-	-	-	-	-	-	
Assigned	\$ 2,661,615	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	-
Capital Project Carryforward	2,661,615	-	-	-	-	-	-	-	-
Loans to other funds	-	-	-	-	-	-	-	-	-
Unassigned	\$ 28,270,562	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	-
Cash reserve policy	17,345,278	-	-	-	-	-	-	-	-
Unappropriated	10,925,284	-	-	-	-	-	-	-	-
Total Fund Balance	\$ 62,259,479	\$ 16,151,784	\$ 29,634,770	\$ 2,237,477	\$ 202,244	\$ 95,527	\$ 1,516	\$ 3,194,416	

## TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2024

Non-major Special Revenue Funds				Non-major Capital Project Funds						Total Other Governmental Funds	Total Governmental Funds
Castle Rock Urban Renewal Authority	Parks and Rec Lodging Tax	Festival Park Commons GID		Parks and Recreation Capital	Municipal Facilities Capital	Fire Capital	Police Capital	General Long-Term Planning			
\$	- \$	- \$	- \$	- \$	- \$	- \$	- \$	- \$	- \$	1,461	\$ 10,643,351
	-	-	-	-	-	-	-	-	-	1,461	752,266
	-	-	-	-	-	-	-	-	-	-	9,891,085
\$	- \$	795,396	- \$	16,535,332	2,324,008	1,828,299	- \$	- \$	- \$	22,968,601	\$ 63,066,233
	-	-	-	-	-	-	-	-	-	-	3,928,911
	-	-	-	-	-	-	-	-	-	-	6,533,951
	-	-	-	-	-	-	-	-	-	-	-
	-	-	-	-	-	-	-	-	-	-	-
	-	-	-	-	-	-	-	-	-	1,516	1,516
	-	-	-	16,535,332	2,324,008	1,828,299	-	-	-	20,687,639	50,322,409
	-	-	-	-	-	-	-	-	-	-	-
	-	-	-	-	-	-	-	-	-	1,484,050	1,484,050
	-	-	-	-	-	-	-	-	-	-	-
	-	795,396	-	-	-	-	-	-	-	795,396	795,396
										-	-
\$	- \$	- \$	585,371	- \$	- \$	- \$	- \$	- \$	4,098,662	\$ 8,928,186	\$ 35,302,520
	-	-	585,371	-	-	-	-	-	4,098,662	8,928,186	24,981,214
	-	-	-	-	-	-	-	-	-	-	491,209
	-	-	-	-	-	-	-	-	-	-	8,576,855
	-	-	-	-	-	-	-	-	-	-	1,253,242
\$	- \$	- \$	- \$	1,700,000	78,075	- \$	- \$	- \$	- \$	1,778,075	\$ 4,439,690
	-	-	-	-	-	-	-	-	-	-	2,661,615
	-	-	-	1,700,000	78,075	-	-	-	-	1,778,075	1,778,075
\$	(20,698)	- \$	- \$	- \$	- \$	- \$	(838,931)	- \$	- \$	(859,629)	\$ 27,410,933
	-	-	-	-	-	-	-	-	-	-	17,345,278
	(20,698)	-	-	-	-	-	(838,931)	-	-	(859,629)	10,065,655
\$	(20,698)	795,396	585,371	18,235,332	2,402,083	1,828,299	(838,931)	4,098,662	\$	32,816,694	\$ 140,862,727

**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2024****11. PENSION PLANS**

Town employees are covered under one of the five different pension plans, depending on occupation. Four of the

plans are the General Employee Plan, Sworn Police Officers Plan, Sworn Police Officers Statewide Retirement Plan and the Fire Employees Statewide Retirement Plan (SRP). The Town Manager and the Town Attorney are covered under the Executive Defined Contribution Plan. In addition to the employee pension plans, the Town also participates in an agent multiple-employer defined benefit plan that covers its volunteer fire fighters under the Volunteer Fire Pension Plan. All plans and plan amendments are approved by Town Council as a single-employer, defined contribution plans, qualified under IRS guidelines, except one police pension plan, and two fire pension plans, an agent multiple-employer defined benefit plan and a cost sharing multiple-employer defined benefit plan, respectively

The following table summarizes each of the Town's FPPA plans and the respective pension activity recorded in the financials.

Plan	Net Pension Liability (Asset)	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense (Reduction)
FPPA SWDB - Police	\$ -	\$ 5,354,949	\$ 2,095,580	\$ 380,680
FPPA SWDB - Fire	-	6,338,916	505,909	795,119
Volunteer Firefighter	149,173	61,023	-	(6,630)
Totals	<u>\$ 149,173</u>	<u>\$ 11,754,888</u>	<u>\$ 2,601,489</u>	<u>\$ 1,169,169</u>

All plans are administered by outside trustees and, except for the Volunteer Fire Pension Plan, do not meet the standards of accounting principles generally accepted in the United States of America for inclusion as part of the reporting entity.

For purposes of measuring the net pension liability, net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Town Fire Pension Plans and additions to/deductions from the Fire Pension Plans fiduciary net position have been determined on the same basis as they are reported by the Fire and Police Pension Association of Colorado (FPPA). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value. All employees who participate in the FPPA plans are funded through the general fund and therefore the net pension liability or net pension asset are recorded at the government-wide level only.

A description of each plan and selected financial information follows.

**A. General Employee Plan**

A multi-employer defined contribution pension plan is maintained for all permanent full-time and part-time employees who work at least 20 hours per week on an annual basis. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. Firefighters are excluded from the plan and are covered by a separate plan, as described in 11. E. Sworn Police Officers are excluded from the plan and are covered by a separate plan, as described in 11. C & D.. For 2024, the plan requires mandatory

**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2024**


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employee pre-tax contributions to the plan of 4% of compensation. The Town also contributes 7% of each employees' compensation to the plan with the exception of the Town Manager and Town Attorney. As part of their employment contracts, the Town Manager and the Town Attorney receive an 11% contribution from the Town and do not have a mandatory employee contribution. The Town has no other obligations to fund this plan. Employees are permitted to contribute additional amounts beyond their 4% mandatory contribution into a deferred 457 plan. These additional amounts are invested in a deferred compensation plan pursuant to Internal Revenue Code (IRC) Section 457, see Note 12.

The plan requires employee participation in the plan immediately upon date of hire. Vesting of employer contributions are 100% after 1 year of employment. Unvested contributions for terminated employees are returned to the Town, net of servicing fees. Employees are fully vested for their contributions immediately. All administrative costs of the plans are borne by the participants of each plan.

Employer contributions are funded by the governmental and proprietary funds. The Town's contributions for 2024 were \$2,447,983. Town employees' mandatory contributions for 2024 were \$1,368,131.

Plan provisions and contribution requirements are established and administered by Mission Square Retirement and may be amended with the approval of Town Council.

**B. Executive Defined Contribution Plan**

In 2004, the Town agreed to adopt a qualified 401(a) Executive Defined Contribution plan as part of the employment contracts for the Town Manager and the Town Attorney. The Town contributed 9% of the covered employee's compensation into this plan. Vesting is based on years of service and an employee will not be fully vested until they have reached 10 years of service. The Town's contributions to the plan for the year ended December 31, 2024 were \$43,197, equal to the required contributions. Plan provisions and contribution requirements are established and administered by Mission Square Retirement and may be amended with the approval of Town Council.

**C. Sworn Police Officers Defined Contribution Plan**

In 2018, the Town's Sworn Police Officers were moved from the General Employee Plan and added to a new qualified 401(a) Money Purchase Retirement plan. For 2024, the plan requires mandatory employee pre-tax contributions to the plan of 5.6% of compensation. The Town also contributes 8.6% of each employees' compensation to the plan. The Town has no other obligations to fund this plan. Employees are permitted to contribute additional amounts beyond their 5.6% mandatory contribution into a deferred 457 plan. These additional amounts are invested in a deferred compensation plan pursuant to Internal Revenue Code (IRC) Section 457, see Note 12.

The plan requires employee participation in the plan immediately upon date of hire. Vesting of employer contributions are 100% after 1 year of employment. Unvested contributions for terminated employees are returned to the Town, net of servicing fees. Employees are fully vested for their contributions immediately. All administrative costs of the plans are borne by the participants of each plan.

Employer contributions are funded by the governmental funds. The Town's contributions for 2024 were \$107,744. Town employees' mandatory contributions for 2024 were \$70,159.

**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2024**

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Plan provisions and contribution requirements are established and administered by Mission Square Retirement and may be amended with the approval of Town Council.

**D. Sworn Police Officers – Statewide Retirement Plan**

In March 2021 the Town of Castle Rock's sworn police officers were provided the option to participate in the Fire and Police Pension Association (FPPA) Statewide Defined Benefit Plan. The Town of Castle Rock's full-time sworn police officers who chose to opt into the plan, as well as full-time sworn police officers hired after entry into the plan, are members of the Statewide Defined Benefit Plan. During 2022, House Bill 22-1034 was signed into law. This legislation combines the assets and liabilities of the Statewide Defined Benefit Plan and Statewide Hybrid Plan to form the Statewide Retirement Plan effective January 1, 2023.

**(a) Plan Description**

The Statewide Retirement Plan (SRP) is a cost-sharing multiple-employer defined benefit pension plan. The Plan consists of four components: Defined Benefit Component, Hybrid Defined Benefit Component, Social Security Component and Money Purchase Component. The Plan currently has 230 participating employer fire and police departments. The Town does not participate in the Social Security Component. State statute assigns authority to establish and amend benefit provisions to the FPPA. This plan is included in the FPPA's annual separately issued audited financial statements. . The FPPA Annual Comprehensive Financial Report can be obtained on FPPA's website at: [www.fppaco.org/annual-reports.html](http://www.fppaco.org/annual-reports.html).

**(b) Description of Benefits**

A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55. A member may also qualify for a normal retirement pension if the member's combined years of service and age equals at least 80, with a minimum age of 50 (Rule of 80).

A member is eligible for retirement after attainment of age 55 with at least five years of credited service.

A member is eligible for an early retirement after completion of 30 years of service or attainment of age 50 with at least five years of credited service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis.

The annual retirement benefit for the Defined Benefit Component is 2.0 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent of the average of the member's highest three years' base salary for each year of service thereafter.

The annual retirement benefit of the Hybrid Defined Benefit Component is 1.9 percent of the average of the member's highest three years' base salary for each year of credited service through December 31, 2022 and 1.5 percent of the average of the member's highest three years' base salary for each year of credited service after January 1, 2023.



**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS****DECEMBER 31, 2024**

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Benefits paid to retired members and beneficiaries may be increased annually on October 1 via cost of living adjustment (COLA). COLAs may be compounding or non-compounding. The increase in benefits, if any, is based on the FPPA Board of Director's discretion. Compounding COLAs can range from 0 percent to the higher of 3 percent or the Consumer Price Index for Urban Wage Earners and Clerical Workers. Non-compounding COLAs take into consideration the investment returns, compounding COLAs and other economic factors. COLAs may begin once the retired member has been receiving retirement benefits for at least 12 calendar months prior to October 1.

Upon termination, the vested account balance within the Money Purchase Component becomes available to the member.

Upon termination, a member may elect to have their member contributions, along with 5.0 percent as interest, returned as a lump sum distribution in lieu of a retirement benefit.

**(c) Contributions**

Contribution rates for the Plan are set by state statute. The FPPA Board of Directors may further increase the required contributions, equally between employer and member, upon approval through an election of both employers and members.

Members of the Defined Benefit Component contribute 12.0 percent of base salary. In 2020, legislation was enacted to increase the employer contributions rate to the Plan beginning in 2021. Employer contribution rates will increase 0.5 percent annually through 2030 to a total of 13.0 percent of base salary. These increases result in a combined contribution rate of 25.0 percent of base salary in 2030. In 2024, the total combined member and employer contribution rate was 22 percent.

Contributions from Defined Benefit Component members and employers of plans reentering the Defined Benefit Component are established by resolution and approved by the FPPA Board of Directors. The continuing rate of contribution for reentry groups is determined for each reentry group. The additional contribution amount is determined locally and may be paid by the member, the employer or split 50/50. Per the 2020 legislation, the required employer contribution rate for reentry departments also increases 0.5 percent annually. These increases result in a minimum combined contribution rate of 25.2 percent in 2030. In 2024, the total minimum required member and employer contribution rate was 21.7 percent.

The Hybrid Defined Benefit Component and Money Purchase Component members and their employers are currently each contributing at the rate determined by the individual employer. Effective January 1, 2023, the employer and member minimum contribution rates will increase by 0.125 percent annually until they reach a minimum rate of 9 percent each and at least a combined rate of 18 percent in 2030. In 2024, the total minimum combined member and employer contribution rate was 16.375 percent. The Town does not participate in the Hybrid Defined Benefit Component.

A member of the Plan may elect to make voluntary after-tax contributions to the Money Purchase Component of the Plan.

Additional voluntary contributions from the employer are made on a pre-tax basis. Within the Money Purchase Component, members are always fully vested in their own contributions, as well as the earnings

**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS****DECEMBER 31, 2024**

on those contributions. Vesting in the employer's contributions within the Money Purchase Component, and earnings on those contributions occurs according to the vesting schedule set by the plan document at 20 percent per year after the first year of service and to be 100 percent vested after five years of service or the attainment of age 55. Employer and member contributions are invested in funds at the discretion of members.

A member of the Plan may elect to make voluntary after-tax contributions to the Money Purchase Component of the Plan. Additional voluntary contributions from the employer are made on a pre-tax basis.

The Town's contribution to the SRP for the year ending December 31, 2024 was \$1,040,770, equal to the required contribution for the year.

**(d) Pension Liability**

At December 31, 2024, the Town reported a liability of \$0 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2023 and the total pension liability used to calculate the net pension liability was determined based upon the January 1, 2024 actuarial valuation, which was unchanged from December 31, 2023.

The Town's proportion of the net pension liability was based on the Town's share of contributions to the pension plan relative to the contributions of all participating employers. The Town's proportion measured as of December 31, 2023, was 0.985%, which was an increase of 0.024% from its proportion measured as of December 31, 2022.

**(e) Pension Expense and Deferred Outflows/Inflows of Resources**

For the year ended December 31, 2024, the Town recognized pension expense for the SRP of \$380,680. At December 31, 2024, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 1,877,405	\$ 90,203
Changes in assumptions	1,088,969	-
Net difference between projected and actual investment earnings	1,347,805	-
Changes in proportion and differences between Town contributions and proportionate share of contributions	-	2,005,377
Town contributions subsequent to the measurement date	1,040,770	-
Total	<u>\$ 5,354,949</u>	<u>\$ 2,095,580</u>

The \$1,040,770 reported as deferred outflows of resources related to Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to SRP will be recognized in pension expense as follows:

## TOWN OF CASTLE ROCK, COLORADO

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Year ending December 31	Net Deferred Outflows (Inflows) of Resources
2025	\$ 402,163
2026	749,991
2027	1,212,698
2028	(117,612)
2029	(68,696)
Thereafter	40,055
Total	<u>\$ 2,218,599</u>

## (f) Actuarial Assumptions

The January 1, 2024 actuarial valuations, based on the most recent actuarial study completed in 2022, used the following:

Actuarial Method	Entry Age Normal
Long-term Investment Rate of Return*	7.0%
Projected Salary Increases*	4.25% - 11.25%
Cost of Living Adjustments (COLA)	0.0%
*Includes Inflation at	2.5%
Mortality	For determining the total pension liability and actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Health Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scale. The pre-retirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015.

Change in Assumptions: No Changes in assumptions since the prior valuation

Changes in Benefit Terms: No changes in benefit terms since the prior validation.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2023 are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Cash	1%	4.32%
Fixed Income - Credit	5%	5.89%

**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
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Fixed Income - Rates	10%	5.35%
Absolute Return	9%	6.39%
Equity Long/Short	6%	7.27%
Global Equity	35%	8.33%
Private Markets	34%	10.31%
Total	<u>100%</u>	

**(g) Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the longterm expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Regarding the sensitivity of the net pension liability (asset) to changes in the discount rate, the following presents the Town's proportionate share of the net pension liability (asset), calculated using a discount rate of 7.00%, as well as what the Town's proportionate share of the plan's net pension liability (asset) would be if it were calculated using a discount rate that is one percent lower or one percent higher:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	6.00%	7.00%	8.00%
Town's net pension liability/(asset)	\$ 5,527,777	\$ -	\$ -

**(h) Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in FPPA's Annual Report.

**E. Fire Employees - Statewide Defined Benefit Plan****(a) Plan Description**

All full-time firefighters of the Town are members of the Statewide Retirement Plan (SRP). Reference note 11.D.(a) for the SRP plan description.

**(b) Description of Benefits**

Reference note 11.D.(b) for a description of benefits of the SRP plan.

**(c) Contributions**

**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
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Contribution rates for the Plan are set by state statute. The FPPA Board of Directors may further increase the required contributions, equally between employer and member, upon approval through an election of both employers and members.

Members of the Defined Benefit Component contribute 12.0 percent of base salary. In 2020, legislation was enacted to increase the employer contributions rate to the Plan beginning in 2021. Employer contribution rates will increase 0.5 percent annually through 2030 to a total of 13.0 percent of base salary. These increases result in a combined contribution rate of 25.0 percent of base salary in 2030. In 2024, the total combined member and employer contribution rate was 22 percent.

Contributions from Defined Benefit Component members and employers of plans reentering the Defined Benefit Component are established by resolution and approved by the FPPA Board of Directors. The continuing rate of contribution for reentry groups is determined for each reentry group. The additional contribution amount is determined locally and may be paid by the member, the employer or split 50/50. Per the 2020 legislation, the required employer contribution rate for reentry departments also increases 0.5 percent annually. These increases result in a minimum combined contribution rate of 25.2 percent in 2030. In 2024, the total minimum required member and employer contribution rate was 21.7 percent.

The Hybrid Defined Benefit Component and Money Purchase Component members and their employers are currently each contributing at the rate determined by the individual employer. Effective January 1, 2023, the employer and member minimum contribution rates will increase by 0.125 percent annually until they reach a minimum rate of 9 percent each and at least a combined rate of 18 percent in 2030. In 2024, the total minimum combined member and employer contribution rate was 16.375 percent. The Town does not participate in the Hybrid Defined Benefit Component.

A member of the Plan may elect to make voluntary after-tax contributions to the Money Purchase Component of the Plan.

Additional voluntary contributions from the employer are made on a pre-tax basis. Within the Money Purchase Component, members are always fully vested in their own contributions, as well as the earnings on those contributions. Vesting in the employer's contributions within the Money Purchase Component, and earnings on those contributions occurs according to the vesting schedule set by the plan document at 20 percent per year after the first year of service and to be 100 percent vested after five years of service or the attainment of age 55. Employer and member contributions are invested in funds at the discretion of members.

A member of the Plan may elect to make voluntary after-tax contributions to the Money Purchase Component of the Plan. Additional voluntary contributions from the employer are made on a pre-tax basis.

The Town's contribution to the SRP for the year ending December 31, 2024 was \$1,102,828, equal to the required contribution for the year.

**(d) Pension Liability**

At December 31, 2024, the Town reported a liability of \$0 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2023 and the total pension liability used

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to calculate the net pension liability was determined based upon the January 1, 2024 actuarial valuation, which was unchanged from December 31, 2023.

The Town's proportion of the net pension liability was based on the Town's share of contributions to the pension plan relative to the contributions of all participating employers. The Town's proportion measured as of December 31, 2023, was 1.083%, which was an increase of 0.053% from its proportion measured as of December 31, 2022.

**(e) Pension Expense and Deferred Outflows/Inflows of Resources**

For the year ended December 31, 2024, the Town recognized pension expense for the SRP of \$759,119. At December 31, 2024, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 2,062,376	\$ 99,091
Changes in assumptions	1,196,260	-
Net difference between projected and actual investment earnings	1,480,598	-
Changes in proportion and differences between Town contributions and proportionate share of contributions	496,854	406,818
Town contributions subsequent to the measurement date	1,102,828	-
Total	<u>\$ 6,338,916</u>	<u>\$ 505,909</u>

The \$1,102,828 reported as deferred outflows of resources related to Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to SRP will be recognized in pension expense as follows:

Year ending December 31	Net Deferred Outflows (Inflows) of Resources
2025	\$ 823,302
2026	1,210,906
2027	1,713,924
2028	240,640
2029	274,504
Thereafter	466,903
Total	<u>\$ 4,730,179</u>

**(f) Actuarial Assumptions**

The January 1, 2024 actuarial valuations, based on the most recent actuarial study completed in 2018, used

## TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
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the following:

Actuarial Method	Entry Age Normal
Long-term Investment Rate of Return*	7.0%
Projected Salary Increases*	4.25% - 11.25%
Cost of Living Adjustments (COLA)	0.0%
*Includes Inflation at	2.5%
Mortality	For determining the total pension liability and actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Health Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scale. The pre-retirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015.

Change in Assumptions: No Changes in assumptions since the prior valuation

Changes in Benefit Terms: No changes in benefit terms since the prior validation.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2023 are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Cash	1%	4.32%
Fixed Income - Rates	10%	5.35%
Fixed Income - Credit	5%	5.59%
Absolute Return	9%	6.39%
Equity Long/Short	6%	7.27%
Global Equity	35%	8.33%
Private Markets	34%	10.31%
Total	100%	

## (g) Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the plan fiduciary net position was

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projected to be available to make all the projected future benefit payments of current plan members. Therefore, the longterm expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Regarding the sensitivity of the net pension liability/(asset) to changes in the Single Discount Rate, the following presents the plan's net pension liability/(asset), calculated using a Single Discount Rate of 7.00 percent, as well as what the plan's net pension liability/(asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
Town's net pension liability/(asset)	\$ 6,072,403	\$ -	\$ -

**(h) Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in FPPA's Annual Report.

**F. Volunteer Firefighters' Pension Plan****(a) Plan Description – Benefits Provided**

The Town participates in an agent multiple-employer defined benefit pension plan that covers its volunteer firefighters. The plan is administered and benefit provisions are executed by FPPA. This plan provides retirement benefits as well as death and disability benefits. The Town's volunteer firefighters become fully vested after 20 years of active service and reaching age 50. The benefit, payable at age 50, would be equal to the retirement benefit prorated based upon the number of years of service accrued at termination. Surviving spouses of deceased retirees are entitled to 50% of the retirement benefit until remarriage or their death. Pre-retirement death and disability benefits are only available if incurred in the line of duty. The plan also provides for a lump-sum burial benefit upon the death of an active or retired firefighter. The FPPA Annual Comprehensive Financial Report can be obtained on FPPA's website at: [www.fppaco.org/annual-reports.html](http://www.fppaco.org/annual-reports.html). The volunteer firefighters' pension plan is closed to new entrants.

**(b) Contributions**

Volunteer Plan participants are not compensated and do not contribute to the plan. The Volunteer Firefighters' Pension Plan receives contributions from the Town in an amount not to exceed one-half mill of property tax revenue. As established by the legislature, the State of Colorado contributes up to ninety percent of the Town's contribution. The State's contribution does not meet the definition of a special funding situation as defined by GASB 68 and is considered a discretionary contribution. The State's contribution must not exceed the greater of the actuarially determined contribution or the highest State contribution during the years 1998 through 2001, which was \$17,635 in 2000. The actuarial study as of January 1, 2021, indicated that the current level of contributions to the fund is adequate to support on an actuarially sound basis, the prospective benefits for the present Plan. For the year ended December 31, 2024, the Town and State contributions were \$26,177 and \$17,635 respectively.



**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**(c) Members Covered by Benefit Terms**

Membership covered by benefit terms at December 31, 2024:

Retirees and Beneficiaries	18
Active Members	1
Total	19

**Pension Liability**

At December 31, 2024, the Town reported a net pension liability of \$149,173. The net pension liability was measured as of December 31, 2023. The total pension liability used to calculate the net pension liability was determined based upon the January 1, 2023 actuarial valuation. The liability was rolled forward to December 31, 2023 using standard actuarial methods.

**(d) Actuarial Assumptions**

The January 1, 2023 actuarial valuation based on the most recent experience study completed in 2022 used the following:

Actuarial Cost Method	Entry Age Normal
Inflation	2.50%
Salary Increases	N/A
Investment Rate of Return	7.00%
Return	
Retirement Age	50% per year of eligibility until 100% at age 65.
Mortality	The post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables for males and females, amount-weighted, and then projected using the ultimate values of the MP-2020 projection scale for all years. The pre-retirement mortality assumption uses Pub-2010 Safety Healthy Employee Mortality Tables for males and females, amount-weighted, and then projected with the MP-2020 Ultimate projection scale. The pre-retirement non-duty mortality tables are adjusted to 60% multiplier. The on-duty mortality rate is 0.00015.

Change in Assumptions: No Changes in assumptions since the prior valuation

Change in Assumptions: No Changes in assumptions since the prior valuation

The long-term expected rate of return on pension plan investments was determined using a

## TOWN OF CASTLE ROCK, COLORADO

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building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic nominal rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2023 are summarized in the following table:

Asset Class	Target Allocation	Expected Rate of Return
Cash	1.0%	432.00%
Fixed Income - Rates	10.0%	5.35%
Fixed Income - Credit	5.0%	5.89%
Absolute Return	9.0%	6.39%
Equity Long/Short	6.0%	7.27%
Global Equity	35.0%	833.00%
Private Markets	34.0%	10.31%
Total	100.0%	

## (e) Single Discount Rate

A single discount rate of 7.00% was used to measure the total pension liability. The single discount rate was based on the long-term expected rate of return on pension plan investments of 7.00%. The projection of cash flows used to determine this single discount rate assumes that all actuarially determined contributions will be made. The plan's fiduciary net position was projected to be available to make all projected future benefit payments. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## (f) Changes in Net Pension Liability

<b>Total Pension Liability</b>	
Service Cost	\$ 1,117
Interest on the Total Pension Liability	72,351
Benefit changes	-
Difference between expected and actual experience of the Total Pension Liability	-
Changes in assumptions	-
Benefit Payments	(104,220)
<b>Net Change in Total Pension Liability</b>	<b>(30,752)</b>
<b>Total Pension Liability - Beginning</b>	<b>1,084,269</b>
<b>Total Pension Liability - Ending</b>	<b>\$ 1,053,517</b>
<b>Plan Fiduciary Net Pension</b>	
Employer Contribution	\$ 20,440

## TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
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Net Investment Income	82,083
Benefit Payments	(104,220)
Pension Plan Administrative Expenses	(9,132)
State of Colorado Supplemental Discretionary Payment	17,635
<b>Net Change in Plan Fiduciary Net Pension</b>	<b>6,806</b>
<b>Plan Fiduciary Net Position – Beginning (Market value of assets at beginning of year)</b>	<b>897,538</b>
<b>Plan Fiduciary Net Position – Ending (Market value of assets at end of year)</b>	<b>\$ 904,344</b>
<b>Net Pension Liability</b>	<b>\$ 149,173</b>

Regarding the sensitivity of the net pension liability/(asset) to changes in the Single Discount Rate, the following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.00%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

	1% Decrease 6.00%	Current Discount Rate 7.00%	1% Increase 8.00%
Town's net pension liability	\$ 245,187	\$ 149,173	\$ 67,184

## (h) Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued FPPA financial reports online at [www.fppaco.org/annual-reports.html](http://www.fppaco.org/annual-reports.html)

## (i) Pension Expense

For the year ended December 31, 2024, the Town recognized a reduction of pension expense of \$6,630.

## (j) Pension Deferred Outflows/Inflows of Resources

At December 31, 2024, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$ 34,846	\$ -
Town contributions subsequent to the measurement date	26,177	-
Total	<u>\$ 61,023</u>	<u>\$ -</u>

The \$26,177 reported as deferred outflows of resources related to the Volunteer pension plan resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net

**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
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pension liability in the year ended December 31, 2025.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Volunteer pension plan will be recognized in pension expense as follows:

Year ending December 31	Net Deferred Outflows (Inflows) Of Resources
2025	\$ 1,426
2026	11,553
2027	26,236
2028	(4,369)
Total	<u>\$ 34,846</u>

**12. DEFERRED COMPENSATION PLANS**

The Town provides employees deferred compensation plans created in accordance with IRC Section 457. These plans permit employees to defer a portion of their salary until future years.

The general employee plan is administered and benefit provisions are amended through ICMA. All full-time and part-time employees who are covered by the ICMA general employees defined contribution pension plan are eligible to participate in the ICMA deferred compensation plan. There are no contributions made by the Town.

A second IRC 457 plan is established with Colorado County Officials and Employees Retirement Association (CCOERA). The plan is administered and benefit provisions are amended through CCOERA. This plan is only available to those employees who were eligible to participate in the CCOERA defined contribution pension plan. There are no contributions made by the Town.

A third plan is available to fire employees who meet the eligibility requirements for FPPA membership. This plan is administered and benefit provisions are amended through FPPA. The Town contributes 3% of each paid fire fighter's salary. Employee participation in the 457 plans is optional. For the year ended December 31, 2024, the Town contributions were \$337,996.

Deferred Compensation is only available to employees upon termination, retirement, death or unforeseeable emergency. Each plan's trustee manages investments. Several investment options are available to participants.

**13. RISK MANAGEMENT**

The Town is exposed to various risks of loss related to torts, theft, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
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The Town has agreed to partially self-insure claims for health insurance of Town employees to a maximum liability of \$100,000 per covered person. For insured risks, no settlements have exceeded coverage during the past three years.

Self-insurance activities are accounted for in the accounts payable line item of the Employee Benefits Fund. The basis for estimating the liabilities of unpaid claims is by using actuarial projection techniques. Changes in claims payable were as follows:

	<u>2023</u>	<u>2024</u>
Claims payable, January 1	\$ 587,000	\$ 690,700
Incurred claims	7,656,052	8,263,269
Claims paid	<u>(7,552,352)</u>	<u>(7,971,219)</u>
Claims payable, December 31	<u>\$ 690,700</u>	<u>\$ 982,750</u>

For excess liability, property and workers compensation claims, the Town is involved with the Colorado Intergovernmental Risk Sharing Agency (CIRSA), a separate and independent governmental and legal entity formed by an intergovernmental agreement by member municipalities pursuant to the provision of 24-10-115.5, Colorado Revised Statutes (1982 Replacement Volume) and Colorado Constitution, Article XIV, Section 18(2).

The purpose of CIRSA is to provide members defined liability and property coverage and to provide assistance in prevention of loss to municipal property and to personal injury.

It is the intent of the members of CIRSA to create an entity in perpetuity, which will administer and use funds contributed by the members to defend and indemnify, in accordance with the bylaws, any member of CIRSA against stated liability of loss to the limit of the financial resources of CIRSA. It is also the intent of the members to have CIRSA provide continuing stability and availability of needed coverage at reasonable costs. All income and assets of CIRSA shall be at all times dedicated to the exclusive benefit of its members.

CIRSA is a separate legal entity and the Town does not approve budgets nor does it have the ability to significantly affect the operations of the unit.

In 2024, the Town's CIRSA deductibles per occurrence were:

Liability	\$ 100,000
Auto Liability	\$ 5,000
Errors and omissions	\$ 100,000
Worker Compensation	\$ 25,000
Fidelity (employee dishonesty)	\$ 1,000

**TOWN OF CASTLE ROCK, COLORADO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**14. COMMITMENTS AND CONTINGENCIES**

Committed Construction

As of December 31, 2024, the Town had unexpended construction related commitments of \$157,580,495.

Federal Programs

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Town expect such amounts, if any, to be immaterial.

Litigation

Although the Town is subject to pending and threatened litigation, the Town's Management and the Town Attorney believe that all lawsuits and claims, which have been filed against the Town, are either adequately covered by insurance or the final settlement of uninsured matters will not have a materially adverse effect on the financial position of the Town.

Taxpayer Bill of Rights (TABOR)

In November 1992, Colorado voters approved a State Constitutional Amendment, TABOR, the general purpose of which is to restrain government growth (as measured by revenues) without a vote of the local citizens. The key mechanisms for restraining growth without a vote are: 1) the prohibition of revenue and expenditure growth other than for inflation and a component for new construction growth, 2) the prohibition of new taxes or higher tax rates, 3) the prohibition of new debt, and 4) the refunding of any revenues collected in excess of the revenue limitations.

Castle Rock voters have approved certain revenue exemptions. These exemptions include: 1) a \$0.0075 exemption of sales and motor vehicle taxes approved in 1994 to be used for streets, trails, bridges and sidewalks, 2) a \$0.004 exemption of sales and motor vehicle taxes approved in 1995 to be used for transportation and the community center, and 3) approved in 2005, an exemption of all transportation impact fees and all building use taxes to be used for transportation and the community center.

TABOR further requires emergency reserves of at least 3% of fiscal year spending (excluding bonded debt service). This reserve was recorded in the General Fund as restricted fund balance of \$3,928,911 as of December 31, 2024. Local governments are prohibited from use of these emergency reserves to compensate for economic conditions, revenue shortfalls, salary or benefit increases.

The Town's management believes the Town is in compliance with the provisions of TABOR.

## TOWN OF CASTLE ROCK, COLORADO

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## 15. INTERFUND TRANSACTIONS

Transactions that are representative of lending / borrowing arrangements which were outstanding at the end of the year are referred to as “Loans to / from Other Funds” or “interfund loans”. Any residual balances outstanding between the governmental activities and business-type activities are reported in the Town-wide financial statements as “internal balances”. Eliminations are made in interfund activities, payables and receivables. All internal balances in the Town-wide Statement of Net Position have been eliminated except those representing balances between the governmental activities and business-type activities, which are reported as internal balances and are eliminated in the total column. In the Statement of Activities, internal service fund transactions have been eliminated. Transactions between governmental and business-type activities are not eliminated.

Interfund Receivable	Interfund Payable					Total
	General Fund	Transportation Capital Fund	Water	Nonmajor Governmental Funds	Nonmajor Business-type Funds	
General Fund	\$ -	\$ 6,500,000	\$ -	\$ 1,460,720	\$ 2,488,757	\$ 10,449,477
Water Resources	1,661,096	-	-	-	-	1,661,096
Wastewater	-	-	4,820,000	-	-	4,820,000
Nonmajor Governmental Funds	-	-	-	1,778,075	-	1,778,075
<b>Total</b>	<b>\$ 1,661,096</b>	<b>\$ 6,500,000</b>	<b>\$ 4,820,000</b>	<b>\$ 3,238,795</b>	<b>\$ 2,488,757</b>	<b>\$ 18,708,648</b>

The below describes the outstanding loans of the general fund as of December 31, 2024:

Purpose	Payable Fund	Outstanding Balance
Crystal Valley Interchange (3)	Transportation Capital Fund	\$ 6,500,000
Impact fees - reimburse General Fund for growth related construction (1)	Police Capital	503,082
Advanced funding for capital projects funded by Tabor Excess Fund (4)	Police Capital	906,566
Advance for operating costs funded by Economic Development Fund	Urban Renewal Authority	51,072
Advance for debt service reserve	Golf	500,815
Advance for golf maintenance equipment (2)	Golf	50,598
Advance for golf carts (6)	Golf	695,000
Advance for slide tower repair (5)	Community Center	1,242,344
Total loans outstanding		<u>\$ 10,449,477</u>

**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**15. INTERFUND TRANSACTIONS (continued)**

(1) In 2002, the Town established the Parks, Municipal Facilities, Fire, Police, and Recreation Capital Funds. Prior to 2002, these activities were accounted for in the General Fund. At the point of the transfer, certain projects completed by the General Fund were expected to be reimbursed by development impact fees that are collected in the capital funds. To assure reimbursement of the costs, the Town recorded loans between the General Fund and the capital funds. Since the expenditures had already occurred, this resulted in the capital project funds showing fund deficits in prior years. Currently, only the Police Capital Project Fund remains in deficit from these loans.

(2) In 2022, the Town recorded a loan from the General Fund to the Golf Fund of \$541,816 to fund the golf course maintenance equipment.

(3) In 2023, the Town recorded a loan from the General Fund to the Transportation Capital Fund of \$6,500,000 to cash flow the construction of the Crystal Valley Interchange project.

(4) In 2023, the Town recorded a loan from the TABOR Fund to the Police Capital Fund of \$1,000,000 to fund renovations at Police Headquarters.

(5) In 2023, the Town recorded a loan from the General Fund to the Community Center Fund of \$1,370,385 to fund repairs to the Recreation Center slide and pool.

(6) In 2024, the Town recorded a loan from the General Fund to the Golf Fund of \$695,000 to fund the purchase of golf carts.

In addition, the Water Resources Fund has a loan outstanding with the General Fund for an advance to fund turf replacement, the Wastewater fund has a loan outstanding with the Water Fund for planned water projects, the Parks Capital Fund has a loan outstanding with the Conservation Trust fund to Mitchell Gulch Park project, and the Municipal Facilities Capital Fund has a loan outstanding with the Police Capital fund the Police Department basement renovation.



## TOWN OF CASTLE ROCK, COLORADO

NOTES TO THE BASIC FINANCIAL STATEMENTS  
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## 15. INTERFUND TRANSACTIONS (continued)

Transfers are used to move revenues from the fund in which the town budget requires collection to the fund required to expend the monies, and to move unrestricted revenues collected in the General Fund to finance various activities accounted for in other funds. Transfers also include the repayment of interfund loan interest.

Transfers In	Transfers Out							
	General Fund	Transportation Fund	Transportation Capital Fund	Water	Nonmajor Governmental Funds	Nonmajor Business-type Funds	Total	
General Fund	\$ 164,824	\$ 862,829	\$ 97,500	\$ -	\$ 575,913	\$ 52,412	\$ 1,753,478	
Transportation Capital	-	3,000,000	-	-	-	-	3,000,000	
Water Resource	26,523	-	-	-	-	-	26,523	
Nonmajor Governmental Funds	1,710,343	-	-	-	1,757,050	-	3,467,393	
Nonmajor Business-type Funds	125,000	-	-	-	-	-	125,000	
Internal Service Funds	472,355	-	-	244,144	151,514	-	868,013	
<b>Total</b>	<b>\$ 2,499,045</b>	<b>\$ 3,862,829</b>	<b>\$ 97,500</b>	<b>\$ 244,144</b>	<b>\$ 2,484,477</b>	<b>\$ 52,412</b>	<b>\$ 9,240,407</b>	
Transfers between Water Resources and General Fund							\$ 26,523	
Transfers between General fund and nonmajor Business-type Funds							72,588	
Transfers between the Internal Service Funds and Water fund							(244,144)	
Total transfers between Governmental-type and Business-type Activities							<u>\$ (145,033)</u>	

**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
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On December 31, 2024, the Police Capital Fund had a fund deficit of \$838,931 . This will be eliminated with the repayment of the loans from the collection of future development impact fees.

On December 31, 2024, CRURA had a fund deficit of \$20,698. This will be eliminated with the repayment of the loan from future administration fees collected by the URA.

**17. TAX ABATEMENTS**

The Town enters into public finance agreements with developers in order to create jobs, expand the tax base, encourage existing businesses to make capital investments, and spur new office, industrial, and retail expansion and development. Town ordinances authorize abatements of incremental sales tax and property tax revenues for public finance agreements. For the year ended December 31, 2024, the Town abated approximately \$1,908,930 in sales taxes under this program.

**18. DISCRETELY-PRESENTED COMPONENT UNITS**Castle Rock Downtown Development Authority (CRDDA)

As of December 31, 2024, all of the CRDDA's deposits were either insured by the FDIC or held in eligible depositories. CRDDA investments are held in CSAFE rated AAmmf by Fitch.

Capital assets activity for the CRDDA for the year ended December 31, 2024 was as follows:

	Balance at December 31, 2023	Additions	Deletions	Balance at December 31, 2024
Capital assets, being depreciated				
Improvements	\$ 154,267	\$ 5,099	\$ -	\$ 159,366
Total capital assets being depreciated	154,267	5,099	-	159,366
Less assets, being amortized				
Buildings	47,509	-	-	47,509
Total lease assets, being amortized	47,509	-	-	47,509
Capital asset accumulated depreciation	(121,698)	(4,486)	-	(126,184)
Lease asset accumulated amortization	(38,171)	(9,338)	-	(47,509)
Total accumulated depreciation and amortization	(159,869)	(13,824)	-	(173,693)
Total capital assets, net	\$ 41,907	\$ (8,725)	\$ -	\$ 33,182

**TOWN OF CASTLE ROCK, COLORADO**

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**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2024**

In January 2020, CRDDA entered into a sublease agreement in which CRDDA will sublease two offices for the period of January 2020 through December 2024. As of December 31, 2024, CRDDA recognized a lease liability and an intangible right-to-use lease asset.

	Balance at December 31, 2023	Additions	Dispositions	Balance at December 31, 2024	Due In One Year
Lease Payable	\$ 9,365	\$ -	\$ 9,365	\$ -	\$ -
Total	<u>\$ 9,365</u>	<u>\$ -</u>	<u>\$ 9,365</u>	<u>\$ -</u>	<u>\$ -</u>

**Miller's Landing Business Improvement District (BID)**

As of December 31, 2024, all of the Miller's Landing BID had no deposits with financial institutions and all cash and investments are held in a U.S. Treasury money market fund rated AAA.

Capital assets activity for the Miller's Landing BID for the year ended December 31, 2024 was as follows:

	Balance at December 31, 2023	Additions	Deletions	Balance at December 31, 2024
Capital assets not being depreciated				
Construction in progress	\$ 18,435,246	121,296	2,186,572	\$ 16,369,970
Total capital assets not being depreciated	<u>18,435,246</u>	<u>121,296</u>	<u>2,186,572</u>	<u>16,369,970</u>
Miller's Landing BID capital assets, net	<u>\$ 18,435,246</u>	<u>\$ 121,296</u>	<u>\$ 2,186,572</u>	<u>\$ 16,369,970</u>

## TOWN OF CASTLE ROCK, COLORADO

## NOTES TO THE BASIC FINANCIAL STATEMENTS

## DECEMBER 31, 2024

The following is an analysis of changes in long-term obligations for the Miller's Landing BID for the year ended December 31, 2024:

	Balance at December 31, 2023	Additions	Retirements	Balance at December 31, 2024	Due Within One Year
Bonds Payable:					
Series 2018A	\$ 7,845,000	\$ -	\$ 130,000	\$ 7,715,000	\$ 140,000
Series 2018A	12,805,000	-	225,000	12,580,000	240,000
Subtotal Bonds Payable	\$ 20,650,000	\$ -	\$ 355,000	\$ 20,295,000	\$ 380,000
Notes from Direct Borrowing					
Developer Advance - Operating	743,854	7,388	-	751,242	-
Developer Advance - Capital	4,227,599	121,296	-	4,348,895	-
Developer Advance - Debt	3,911,762	1,389,089	-	5,300,851	-
Accrued Interest on:				-	
Developer Advance - Operating	176,421	54,263	-	230,684	-
Developer Advance - Capital	372,571	184,954	-	557,525	-
Developer Advance - Debt	368,962	394,033	-	762,995	-
Subtotal Other Debt	9,801,169	2,151,023	-	11,952,192	-
	<u>30,451,169</u>	<u>2,151,023</u>	<u>355,000</u>	<u>32,247,192</u>	<u>380,000</u>

Miller's Landing Bid has yet to establish a revenue base sufficient to pay operations expenditures. Until an independent revenue base is established, continuation of operation in the District will be dependent upon funding by the developer.

**TOWN OF CASTLE ROCK, COLORADO****NOTES TO THE BASIC FINANCIAL STATEMENTS****DECEMBER 31, 2024**

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**19. RELATED PARTY TRANSACTIONS**

The Castle Rock Council members are on the boards of various organizations in the region, including the Castle Rock Chamber of Commerce, Castle Rock Economic Development Council, Chatfield Watershed Authority, Cherry Creek Basin Water Quality Authority, Colorado Municipal League Policy Committee, Denver Regional Council of Governments, Douglas County Housing Partnership, Douglas County Youth Initiative, Downtown Development Authority, and Downtown Merchants Association. In addition, the Director of Parks and Recreation is on the board of Rueter Hess Recreation Authority.

The Town made payments of the following amounts to these organizations in 2024:

<u>Related Party Transactions</u>		
Castle Rock Chamber of Commerce	\$	133,000
Castle Rock Economic Development Council		242,346
Chatfield Watershed Authority		75,510
Colorado Municipal League		27,184
Denver Regional Council of Governments		52,610
Douglas County Housing Partnership		17,500
Douglas County Youth Initiative		19,800
Downtown Merchants Association		97,850
Douglas County (for Rueter Hess Recreation Authority)		210,000



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## **Supplementary Information**

**Required Supplementary Information**

**Combining and Individual Fund Statements and Schedules**

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## Required Supplementary Information

*Schedule of Changes in Net Pension Liability/(Asset) and Related Ratios for the Volunteer Firefighters' Pension Plan*

*Schedule of Contributions for the Volunteer Firefighters' Pension Plan*

*Schedule of Contributions for the Statewide Retirement Plan - Fire*

*Schedule of the Town's Proportionate Share of the Net Pension Liability/(Asset) for the Statewide Retirement Plan - Fire*

*Schedule of Contributions for the Statewide Retirement Plan - Police*

*Schedule of the Town's Proportionate Share of the Net Pension Liability/(Asset) for the Statewide Retirement Plan - Police*

*Schedule of Contributions for the Statewide Defined Benefit Pension Plan - Fire*

*Schedule of the Town's Proportionate Share of the Net Pension Liability/(Asset) for the Statewide Defined Benefit Pension Plan - Fire*

*Schedule of Contributions for the Statewide Defined Benefit Pension Plan - Police*

*Schedule of the Town's Proportionate Share of the Net Pension Liability/(Asset) for the Statewide Defined Benefit Pension Plan - Police*

*Schedule of Revenues and Expenditures and Changes in Funds Available*

*General Fund*

*Transportation Fund*

*Note to Required Supplementary Information*



## TOWN OF CASTLE ROCK, COLORADO

**SCHEDULE OF CHANGES IN NET PENSION LIABILITY/(ASSET) AND RELATED RATIOS**  
**FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA)**  
**VOLUNTEER FIRE PENSION PLAN**  
**LAST TEN YEARS (to be built prospectively)**

Measurement period ending December 31,	2023	2022	2021	2020
<b>Total Pension Liability</b>				
Service Cost	\$ 1,117	\$ 1,095	\$ 1,095	\$ 1,095
Interest on the Total Pension Liability	72,351	74,473	76,592	76,186
Benefit Changes	-	-	-	-
Difference between Expected and Actual Experience	-	(9,375)	-	39,791
Assumption Changes	-	8,559	-	-
Benefit Payments	(104,220)	(105,908)	(109,924)	(112,590)
<b>Net Change in Total Pension Liability</b>	<b>(30,752)</b>	<b>(31,156)</b>	<b>(32,237)</b>	<b>4,482</b>
<b>Total Pension Liability - Beginning</b>	<b>1,084,269</b>	<b>1,115,425</b>	<b>1,147,662</b>	<b>1,143,180</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 1,053,517</b>	<b>\$ 1,084,269</b>	<b>\$ 1,115,425</b>	<b>\$ 1,147,662</b>
<b>Plan Fiduciary Net Position</b>				
Employer Contributions	\$ 20,440	\$ 20,440	\$ 20,440	\$ 20,440
Pension Plan Net Investment Income	82,083	(81,842)	139,501	113,648
Benefit Payments	(104,220)	(105,908)	(109,924)	(112,590)
Pension Plan Administrative Expense	(9,132)	(5,747)	(6,089)	(4,814)
State of Colorado supplemental discretionary payment	17,635	17,635	35,270	17,635
<b>Net Change in Plan Fiduciary Net Position</b>	<b>6,806</b>	<b>(155,422)</b>	<b>79,198</b>	<b>34,319</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>897,538</b>	<b>1,052,960</b>	<b>973,762</b>	<b>939,443</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 904,344</b>	<b>\$ 897,538</b>	<b>\$ 1,052,960</b>	<b>\$ 973,762</b>
<b>Net Pension Liability/(Asset) - Ending (a) - (b)</b>	<b>\$ 149,173</b>	<b>\$ 186,731</b>	<b>\$ 62,465</b>	<b>\$ 173,900</b>
<b>Plan Fiduciary Net Position as a Percentage of Total Pension Liability</b>	<b>85.84%</b>	<b>82.78%</b>	<b>94.40%</b>	<b>84.85%</b>
<b>Covered Payroll</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>
<b>Net Pension Liability as a Percentage of Covered Payroll</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

2019	2018	2017	2016	2015	2014
\$ 1,095	\$ 2,879	\$ 2,879	\$ 2,861	\$ 2,861	\$ 3,761
78,496	84,888	86,346	82,814	84,409	66,823
-	-	-	-	-	118,071
-	(26,200)	-	28,112	-	154,102
-	40,977	-	40,514	-	-
(112,590)	(111,578)	(105,840)	(108,540)	(108,540)	(107,146)
(32,999)	(9,034)	(16,615)	45,761	(21,270)	235,611
1,176,179	1,185,213	1,201,828	1,156,067	1,177,337	941,726
<u>\$ 1,143,180</u>	<u>\$ 1,176,179</u>	<u>\$ 1,185,213</u>	<u>\$ 1,201,828</u>	<u>\$ 1,156,067</u>	<u>\$ 1,177,337</u>
\$ 20,440	\$ 20,440	\$ 20,440	\$ 20,440	\$ 20,440	\$ 20,440
124,499	689	130,343	48,736	18,015	67,171
(112,590)	(111,578)	(105,840)	(108,540)	(108,540)	(107,146)
(6,857)	(5,163)	(5,419)	(1,735)	(3,747)	(1,914)
-	17,635	17,635	17,635	17,635	17,635
25,492	(77,977)	57,159	(23,464)	(56,197)	(3,814)
913,951	991,928	934,499	957,963	1,014,160	1,017,974
<u>\$ 939,443</u>	<u>\$ 913,951</u>	<u>\$ 991,658</u>	<u>\$ 934,499</u>	<u>\$ 957,963</u>	<u>\$ 1,014,160</u>
<u>\$ 203,737</u>	<u>\$ 262,228</u>	<u>\$ 193,555</u>	<u>\$ 267,329</u>	<u>\$ 198,104</u>	<u>\$ 163,177</u>
82.18%	77.71%	83.67%	77.76%	82.86%	86.14%
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

**TOWN OF CASTLE ROCK, COLORADO**
**SCHEDULE OF CONTRIBUTIONS**  
**FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA)**  
**VOLUNTEER FIRE PENSION PLAN**  
**LAST TEN FISCAL YEARS (to be built prospectively)**

	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>
Actuarially determined contributions	\$ 43,812	\$ 26,473	\$ 26,473	\$ 25,013
Contributions in relation to the actuarially determined contribution *	43,812	38,075	38,075	55,710
Contribution deficiency (excess)	\$ -	\$ (11,602)	\$ (11,602)	\$ (30,697)
Town's covered payroll	N/A	N/A	N/A	N/A
Contributions as a percentage of covered payroll	N/A	N/A	N/A	N/A

\*Includes both employer contributions and State of Colorado Supplemental Discretionary Payment for all years except 2019. For 2019, this includes employer contributions only.

**Notes to Schedule**

Actuarially determined contribution rates are calculated as of January 1 of odd number years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2023 determines the contribution amounts for 2024 and 2025.

**Methods and Assumptions Used to Determine Contribution Rates:**

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Dollar, Open*
Remaining Amortization Period	20 Years*
Asset Valuation Method	5-Year smoothed fair value
Inflation	2.500%
Salary Increases	N/A
Investment Rate of Return	7.0%
Retirement Age	50% per year of eligibility until 100% at age 65.
Mortality	<p>The post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables for males and females, amount-weighted, and then projected using the ultimate values of the MP-2020 projection scale for all years.</p> <p>The pre-retirement mortality assumption uses the Pub-2010 Safety Healthy Employee Mortality Tables for males and females, amount weighted, and then projected with the MP-2020 Ultimate projection scale. The pre-retirement non-duty mortality tables are adjusted to 60% multiplier. The on-duty mortality rate is 0.00015.</p> <p>The disabled retirees mortality assumption uses the Pub-2010 Public Safety Healthy Annuitant Mortality Tables for males and females, amount-weighted, set forward five years projected with the MP-2020 Ultimate projection scale, with minimum probability of 3.5% for males and 2.5% for females.</p>

\* Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.

Changes in Assumptions. Effective for the January 1, 2023 valuation the mortality tables were updated.

Effective for the January 1, 2019 valuation the investment rate of return decreased from 7.5% to 7.0% and the mortality tables were updated.

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

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<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
\$ 25,013	\$ 25,867	\$ 25,867	\$ 18,141	\$ 18,141	\$ 12,770
38,075	20,440	38,075	38,075	38,075	38,075
<u>\$ (13,062)</u>	<u>\$ 5,427</u>	<u>\$ (12,208)</u>	<u>\$ (19,934)</u>	<u>\$ (19,934)</u>	<u>\$ (25,305)</u>
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

**TOWN OF CASTLE ROCK, COLORADO****SCHEDULE OF CONTRIBUTIONS****FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA)****STATEWIDE RETIREMENT PLAN - FIRE****LAST TEN FISCAL YEARS (to be built prospectively)**


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	*
	<b>2024</b>
Statutorily required contributions	\$ 1,102,828
Contributions in relation to the statutorily required contribution	1,102,828
Contribution deficiency (excess)	\$ -
Town's covered payroll	\$ 11,083,762
Contributions as a percentage of covered payroll	9.95%

\* The amounts presented as of the current year end, December 31, 2024

**Methods and Assumptions used to Determine Contribution:**

Actuarial valuations done every year. Actuarial assumptions effective for valuations prior to January 1, 2024 were used in the determination of the actuarially determined contributions as of December 31, 2023, which represents contributions required in 2024.

Actuarial Valuation Date	January 1, 2023
Actuarial Method	Entry Age Normal
Amortization Method	Level % of Payroll, Open
Amortization Period	30 Years
Long-term Investment Rate of Return, net*	7.0%
Projected Salary Increases	4.25% - 11.25%
Cost of Living Adjustments (COLA)	0%
*Includes inflation at	2.5%

For determining the actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scale. The pre-retirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2022 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA's actuaries, Gabriel, Roeder, Smith & Company, based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2023. The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used.

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

**TOWN OF CASTLE ROCK, COLORADO**

**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)**  
**FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA)**  
**STATEWIDE RETIREMENT PLAN - FIRE**  
**LAST TEN FISCAL YEARS (to be built prospectively)**

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	*
	<b>2024</b>
Town's proportion of the net pension liability (asset)	1.083%
Town's proportionate share of the net pension liability (asset)	-
Town's covered payroll	10,639,150
Town's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	0.00%
Plan fiduciary net position as a percentage of the total pension liability	100%

\* The amounts presented as of the measurement date, December 31, 2023.

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

**TOWN OF CASTLE ROCK, COLORADO**
**SCHEDULE OF CONTRIBUTIONS**  
**FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA)**  
**STATEWIDE RETIREMENT PLAN - POLICE**  
**LAST TEN FISCAL YEARS (to be built prospectively)**


---

	*
	<b>2024</b>
Statutorily required contributions	\$ 1,040,770
Contributions in relation to the statutorily required contribution	1,040,770
Contribution deficiency (excess)	\$ -
Town's covered payroll	\$ 9,138,321
Contributions as a percentage of covered payroll	11.39%

\* The amounts presented as of the current year end, December 31, 2024

**Methods and Assumptions used to Determine Contribution:**

Actuarial valuations done every year. Actuarial assumptions effective for valuations prior to January 1, 2024 were used in the determination of the actuarially determined contributions as of December 31, 2023, which represents contributions required in 2024.

Actuarial Valuation Date	January 1, 2023
Actuarial Method	Entry Age Normal
Amortization Method	Level % of Payroll, Open
Amortization Period	30 Years
Long-term Investment Rate of Return, net*	7.0%
Projected Salary Increases	4.25% - 11.25%
Cost of Living Adjustments (COLA)	0%
*Includes inflation at	2.5%

For determining the actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scale. The pre-retirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2022 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA's actuaries, Gabriel, Roeder, Smith & Company, based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2023. The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used.

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

**TOWN OF CASTLE ROCK, COLORADO**

**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)**  
**FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA)**  
**STATEWIDE RETIREMENT PLAN - POLICE**  
**LAST TEN FISCAL YEARS (to be built prospectively)**

---

	*
	<b>2024</b>
Town's proportion of the net pension liability (asset)	0.985%
Town's proportionate share of the net pension liability (asset)	-
Town's covered payroll	8,364,268
Town's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	0.00%
Plan fiduciary net position as a percentage of the total pension liability	100%

\* The amounts presented as of the measurement date, December 31, 2023.

The notes to the required supplementary information are an integral part of the required supplementary information schedules.



## TOWN OF CASTLE ROCK, COLORADO

**SCHEDULE OF CONTRIBUTIONS**  
**FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA)**  
**STATEWIDE DEFINED BENEFIT PENSION PLAN - FIRE**  
**LAST TEN FISCAL YEARS (to be built prospectively)**

	*	
	<b>2023</b>	<b>2022</b>
Statutorily required contributions	\$ 1,010,720	\$ 889,200
Contributions in relation to the statutorily required contribution	<u>1,010,720</u>	<u>889,200</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>
Town's covered payroll	\$ 10,639,158	\$ 9,880,000
Contributions as a percentage of covered payroll	9.5%	9.0%

\* The amounts presented as of the current year end, December 31, 2023

**Note:** Plan was combined with the Statewide Hybrid Plan effective January 1, 2023. See Statewide Retirement Plan for current year information

**Methods and Assumptions Used to Determine Contribution:**

Actuarial valuations done every year. Actuarial assumptions as of January 1, 2022 were used in the determination of the actuarially determined contributions as of December 31, 2022, which represents contributions required in 2023.

Actuarial Valuation Date	January 1, 2022
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % of Payroll, Open
Amortization Period	30 Years
Long-term Investment Rate of Return*	7.0%
Projected Salary Increases*	4.25% - 11.25%
Cost of Living Adjustments (COLA)	0%
*Includes Inflation at	2.5%

For determining the actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2015 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions.

*Changes in actuarial assumptions effective for 2019:* The real return on investments assumption was reduced from 5.0% to 4.50% while the inflation assumption remained unchanged at 2.50% for a reduced overall nominal investment return of 7.00% from 7.50%. In addition, the productivity component of the salary scale assumption increased from 1.50% to 1.75%; when combined with the 2.50% inflation rate, this creates an ultimate salary scale assumption of 4.25%. For demographic assumptions, the blue collar adjustment was removed from the mortality tables being used and the mortality projection scale was updated from Scale BB to the ultimate rates of the MP-2017 projection scale. In addition, disability rates were increased for members covered by a defined benefit program and retirement rates were slightly modified to reflect increased retirement utilization for low service members and slightly decreased normal retirement rates after age 55.

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

*Changes in actuarial assumptions effective for 2016:* The inflation assumption was reduced from 3.0% to 2.5% while the real return on investments was increased to 5.0% from 4.5% for an overall nominal investment return of 7.5% which is unchanged from the prior year. In addition, an explicit charge for administrative expenses was added in the actuarial contribution calculation, the base mortality tables were revised with the explicit assumption for increasing longevity in the future to reflect current mortality studies and the expected incidence of total disability was increased.

*Changes in actuarial assumptions effective for 2014:* The married assumption for active members was increased from 80% to 85% to reflect the passage of the Colorado Civil Union Act.

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

**TOWN OF CASTLE ROCK, COLORADO****SCHEDULE OF CONTRIBUTIONS****FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA)****STATEWIDE DEFINED BENEFIT PENSION PLAN - FIRE****LAST TEN FISCAL YEARS (to be built prospectively)**


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<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
\$ 733,443	\$ 713,149	\$ 574,390	\$ 596,522	\$ 530,936	\$ 505,553	\$ 476,284
<u>733,443</u>	<u>713,149</u>	<u>574,390</u>	<u>596,522</u>	<u>530,936</u>	<u>505,553</u>	<u>476,284</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 8,628,741	\$ 8,914,365	\$ 7,179,869	\$ 7,456,522	\$ 6,636,696	\$ 6,319,413	\$ 5,953,555
8.5%	8.0%	8.0%	8.0%	8.0%	8.0%	8.0%

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

**TOWN OF CASTLE ROCK, COLORADO**

**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)**  
**FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA)**  
**STATEWIDE DEFINED BENEFIT PENSION PLAN - FIRE**  
**LAST TEN FISCAL YEARS (to be built prospectively)**

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	*		
	<b>2023</b>	<b>2022</b>	<b>2021</b>
Town's proportion of the net pension liability (asset)	1.136%	1.072%	1.110%
Town's proportionate share of the net pension liability (asset)	1,007,982.00	(5,808,791.00)	(2,409,475.00)
Town's covered payroll	9,880,000.00	8,628,741.00	8,914,365.00
Town's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	10.20%	-67.32%	-27.03%
Plan fiduciary net position as a percentage of the total pension liability	97.634%	116.165%	106.720%

\* The amounts presented as of the measurement date, December 31, 2022

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

**TOWN OF CASTLE ROCK, COLORADO**

**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)**  
**FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA)**  
**STATEWIDE DEFINED BENEFIT PENSION PLAN - FIRE**  
**LAST TEN FISCAL YEARS (to be built prospectively)**

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<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
0.97%	1.11%	1.14%	1.24%	1.23%	1.23%
\$ (550,949)	\$ 1,407,329	(1,632,323)	446,175	(21,650)	(1,390,185)
\$ 7,179,869	\$ 7,456,522	6,636,696	6,319,413	5,953,555	5,602,212
-7.67%	18.87%	-24.60%	7.06%	-0.36%	-24.81%
101.94%	95.24%	106.34%	98.21%	100.10%	106.83%

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

**TOWN OF CASTLE ROCK, COLORADO**

**SCHEDULE OF CONTRIBUTIONS**  
**FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA)**  
**STATEWIDE DEFINED BENEFIT PENSION PLAN - POLICE**  
**LAST TEN FISCAL YEARS (to be built prospectively)\*\***

	*		
	<b>2023</b>	<b>2022</b>	<b>2021</b>
Statutorily required contributions	\$ 920,068	\$ 574,390	\$ 596,522
Contributions in relation to the statutorily required contribution	920,068	574,390	596,522
Contribution deficiency (excess)	\$ -	\$ -	\$ -
Town's covered payroll	\$ 8,372,969	\$ 7,179,869	\$ 7,456,522
Contributions as a percentage of covered payroll	10.99%	8.0%	8.0%

\* The amounts presented as of the current year end, December 31, 2023.

\*\* The sworn police officers affiliated with the Fire and Police Pension Association in March 2021. Contributions for 2021 include only ten months of actual contributions.

**Note:** Plan was combined with the Statewide Hybrid Plan effective January 1, 2023. See Statewide Retirement Plan for current year information

**Methods and Assumptions Used to Determine Contribution:**

Actuarial valuations done every year. Actuarial assumptions as of January 1, 2022 were used in the determination of the actuarially determined contributions as of December 31, 2022, which represents contributions required in 2023.

Actuarial Valuation Date	January 1, 2022
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % of Payroll, Open
Amortization Period	30 Years
Long-term Investment Rate of Return*	7.0%
Projected Salary Increases*	4.25% - 11.25%
Cost of Living Adjustments (COLA)	0%
*Includes Inflation at	2.5%

For determining the actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2015 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions.

The notes to the required supplementary information are an integral part of the required supplementary schedules.

**TOWN OF CASTLE ROCK, COLORADO**

**SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)**  
**FIRE AND POLICE PENSION ASSOCIATION OF COLORADO (FPPA)**  
**STATEWIDE DEFINED BENEFIT PENSION PLAN - POLICE**  
**LAST TEN FISCAL YEARS (to be built prospectively)**

---

	<b>2023</b>	<b>2022</b>
Town's proportion of the net pension liability (asset)	0.962%	0.886%
Town's proportionate share of the net pension liability (asset)	\$ 853,441	\$ (4,801,333)
Town's covered payroll	\$ 7,097,802	\$ 4,549,620
Town's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	12.024%	-105.533%
Plan fiduciary net position as a percentage of the total pension liability	97.634%	116.165%

\* The amounts presented as of the measurement date, December 31, 2022.

The notes o the required supplementary information are an integral part of the required supplementary information schedules.

## TOWN OF CASTLE ROCK, COLORADO

## GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	General Fund			
	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Property	\$ 1,543,823	\$ 1,543,823	\$ 1,645,894	\$ 102,071
Sales	56,341,401	56,341,401	57,082,449	741,048
Use	-	-	-	-
Motor Vehicle	7,305,295	7,305,295	6,310,815	(994,480)
Other taxes	3,515,012	3,515,012	3,340,122	(174,890)
Charges for services	2,967,343	2,967,343	4,369,126	1,401,783
Management fees	4,548,736	4,548,736	4,548,730	(6)
Licenses and permits	176,482	176,482	103,438	(73,044)
Fines and forfeitures	214,575	214,575	279,854	65,279
Investment earnings	701,112	701,112	1,495,066	793,954
Intergovernmental	1,285,323	7,744,235	10,183,247	2,439,012
Contributions and donations	25,250	25,250	980,230	954,980
Other	526,928	782,273	648,059	(134,214)
Total revenues	79,151,280	85,865,537	90,987,030	5,121,493
<b>EXPENDITURES</b>				
General government				
Town council	466,586	466,586	464,541	2,045
Town manager	9,668,796	9,996,109	8,677,772	1,318,337
Town attorney	1,297,334	1,297,334	1,265,806	31,528
Finance	7,084,493	6,754,980	5,023,049	1,731,931
Municipal court	457,161	457,161	431,679	25,482
Long-range planning	720,971	720,971	545,964	175,007
Total general government	19,695,341	19,693,141	16,408,811	3,284,330
Public safety				
Police	25,231,088	25,834,111	24,256,179	1,577,932
Fire	24,286,415	24,331,380	22,769,966	1,561,414
Total public safety	49,517,503	50,165,491	47,026,145	3,139,346
Culture and recreation				
Parks and open space	5,879,779	5,941,083	5,946,157	(5,074)
Total culture and recreation	5,879,779	5,941,083	5,946,157	(5,074)
Public transit	-	-	-	-
Capital outlay	5,110,000	15,965,303	16,334,355	(369,052)
Interest	-	-	-	-
Agency fees	-	-	-	-
Total expenditures	80,202,623	91,765,018	85,715,468	6,049,550
Excess (deficiency) of revenues over (under) expenditures	(1,051,343)	(5,899,481)	5,271,562	11,171,043
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	1,856,429	13,356,429	894,380	(12,462,049)
Transfers out	(3,293,782)	(16,733,970)	(2,499,045)	14,234,925
Total other financing sources (uses)	(1,437,353)	(3,377,541)	(1,604,665)	1,772,876
Net change in funds available	(2,488,696)	(9,277,022)	3,666,897	12,943,919
Funds available - January 1	39,393,856	33,279,228	33,279,228	-
Funds available- December 31	\$ 36,905,160	\$ 24,002,206	\$ 36,946,125	\$ 12,943,919

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

Economic Development				Parking			
Budgets			Variance with Final Budget Positive (Negative)	Budgets			Variance with Final Budget Positive (Negative)
Original	Final	Budgetary Actual		Original	Final	Budgetary Actual	
\$ -	\$ -	\$ -	\$ -	\$ 280,982	\$ 280,982	\$ 109,509	\$ (171,473)
-	-	-	-	47,718	47,718	112,166	64,448
445,359	445,359	1,444,888	999,529	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
101,028	101,028	253,061	152,033	20,600	20,600	12,081	(8,519)
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	11,929	11,929	-	(11,929)
546,387	546,387	1,697,949	1,151,562	361,229	361,229	233,756	(127,473)
-	-	-	-	-	-	-	-
1,395,744	1,395,744	944,851	450,893	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
1,395,744	1,395,744	944,851	450,893	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	235,000	235,000	205,499	29,501
-	-	-	-	-	-	-	-
-	-	-	-	339,400	339,400	339,400	-
-	-	-	-	-	-	2,000	(2,000)
1,395,744	1,395,744	944,851	450,893	574,400	574,400	546,899	27,501
(849,357)	(849,357)	753,098	1,602,455	(213,171)	(213,171)	(313,143)	(99,972)
-	-	-	-	300,500	300,500	300,500	-
-	-	-	-	-	-	-	-
-	-	-	-	300,500	300,500	300,500	-
(849,357)	(849,357)	753,098	1,602,455	87,329	87,329	(12,643)	(99,972)
4,924,996	7,823,757	7,823,757	-	940,929	1,265,885	1,265,885	-
\$ 4,075,639	\$ 6,974,400	\$ 8,576,855	\$ 1,602,455	\$ 1,028,258	\$ 1,353,214	\$ 1,253,242	\$ (99,972)



## TOWN OF CASTLE ROCK, COLORADO

## GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	TABOR Excess			
	Budgets			Variance with Final Budget Positive (Negative)
	Original	Final	Budgetary Actual	
<b>EXPENDITURES</b>				
General government				
Total general government	\$ -	\$ -	\$ -	\$ -
Public safety				
Total public safety	-	-	-	-
Culture and recreation				
Total culture and recreation	-	-	-	-
Administration	100,000	497,471	167,988	329,483
Total expenditures	100,000	497,471	167,988	329,483
Excess (deficiency) of revenues over (under) expenditures	(100,000)	(497,471)	(167,988)	329,483
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	457,123	1,002,123	558,598	(443,525)
Transfers out	(6,000,000)	(6,000,000)	-	6,000,000
Total other financing sources (uses)	(5,542,877)	(4,997,877)	558,598	5,556,475
Net change in funds available	(5,642,877)	(5,495,348)	390,610	5,885,958
Funds available - January 1	1,271,773	5,954,346	5,954,346	-
Funds available- December 31	\$ (4,371,104)	\$ 458,998	\$ 6,344,956	\$ 5,885,958

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

## TOWN OF CASTLE ROCK, COLORADO

## GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Total General Fund			
	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Property	\$ 1,824,805	\$ 1,824,805	\$ 1,755,403	\$ (69,402)
Sales	56,389,119	56,389,119	57,194,615	805,496
Use	445,359	445,359	1,444,888	999,529
Motor Vehicle	7,305,295	7,305,295	6,310,815	(994,480)
Other taxes	3,515,012	3,515,012	3,340,122	(174,890)
Charges for services	2,967,343	2,967,343	4,369,126	1,401,783
Management fees	4,548,736	4,548,736	4,548,730	(6)
Licenses and permits	176,482	176,482	103,438	(73,044)
Fines and forfeitures	214,575	214,575	279,854	65,279
Investment earnings	822,740	822,740	1,760,208	937,468
Intergovernmental	1,285,323	7,744,235	10,183,247	2,439,012
Contributions and donations	25,250	25,250	980,230	954,980
Other	538,857	794,202	648,059	(146,143)
Total revenues	80,058,896	86,773,153	92,918,735	6,145,582
<b>EXPENDITURES</b>				
General government				
Town council	466,586	466,586	464,541	2,045
Town manager	11,064,540	11,391,853	9,622,623	1,769,230
Town attorney	1,297,334	1,297,334	1,265,806	31,528
Finance	7,084,493	6,754,980	5,023,049	1,731,931
Municipal court	457,161	457,161	431,679	25,482
Long-range planning	720,971	720,971	545,964	175,007
Total general government	21,091,085	21,088,885	17,353,662	3,735,223
Public safety				
Police	25,231,088	25,834,111	24,256,179	1,577,932
Fire	24,286,415	24,331,380	22,769,966	1,561,414
Total public safety	49,517,503	50,165,491	47,026,145	3,139,346
Culture and recreation				
Parks and open space	5,879,779	5,941,083	5,946,157	(5,074)
Total culture and recreation	5,879,779	5,941,083	5,946,157	(5,074)
Administration	100,000	497,471	167,988	329,483
Public transit	235,000	235,000	205,499	29,501
Capital outlay	5,110,000	15,965,303	16,334,355	(369,052)
Interest	339,400	339,400	339,400	-
Agency fees	-	-	2,000	(2,000)
Total expenditures	82,272,767	94,232,633	87,375,206	6,857,427
Excess (deficiency) of revenues over (under) expenditures	(2,213,871)	(7,459,480)	5,543,529	13,003,009
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	2,614,052	14,659,052	1,753,478	(12,905,574)
Transfers out	(9,293,782)	(22,733,970)	(2,499,045)	20,234,925
Total other financing sources (uses)	(6,679,730)	(8,074,918)	(745,567)	7,329,351
Net change in funds available	(8,893,601)	(15,534,398)	4,797,962	20,332,360
Funds available - January 1	46,531,554	48,323,216	-	(48,323,216)
Funds available- December 31	\$ 37,637,953	\$ 32,788,818	\$ 4,797,962	\$ (27,990,856)

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

## TOWN OF CASTLE ROCK, COLORADO

**TRANSPORTATION FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

	Budgets			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Sales	\$ 14,868,802	\$ 14,868,802	\$ 15,071,344	\$ 202,542
Use	1,590,436	1,590,436	2,252,505	662,069
Motor Vehicle	4,034,629	4,034,629	3,493,928	(540,701)
Investment earnings	54,139	54,139	876,032	821,893
Intergovernmental	9,444,906	9,444,906	9,792,398	347,492
Other	4,930	4,930	35,102	30,172
Total revenues	29,997,842	29,997,842	31,521,309	1,523,467
EXPENDITURES				
Administration	584,878	584,878	630,374	(45,496)
Street operations	6,061,635	6,061,635	5,499,265	562,370
Traffic operations	4,411,851	4,938,038	4,447,132	490,906
Public transit	97,994	97,994	100,042	(2,048)
Public works	-	5,749,584	4,977,544	772,040
Engineering	17,433,309	12,890,736	10,327,373	2,563,363
Total public works	28,589,667	30,322,865	25,981,730	4,341,135
Capital Outlay	1,073,000	2,698,168	1,367,707	1,330,461
Debt Service				
Principal	730,000	730,000	730,000	-
Interest	174,038	174,038	174,038	-
Total debt service	904,038	904,038	904,038	-
Total expenditures	30,566,705	33,925,071	28,253,475	5,671,596
Excess (deficiency) of revenues over (under) expenditures	(568,863)	(3,927,229)	3,267,834	7,195,063
OTHER FINANCING SOURCES (USES)				
Transfers in	2,000,000	11,000,000	-	(11,000,000)
Transfers out	(1,020,149)	(15,020,149)	(3,862,829)	11,157,320
Total other financing sources (uses)	979,851	(4,020,149)	(3,862,829)	157,320
Net change in funds available	410,988	(7,947,378)	(594,995)	7,352,383
Funds available - January 1	2,853,495	16,746,779	16,746,779	-
Funds available - December 31	\$ 3,264,483	\$ 8,799,401	\$ 16,151,784	\$ 7,352,383

The notes to the required supplementary information are an integral part of the required supplementary information schedules.

**TOWN OF CASTLE ROCK, COLORADO****NOTE TO REQUIRED SUPPLEMENTARY INFORMATION  
DECEMBER 31, 2024**

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**1. Budgets and Budgetary Accounting**

Annual appropriations are adopted for all funds.

For the governmental funds, the Town budgets on a basis consistent with generally accepted accounting principles (GAAP), except that interfund loans are treated as revenues of the receiving fund and expenditures of the loaning fund in the year that the loan is made. Principal payments of interfund loans are treated as expenditures of the paying fund and revenues of the receiving fund.

For proprietary funds, the Town budgets on a basis consistent with GAAP except as follows: (1) purchases of capital assets are reported expenditures (capital outlay), (2) debt service principal payments are treated as budgetary expenditures, (3) proceeds from bond issues are treated as revenues, (4) bond issue and discount costs are treated as expenditures of the period, (5) amortization and depreciation of capital assets are not budgeted and (6) interfund loans are treated as revenues of the receiving fund and expenditures of the loaning fund in the year that the loan is made. Principal payments of interfund loans are treated as expenditures of the paying fund and revenues of the receiving fund.

The Town follows these procedures in establishing the budgetary data reflected in the financial statements:

- (a) Prior to November 1, the Town Manager submits to the Town Council a proposed operating and capital budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them.
- (b) Public hearings are conducted at special Town Council Meetings to obtain taxpayer comments.
- (c) The Town's mill levy is formally certified to the Douglas County Treasurer prior to December 15, based on the budget.
- (d) Prior to December 31, the budget is legally enacted through passage of an ordinance. Adoption of the budget ordinance constitutes appropriations of amounts specified therein as expenditures from the funds indicated. If during the year, the Town Manager certifies that there are revenues available for appropriation in excess of those estimated in the budget, the Council may, by ordinance, make supplemental appropriations for the year up to the amount of such excess. If during the year, the Town Manager determines that the revenues available will be insufficient to meet the amount appropriated, the Council may by ordinance reduce one or more appropriations. At any time during the year, the Town Manager may transfer part or all of any unencumbered appropriation balance amount between departments within a fund.
- (e) All appropriations lapse at year-end.

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## **Supplemental Information**

***Combining and Individual Fund Statements and Schedules***

## **GENERAL FUND**

### **General Fund**

The General Fund is the primary operating fund of the Town. This fund accounts for all financial resources of the Town except those required to be accounted for in another fund. There are three sub-funds of the General Fund: Economic Development, Parking and TABOR Excess. Economic Development is used to facilitate expansion of the tax base, through primary job creation and improved local economy. Parking is used to account for public parking garage maintenance and debt payments related to the Encore Redevelopment Agreement. TABOR Excess is used to account for revenues in excess of the TABOR cap from 2021 through 2031 as approved by voters.

## TOWN OF CASTLE ROCK, COLORADO

**GENERAL FUND  
COMBINING BALANCE SHEET  
DECEMBER 31, 2024**

	General Funds	Economic Development Fund	Parking Fund	TABOR Excess Fund	Total
<b>ASSETS</b>					
Cash and cash equivalents	\$ 21,651,438	\$ 3,987,711	\$ 899,807	\$ 6,439,765	\$ 32,978,721
Investments	12,570,277	4,562,977	-	-	17,133,254
Receivables					
Property taxes	1,582,280	-	-	-	1,582,280
Sales taxes	7,246,187	-	-	-	7,246,187
Accounts, net	3,537,531	26,167	361,554	-	3,925,252
Prepaid items	652,049	-	-	-	652,049
Loans to other funds	9,491,839	51,072	-	906,566	10,449,477
Total assets	<u>\$ 56,731,601</u>	<u>\$ 8,627,927</u>	<u>\$ 1,261,361</u>	<u>\$ 7,346,331</u>	<u>\$ 73,967,220</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
Liabilities					
Accounts payable	\$ 3,059,824	\$ -	\$ 8,119	\$ 1,375	\$ 3,069,318
Deposits	3,417,325	-	-	-	3,417,325
Unearned revenues	1,881,763	-	-	-	1,881,763
Loans from other funds	1,661,096	-	-	-	1,661,096
Total liabilities	<u>10,020,008</u>	<u>-</u>	<u>8,119</u>	<u>1,375</u>	<u>10,029,502</u>
Deferred inflows of resources					
Property taxes	1,582,280	-	-	-	1,582,280
Unavailable fund resources	95,959	-	-	-	95,959
Total liabilities and deferred inflows of resources	<u>11,698,247</u>	<u>-</u>	<u>8,119</u>	<u>1,375</u>	<u>11,707,741</u>
Fund balances (deficits)					
Nonspendable	9,681,057	51,072	-	811,005	10,543,134
Restricted	3,928,911	-	-	6,533,951	10,462,862
Committed	491,209	8,576,855	1,253,242	-	10,321,306
Assigned	2,661,615	-	-	-	2,661,615
Unassigned	28,270,562	-	-	-	28,270,562
Total fund balances	<u>45,033,354</u>	<u>8,627,927</u>	<u>1,253,242</u>	<u>7,344,956</u>	<u>62,259,479</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 56,731,601</u>	<u>\$ 8,627,927</u>	<u>\$ 1,261,361</u>	<u>\$ 7,346,331</u>	<u>\$ 73,967,220</u>

## TOWN OF CASTLE ROCK, COLORADO

## GENERAL FUND

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
FOR THE YEAR ENDED DECEMBER 31, 2024

	General Fund	Economic Development Fund	Parking Fund	TABOR Excess Fund	Total General Funds
<b>REVENUES</b>					
Taxes					
Property	\$ 1,645,894	\$ -	\$ 109,509	\$ -	\$ 1,755,403
Sales	57,082,449	-	112,166	-	57,194,615
Use	-	1,444,888	-	-	1,444,888
Motor Vehicle	6,310,815	-	-	-	6,310,815
Other taxes	3,340,122	-	-	-	3,340,122
Charges for services	4,369,126	-	-	-	4,369,126
Management fees	4,548,730	-	-	-	4,548,730
Licenses and permits	103,438	-	-	-	103,438
Fines and forfeitures	279,854	-	-	-	279,854
Investment earnings	1,495,066	253,061	12,081	-	1,760,208
Intergovernmental	10,183,247	-	-	-	10,183,247
Contributions and donations	980,230	-	-	-	980,230
Other	648,059	-	-	-	648,059
Total revenues	90,987,030	1,697,949	233,756	-	92,918,735
<b>EXPENDITURES</b>					
Current					
General government	16,408,811	944,851	205,499	167,988	17,727,149
Public safety	47,026,145	-	-	-	47,026,145
Culture and recreation	5,946,157	-	-	-	5,946,157
Capital outlay	16,334,355	-	-	-	16,334,355
Debt service					
Interest	-	-	339,400	-	339,400
Agency fees	-	-	2,000	-	2,000
Total expenditures	85,715,468	944,851	546,899	167,988	87,375,206
Excess (deficiency) of revenues over (under) expenditures	5,271,562	753,098	(313,143)	(167,988)	5,543,529
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	894,380	-	300,500	558,598	1,753,478
Transfers out	(2,499,045)	-	-	-	(2,499,045)
Total other financing sources (uses)	(1,604,665)	-	300,500	558,598	(745,567)
Net change in fund balance	3,666,897	753,098	(12,643)	390,610	4,797,962
Fund balances - January 1	41,366,457	7,874,829	1,265,885	6,954,346	57,461,517
Fund balances - December 31	\$ 45,033,354	\$ 8,627,927	\$ 1,253,242	\$ 7,344,956	\$ 62,259,479



## OTHER GOVERNMENTAL FUNDS

The statements that follow combine the non-major governmental funds as "other governmental funds." These totals are comprised of non-major special revenue funds and non-major capital project funds, which are aggregated into the "Other Governmental Funds" column. Also included are major capital project funds Schedule of Revenues, Expenditures and Changes in Funds Available Budget and Actual (Non-GAAP Budgetary Basis).

### **Non-major Special Revenue Funds**

Special revenue funds account for revenues from specific sources that are legally or by management decision required to be used particular activities. This column combines all non-major special revenue funds.

### **Major Capital Project Funds**

Capital project funds account for financial resources used for the construction and acquisition of major capital projects such as streets and parks.

### **Non-major Capital Project Funds**

Capital project funds account for financial resources used for the construction and acquisition of major capital projects such as streets and parks. .

## TOWN OF CASTLE ROCK, COLORADO

## NON-MAJOR GOVERNMENTAL FUNDS

## COMBINING BALANCE SHEET

DECEMBER 31, 2024

	Nonmajor Special Revenue	Nonmajor Capital Projects	Total Other Governmental Funds
<b>Assets</b>			
Cash and cash equivalents	\$ 10,348,092	\$ 20,944,564	\$ 31,292,656
Investments	52,355	4,848,423	4,900,778
Cash held in Escrow	1,670,216	-	1,670,216
Property taxes	266,313	-	266,313
Accounts, net	301,306	27,801	329,107
Leases	815,322	-	815,322
Prepaid items	1,461	-	1,461
Loans to other funds	-	1,778,075	1,778,075
Total assets	<u>\$ 13,455,065</u>	<u>\$ 27,598,863</u>	<u>\$ 41,053,928</u>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances (Deficit)</b>			
<b>Liabilities</b>			
Accounts payable	\$ 1,850,361	\$ 193,260	\$ 2,043,621
Retainage payable	12,519	192,435	204,954
Unearned revenues	1,710,216	-	1,710,216
Loans from other funds	1,751,072	1,487,723	3,238,795
Total liabilities	<u>5,324,168</u>	<u>1,873,418</u>	<u>7,197,586</u>
<b>Deferred inflows of resources</b>			
Property taxes	266,313	-	266,313
Unavailable fund resources	24,590	-	24,590
Leases	748,745	-	748,745
Total deferred inflows of resources	<u>1,039,648</u>	<u>-</u>	<u>1,039,648</u>
<b>Fund Balances (Deficit)</b>			
Nonspendable	1,461	-	1,461
Restricted	2,280,962	20,687,639	22,968,601
Committed	4,829,524	4,098,662	8,928,186
Assigned	-	1,778,075	1,778,075
Unassigned	(20,698)	(838,931)	(859,629)
Total fund balances (deficit)	<u>7,091,249</u>	<u>25,725,445</u>	<u>32,816,694</u>
Total liabilities, deferred inflows of resources and fund balances (deficit)	<u>\$ 13,455,065</u>	<u>\$ 27,598,863</u>	<u>\$ 41,053,928</u>

**TOWN OF CASTLE ROCK, COLORADO****NON-MAJOR GOVERNMENTAL FUNDS****COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
FOR THE YEAR ENDED DECEMBER 31, 2024**

	Nonmajor Special Revenue	Nonmajor Capital Projects	Total Other Governmental Funds
<b>REVENUES</b>			
Taxes			
Property	\$ 2,104,764	\$ -	\$ 2,104,764
Sales	2,353,758	-	2,353,758
Use	-	1,316,474	1,316,474
Lodging	665,223	-	665,223
Other taxes	30,986	-	30,986
Charges for services	441,138	-	441,138
Development impact fees	-	5,878,555	5,878,555
Licenses and permits	224,579	-	224,579
Investment earnings	70,427	886,829	957,256
Lease interest	31,727	-	31,727
Intergovernmental	4,479,814	-	4,479,814
Contributions and donations	281,826	-	281,826
Leases	35,549	-	35,549
Other	-	362,030	362,030
Total revenues	<u>10,719,791</u>	<u>8,443,888</u>	<u>19,163,679</u>
<b>EXPENDITURES</b>			
Current			
General government	3,646,742	578,005	4,224,747
Culture and recreation	1,792,342	1,588,660	3,381,002
Capital outlay	724,291	8,674,688	9,398,979
Debt service			
Principal	-	450,000	450,000
Interest	-	260,612	260,612
Agency fees	-	2,000	2,000
Total expenditures	<u>6,163,375</u>	<u>11,553,965</u>	<u>17,717,340</u>
Excess (deficiency) of revenues over (under) expenditures	<u>4,556,416</u>	<u>(3,110,077)</u>	<u>1,446,339</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	200,717	3,266,676	3,467,393
Transfers out	(1,755,500)	(728,977)	(2,484,477)
Total other financing sources (uses)	<u>(1,554,783)</u>	<u>2,537,699</u>	<u>982,916</u>
Net change in fund balances	3,001,633	(572,378)	2,429,255
Fund balances (deficits) - January 1	<u>4,089,616</u>	<u>26,297,823</u>	<u>30,387,439</u>
Fund balances (deficits) - December 31	<u>\$ 7,091,249</u>	<u>\$ 25,725,445</u>	<u>\$ 32,816,694</u>

## **NON-MAJOR SPECIAL REVENUE FUNDS**

Special revenue funds account for revenues from specific sources that are legally or by management decision required to be used for specific activities.

### **Conservation Trust Fund**

The Conservation Trust Fund accounts for lottery proceeds that are received directly from the State of Colorado or received from Douglas County through a share-back agreement and for fees charged for the use of sports and multi-purpose fields. The monies collected are used for the development and renovation of qualifying parks, recreation facilities and parks infrastructure.

### **Philip S. Miller Trust Fund**

This fund accounts for donations made to the Town from the Philip S. Miller Trust. These funds are used to finance community service programs including financial support for the senior center, the museum, and the local chamber of commerce.

### **Public Art Fund**

This fund is supported by the Philip S. Miller Trust Fund and accounts for public art endeavors within the Town of Castle Rock; it is managed by the Town Council.

### **Police Forfeiture Fund**

This fund accounts for funds received and expended as the result of State or Federal cooperative efforts. Funds are only expended if they are received.

### **Downtown Development Authority TIF Fund**

The Downtown Development Authority TIF Fund (DDA TIF Fund) was established in 2015. The tax increment is the sales and property tax amount received in the Downtown Castle Rock area that is greater than the established base that was set in 2008. This revenue increment is eligible to be placed in the DDA TIF Fund and is allowed for certain, Council-approved uses.

### **Castle Rock Urban Renewal Authority**

The Castle Rock Urban Renewal Authority (CRURA) facilitates investment and redevelopment of blighted areas within the Town of Castle Rock. CRURA is a blended component unit.

### **Parks and Rec Lodging Tax**

This fund accounts for the lodging tax of 6% imposed on all sales of lodging. Lodging tax revenues are restricted for the use of parks and recreation.

### **Festival Park Commons GID**

The Festival Park Commons General Improvement District (GID) was formed to finance, construct and on occasion, operate various public improvements. The Festival Park Commons GID is a blended component unit. This fund accounts for the GID's tax revenues which serve as a source of funding for development and maintenance of the Encore parking garage.

## TOWN OF CASTLE ROCK, COLORADO

**NON-MAJOR SPECIAL REVENUE FUNDS  
COMBINING BALANCE SHEET  
DECEMBER 31, 2024**

	Conservation Trust	Philip S Miller Trust	Public Art	Police Forfeiture
<b>ASSETS</b>				
Cash and cash equivalents	\$ 3,696,806	\$ 180,385	\$ 114,496	\$ 1,516
Investments	5,683	25,761	20,911	-
Cash held in Escrow	1,670,216	-	-	-
Receivables				
Property taxes	-	-	-	-
Accounts	246,584	15,148	120	-
Leases	815,322	-	-	-
Prepaid items	1,461	-	-	-
Total assets	<u>\$ 6,436,072</u>	<u>\$ 221,294</u>	<u>\$ 135,527</u>	<u>\$ 1,516</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES (DEFICIT)</b>				
<b>Liabilities</b>				
Accounts payable	\$ 42,525	\$ 19,050	\$ -	\$ -
Retainage payable	12,519	-	-	-
Unearned revenues	1,670,216	-	40,000	-
Loans from other funds	1,700,000	-	-	-
Total liabilities	<u>3,425,260</u>	<u>19,050</u>	<u>40,000</u>	<u>-</u>
<b>Deferred inflows of resources</b>				
Property taxes	-	-	-	-
Unavailable fund resources	24,590	-	-	-
Leases	748,745	-	-	-
Total liabilities and deferred inflows of resources	<u>4,198,595</u>	<u>19,050</u>	<u>40,000</u>	<u>-</u>
<b>Fund balances (deficits)</b>				
Nonspendable	1,461	-	-	-
Restricted	1,484,050	-	-	1,516
Committed	751,966	202,244	95,527	-
Unassigned	-	-	-	-
Total fund balances (deficit)	<u>2,237,477</u>	<u>202,244</u>	<u>95,527</u>	<u>1,516</u>
Total liabilities, deferred inflows of resources and fund balances (deficit)	<u>\$ 6,436,072</u>	<u>\$ 221,294</u>	<u>\$ 135,527</u>	<u>\$ 1,516</u>

<b>Downtown Development Authority TIF</b>	<b>Castle Rock Urban Renewal Authority</b>	<b>Parks and Rec Lodging Tax</b>	<b>Festival Park Commons GID</b>	<b>Total Non-Major Special Revenue Funds</b>
\$ 4,961,346	\$ 30,374	\$ 780,226	\$ 582,943	\$ 10,348,092
-	-	-	-	52,355
-	-	-	-	1,670,216
-	-	-	266,313	266,313
-	-	37,026	2,428	301,306
-	-	-	-	815,322
-	-	-	-	1,461
<u>\$ 4,961,346</u>	<u>\$ 30,374</u>	<u>\$ 817,252</u>	<u>\$ 851,684</u>	<u>\$ 13,455,065</u>
\$ 1,766,930	\$ -	\$ 21,856	\$ -	\$ 1,850,361
-	-	-	-	12,519
-	-	-	-	1,710,216
-	51,072	-	-	1,751,072
<u>1,766,930</u>	<u>51,072</u>	<u>21,856</u>	<u>-</u>	<u>5,324,168</u>
-	-	-	266,313	266,313
-	-	-	-	24,590
-	-	-	-	748,745
<u>1,766,930</u>	<u>51,072</u>	<u>21,856</u>	<u>266,313</u>	<u>6,363,816</u>
-	-	-	-	1,461
-	-	795,396	-	2,280,962
3,194,416	-	-	585,371	4,829,524
-	(20,698)	-	-	(20,698)
<u>3,194,416</u>	<u>(20,698)</u>	<u>795,396</u>	<u>585,371</u>	<u>7,091,249</u>
<u>\$ 4,961,346</u>	<u>\$ 30,374</u>	<u>\$ 817,252</u>	<u>\$ 851,684</u>	<u>\$ 13,455,065</u>

**TOWN OF CASTLE ROCK, COLORADO****NON-MAJOR SPECIAL REVENUE FUNDS****COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES****BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)****FOR THE YEAR ENDED DECEMBER 31, 2024**

	Conservation Trust	Philip S Miller Trust	Public Art	Police Forfeiture
<b>REVENUES</b>				
Taxes				
Property	\$ -	\$ -	\$ -	\$ -
Sales	-	-	-	-
Lodging	-	-	-	-
Other taxes	-	-	-	-
Charges for services	-	439,945	-	-
Licenses and permits	224,579	-	-	-
Investment earnings	55,323	4,580	3,289	15
Lease interest	31,727	-	-	-
Intergovernmental	4,479,814	-	-	-
Contributions and donations	-	256,606	25,220	-
Leases	35,549	-	-	-
Total revenues	4,826,992	701,131	28,509	15
<b>EXPENDITURES</b>				
Current				
General government	-	-	-	-
Culture and recreation	230,400	1,188,673	10,334	-
Capital outlay	465,672	-	-	-
Total expenditures	696,072	1,188,673	10,334	-
Excess (deficiency) of revenues over (under) expenditures	4,130,920	(487,542)	18,175	15
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	-	200,717	-	-
Transfers out	(1,755,500)	-	-	-
Total other financing sources (uses)	(1,755,500)	200,717	-	-
Net change in fund balances	2,375,420	(286,825)	18,175	15
Fund balances (deficits) - January 1	(137,943)	489,069	77,352	1,501
Fund balances (deficits) - December 31	\$ 2,237,477	\$ 202,244	\$ 95,527	\$ 1,516

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<u>Downtown Development Authority TIF</u>	<u>Castle Rock Urban Renewal Authority</u>	<u>Parks and Rec Lodging Tax</u>	<u>Festival Park Commons GID</u>	<u>Total Non-major Special Revenue Funds</u>
\$ 1,816,499	\$ -	\$ -	\$ 288,265	\$ 2,104,764
2,353,758	-	-	-	2,353,758
-	-	665,223	-	665,223
-	-	-	30,986	30,986
-	1,193	-	-	441,138
-	-	-	-	224,579
-	-	7,220	-	70,427
-	-	-	-	31,727
-	-	-	-	4,479,814
-	-	-	-	281,826
-	-	-	-	35,549
<u>4,170,257</u>	<u>1,193</u>	<u>672,443</u>	<u>319,251</u>	<u>10,719,791</u>
3,642,301	59	-	4,382	3,646,742
-	-	362,935	-	1,792,342
<u>22,410</u>	<u>-</u>	<u>236,209</u>	<u>-</u>	<u>724,291</u>
<u>3,664,711</u>	<u>59</u>	<u>599,144</u>	<u>4,382</u>	<u>6,163,375</u>
<u>505,546</u>	<u>1,134</u>	<u>73,299</u>	<u>314,869</u>	<u>4,556,416</u>
-	-	-	-	200,717
-	-	-	-	(1,755,500)
-	-	-	-	(1,554,783)
505,546	1,134	73,299	314,869	3,001,633
<u>2,688,870</u>	<u>(21,832)</u>	<u>722,097</u>	<u>270,502</u>	<u>4,089,616</u>
<u>\$ 3,194,416</u>	<u>\$ (20,698)</u>	<u>\$ 795,396</u>	<u>\$ 585,371</u>	<u>\$ 7,091,249</u>



## TOWN OF CASTLE ROCK, COLORADO

## CONSERVATION TRUST FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets			Variance with Final Budget Positive (Negative)
	Original	Final	Budgetary Actual	
REVENUES				
Licenses and permits	\$ 146,230	\$ 146,230	\$ 224,579	\$ 78,349
Investment earnings	76,792	76,792	55,323	(21,469)
Lease interest	-	-	31,727	31,727
Intergovernmental	1,635,701	4,309,401	4,479,814	170,413
Leases	44,100	44,100	35,549	(8,551)
Total revenues	1,902,823	4,576,523	4,826,992	250,469
EXPENDITURES				
Culture and recreation	292,233	292,233	230,400	61,833
Capital outlay	1,354,000	1,489,000	465,672	1,023,328
Total expenditures	1,646,233	1,781,233	696,072	1,085,161
Excess (deficiency) of revenues over (under) expenditures	256,590	2,795,290	4,130,920	1,335,630
OTHER FINANCING SOURCES (USES)				
Transfers out	(3,700,000)	(1,700,000)	(1,755,500)	(55,500)
Total other financing sources (uses)	(3,700,000)	(1,700,000)	(1,755,500)	(55,500)
Net change in funds available	(3,443,410)	1,095,290	2,375,420	1,280,130
Funds available - January 1	3,689,777	1,562,057	1,562,057	-
Funds available - December 31	\$ 246,367	\$ 2,657,347	\$ 3,937,477	\$ 1,280,130
RECONCILIATION OF FUNDS AVAILABLE TO GAAP FUND BALANCE				
Loans from other funds			(1,700,000)	
Fund balance - December 31			\$ 2,237,477	

## TOWN OF CASTLE ROCK, COLORADO

## PHILIP S MILLER TRUST FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Charges for services	\$ 304,557	\$ 304,557	\$ 439,945	\$ 135,388
Investment earnings	7,454	7,454	4,580	(2,874)
Contributions and donations	215,000	215,000	256,606	41,606
Total revenues	527,011	527,011	701,131	174,120
<b>EXPENDITURES</b>				
Culture and recreation	685,395	685,395	1,188,673	(503,278)
Total expenditures	685,395	685,395	1,188,673	(503,278)
Excess (deficiency) of revenues over (under) expenditures	(158,384)	(158,384)	(487,542)	(329,158)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	200,717	200,717	200,717	-
Total other financing sources (uses)	200,717	200,717	200,717	-
Net change in funds available	42,333	42,333	(286,825)	(329,158)
Funds available - January 1	435,270	489,069	489,069	-
Funds available - December 31	<u>\$ 477,603</u>	<u>\$ 531,402</u>	<u>\$ 202,244</u>	<u>\$ (329,158)</u>

## TOWN OF CASTLE ROCK, COLORADO

## PUBLIC ART FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Investment earnings	\$ 1,261	\$ 1,261	\$ 3,289	\$ 2,028
Contributions and donations	25,000	25,000	25,220	220
Total revenues	26,261	26,261	28,509	2,248
<b>EXPENDITURES</b>				
Culture and recreation	25,000	25,000	10,334	14,666
Total expenditures	25,000	25,000	10,334	14,666
Excess (deficiency) of revenues over (under) expenditures	1,261	1,261	18,175	16,914
Net change in funds available	1,261	1,261	18,175	16,914
Funds available - January 1	68,038	77,352	77,352	-
Funds available - December 31	<u>\$ 69,299</u>	<u>\$ 78,613</u>	<u>\$ 95,527</u>	<u>\$ 16,914</u>

## TOWN OF CASTLE ROCK, COLORADO

## POLICE FORFEITURE FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Investment earnings	\$ 429	\$ 429	\$ 15	\$ (414)
Total revenues	429	429	15	(414)
Net change in funds available	429	429	15	(414)
Funds available - January 1	1,260	1,501	1,501	-
Funds available - December 31	<u>\$ 1,689</u>	<u>\$ 1,930</u>	<u>\$ 1,516</u>	<u>\$ (414)</u>

## TOWN OF CASTLE ROCK, COLORADO

**DOWNTOWN DEVELOPMENT AUTHORITY TIF FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Property	\$ 1,582,500	\$ 1,582,500	\$ 1,816,499	\$ 233,999
Sales	2,759,337	2,759,337	2,353,758	(405,579)
Total revenues	4,341,837	4,341,837	4,170,257	(171,580)
<b>EXPENDITURES</b>				
General government	1,298,183	1,298,183	3,642,301	(2,344,118)
Capital outlay	6,261,026	5,561,635	22,410	5,539,225
Total expenditures	7,559,209	6,859,818	3,664,711	3,195,107
Excess (deficiency) of revenues over (under) expenditures	(3,217,372)	(2,517,981)	505,546	3,023,527
Net change in funds available	(3,217,372)	(2,517,981)	505,546	3,023,527
Funds available - January 1	3,217,372	2,688,870	2,688,870	-
Funds available - December 31	\$ -	\$ 170,889	\$ 3,194,416	\$ 3,023,527

## TOWN OF CASTLE ROCK, COLORADO

**CASTLE ROCK URBAN RENEWAL AUTHORITY**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

	Budgets			Variance with Final Budget Positive (Negative)
	Original	Final	Budgetary Actual	
REVENUES				
Charges for services	\$ 36,555	\$ 36,555	\$ 1,193	\$ (35,362)
Total revenues	36,555	36,555	1,193	(35,362)
EXPENDITURES				
General government	36,555	36,555	59	36,496
Total expenditures	36,555	36,555	59	36,496
Excess (deficiency) of revenues over (under) expenditures	-	-	1,134	1,134
Net change in funds available	-	-	1,134	1,134
Funds available - January 1	29,240	29,240	29,240	-
Funds available - December 31	\$ 29,240	\$ 29,240	\$ 30,374	\$ 1,134
RECONCILIATION OF FUNDS AVAILABLE TO GAAP FUND BALANCE				
Loans from other funds			(51,072)	
Fund balance - December 31			\$ (20,698)	

## TOWN OF CASTLE ROCK, COLORADO

## PARKS AND REC LODGING TAX

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Lodging	\$ 663,065	\$ 663,065	\$ 665,223	\$ 2,158
Investment earnings	2,663	2,663	7,220	4,557
Total revenues	665,728	665,728	672,443	6,715
<b>EXPENDITURES</b>				
Culture and recreation	1,034,046	983,338	362,935	620,403
Capital outlay	70,000	272,017	236,209	35,808
Total expenditures	1,104,046	1,255,355	599,144	656,211
Excess (deficiency) of revenues over (under) expenditures	(438,318)	(589,627)	73,299	662,926
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers out	(82,354)	(82,354)	-	82,354
Total other financing sources (uses)	(82,354)	(82,354)	-	82,354
Net change in funds available	(520,672)	(671,981)	73,299	745,280
Funds available - January 1	520,672	722,097	722,097	-
Funds available - December 31	\$ -	\$ 50,116	\$ 795,396	\$ 745,280

## TOWN OF CASTLE ROCK, COLORADO

## FESTIVAL PARK COMMONS GID

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Property	\$ 378,772	\$ 378,772	\$ 288,265	\$ (90,507)
Taxes-other	-	-	30,986	30,986
Total revenues	378,772	378,772	319,251	(59,521)
<b>EXPENDITURES</b>				
General government	-	-	4,382	(4,382)
Total expenditures	-	-	4,382	(4,382)
Excess (deficiency) of revenues over (under) expenditures	378,772	378,772	314,869	(63,903)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers out	(378,772)	(378,772)	-	378,772
Total other financing sources (uses)	(378,772)	(378,772)	-	378,772
Net change in funds available	-	-	314,869	314,869
Funds available - January 1	270,502	270,502	270,502	-
Funds available - December 31	<u>\$ 270,502</u>	<u>\$ 270,502</u>	<u>\$ 585,371</u>	<u>\$ 314,869</u>



## **MAJOR CAPITAL PROJECT FUND**

Capital project funds account for financial resources used to construct and acquire all major capital projects such as parks and town facilities except for those capital projects that are required to be accounted for in an enterprise fund.

### **Transportation Capital Projects Fund**

The Transportation Capital Projects fund accounts for the resources and expenditures for the construction of new transportation projects which accommodate the growth in the Castle Rock area.

## EXHIBIT XXI

## TOWN OF CASTLE ROCK, COLORADO

**TRANSPORTATION CAPITAL PROJECT FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

	Budget			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
<b>REVENUES</b>				
Use	\$ 1,203,743	\$ 1,203,743	\$ 1,686,975	\$ 483,232
Development impact fees	8,810,187	8,810,187	7,421,620	(1,388,567)
Investment earnings	150,845	150,845	1,504,466	1,353,621
Intergovernmental	1,456,000	1,456,000	8,277,645	6,821,645
Contributions and donations	-	89,088,003	22,495,532	(66,592,471)
Other	-	-	74,985	74,985
Total revenues	11,620,775	100,708,778	41,461,223	(59,247,555)
<b>EXPENDITURES</b>				
Capital outlay	7,835,000	143,041,248	47,511,007	95,530,241
Total expenditures	7,835,000	143,041,248	47,511,007	95,530,241
<b>DEBT SERVICE</b>				
Interest	362,387	362,387	362,387	-
Agency fees	-	-	400	(400)
Total debt service	362,387	362,387	362,787	(400)
Total expenditures	8,197,387	143,403,635	47,873,794	95,529,841
Excess (deficiency) of revenues over (under) expenditures	3,423,388	(42,694,857)	(6,412,571)	36,282,286
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	-	37,500,000	3,000,000	(34,500,000)
Transfers out	(2,000,000)	(33,000,000)	(97,500)	32,902,500
Total other financing sources (uses)	(2,000,000)	4,500,000	2,902,500	(1,597,500)
Net change in funds available	1,423,388	(38,194,857)	(3,510,071)	34,684,786
Funds available - January 1	7,950,456	39,644,841	33,144,841	(6,500,000)
Funds available - December 31	\$ 9,373,844	\$ 1,449,984	\$ 29,634,770	\$ 28,184,786

## **NON-MAJOR CAPITAL PROJECT FUNDS**

Capital project funds account for financial resources used to construct and acquire all major capital projects such as parks and town facilities except for those capital projects that are required to be accounted for in an enterprise fund.

### **Parks and Recreation Capital Fund**

The Parks and Recreation Capital Fund accounted for resources and expenditures for the construction, expansion and improvement of recreation facilities and other capital needs related to recreational services. The primary source of revenue in this fund is from development impact fees, which are collected at the time a building permit is issued.

### **Municipal Facilities Capital Fund**

The Municipal Facilities Capital Fund accounts for resources and expenditures for the construction, expansion and improvement of Town facilities. The primary source of revenue in this fund is from development impact fees that are collected at the time a building permit is issued. Certain projects in this fund were financed through an interfund loan from the General Fund.

### **Fire Capital Fund**

The Fire Capital Fund accounts for resources and expenditures for the construction, expansion and improvement of fire facilities and other capital needs of the Fire Department. The primary source of revenue in this fund is from development impact fees, which are collected at the time a building permit is issued. Certain projects in this fund were financed through an interfund loan from the General Fund.

### **Police Capital Fund**

The Police Capital Fund accounts for resources and expenditures for the construction, expansion and improvement of police facilities and to provide for other capital needs of the Police Department. The primary source of revenue in this fund is from development impact fees that are collected at the time a building permit is issued. Certain projects in this fund were financed through an interfund loan from the General Fund.

### **General Long-Term Planning Fund**

The General Long-Term Planning Fund establishes a source to prioritize and perform needed repairs, improvements and replacement of Town facilities, technology and infrastructure. The primary source of revenue in this fund is from residential building use tax.

## TOWN OF CASTLE ROCK, COLORADO

**NON-MAJOR CAPITAL PROJECT FUNDS  
COMBINING BALANCE SHEET  
DECEMBER 31, 2024**

	Parks and Recreation Capital	Municipal Facilities Capital	Fire Capital	Police Capital	General Long-Term Planning	Total Non-major Capital Funds
<b>ASSETS</b>						
Cash and cash equivalents	\$ 14,550,981	\$ 1,703,219	\$ 899,470	\$ 564,281	\$ 3,226,613	\$ 20,944,564
Investments	2,173,758	617,250	980,751	84,030	992,634	4,848,423
Accounts, net	12,465	3,539	5,624	481	5,692	27,801
Loans to other funds	1,700,000	78,075	-	-	-	1,778,075
Total assets	<u>\$ 18,437,204</u>	<u>\$ 2,402,083</u>	<u>\$ 1,885,845</u>	<u>\$ 648,792</u>	<u>\$ 4,224,939</u>	<u>\$ 27,598,863</u>
<b>LIABILITIES AND FUND BALANCES</b>						
Liabilities						
Accounts payable	\$ 9,437	\$ -	\$ 57,546	\$ -	\$ 126,277	\$ 193,260
Retainage payable	192,435	-	-	-	-	192,435
Loans from other funds	-	-	-	1,487,723	-	1,487,723
Total liabilities	<u>201,872</u>	<u>-</u>	<u>57,546</u>	<u>1,487,723</u>	<u>126,277</u>	<u>1,873,418</u>
Fund balances (deficits)						
Restricted	16,535,332	2,324,008	1,828,299	-	-	20,687,639
Committed	-	-	-	-	4,098,662	4,098,662
Assigned	1,700,000	78,075	-	-	-	1,778,075
Unassigned	-	-	-	(838,931)	-	(838,931)
Total fund balances (deficits)	<u>18,235,332</u>	<u>2,402,083</u>	<u>1,828,299</u>	<u>(838,931)</u>	<u>4,098,662</u>	<u>25,725,445</u>
Total liabilities and fund balances (deficits)	<u>\$ 18,437,204</u>	<u>\$ 2,402,083</u>	<u>\$ 1,885,845</u>	<u>\$ 648,792</u>	<u>\$ 4,224,939</u>	<u>\$ 27,598,863</u>

## TOWN OF CASTLE ROCK, COLORADO

**NON-MAJOR CAPITAL PROJECTS FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

	Parks and Recreation Capital	Municipal Facilities Capital	Fire Capital	Police Capital	General Long-Term Planning	Total Non-major Capital Funds
<b>REVENUES</b>						
Taxes						
Use	\$ -	\$ -	\$ -	\$ -	\$ 1,316,474	\$ 1,316,474
Development impact fees	4,533,920	245,778	724,169	374,688	-	5,878,555
Investment earnings	670,284	42,850	47,473	15,589	110,633	886,829
Other	341,120	-	-	-	20,910	362,030
Total revenues	5,545,324	288,628	771,642	390,277	1,448,017	8,443,888
<b>EXPENDITURES</b>						
Current						
General government	-	-	-	-	578,005	578,005
Culture and recreation	1,588,660	-	-	-	-	1,588,660
Capital outlay	4,384,934	-	123,423	-	4,166,331	8,674,688
Debt Service						
Principal	450,000	-	-	-	-	450,000
Interest	260,612	-	-	-	-	260,612
Agency fees	2,000	-	-	-	-	2,000
Total expenditures	6,686,206	-	123,423	-	4,744,336	11,553,965
Excess (deficiency) of revenues over (under) expenditures	(1,140,882)	288,628	648,219	390,277	(3,296,319)	(3,110,077)
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	1,755,500	1,550	-	-	1,509,626	3,266,676
Transfers out	-	(73,765)	(8,991)	(646,221)	-	(728,977)
Total other financing sources (uses)	1,755,500	(72,215)	(8,991)	(646,221)	1,509,626	2,537,699
Net change in fund balances	614,618	216,413	639,228	(255,944)	(1,786,693)	(572,378)
Fund balances (deficits) - January 1	17,620,714	2,185,670	1,189,071	(582,987)	5,885,355	26,297,823
Fund balances (deficits) - December 31	\$ 18,235,332	\$ 2,402,083	\$ 1,828,299	\$ (838,931)	\$ 4,098,662	\$ 25,725,445

## TOWN OF CASTLE ROCK, COLORADO

## PARKS AND RECREATION CAPITAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets			Variance with Final Budget
	Original	Final	Budgetary Actual	Positive (Negative)
<b>REVENUES</b>				
Development impact fees	\$ 5,419,551	\$ 5,419,551	\$ 4,533,920	\$ (885,631)
Investment earnings	129,412	129,412	670,284	540,872
Other	-	-	341,120	341,120
Total revenues	5,548,963	5,548,963	5,545,324	(3,639)
<b>EXPENDITURES</b>				
Culture and recreation	110,500	1,571,593	1,588,660	(17,067)
Capital outlay	10,000,000	15,197,803	4,384,934	10,812,869
Total expenditures	10,110,500	16,769,396	5,973,594	10,795,802
<b>DEBT SERVICE</b>				
COP principal	450,000	450,000	450,000	-
COP interest	260,613	260,613	260,612	1
Agency and other fees	-	-	2,000	(2,000)
Total debt service	710,613	710,613	712,612	(1,999)
Total expenditures	10,821,113	17,480,009	6,686,206	10,793,803
Excess (deficiency) of revenues over (under) expenditures	(5,272,150)	(11,931,046)	(1,140,882)	10,790,164
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	3,700,000	1,700,000	1,755,500	55,500
Total other financing sources (uses)	3,700,000	1,700,000	1,755,500	55,500
Net change in funds available	(1,572,150)	(10,231,046)	614,618	10,845,664
Funds available - January 1	6,820,819	15,920,714	15,920,714	-
Funds available - December 31	<u>\$ 5,248,669</u>	<u>\$ 5,689,668</u>	<u>\$ 16,535,332</u>	<u>\$ 10,845,664</u>
<b>RECONCILIATION OF FUNDS AVAILABLE TO GAAP FUND BALANCE</b>				
Loans to other funds			1,700,000	
Fund balance - December 31			<u>\$ 18,235,332</u>	

## TOWN OF CASTLE ROCK, COLORADO

**MUNICIPAL FACILITIES CAPITAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED DECEMBER 31, 2024**

	<b>Budgets</b>			<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>	<b>Budgetary Actual</b>	<b>Positive (Negative)</b>
<b>REVENUES</b>				
Development impact fees	\$ 290,213	\$ 290,213	\$ 245,778	\$ (44,435)
Investment earnings	43,559	43,559	42,850	(709)
Total revenues	333,772	333,772	288,628	(45,144)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	26,810	26,810	1,550	(25,260)
Transfers out	-	(75,000)	(73,765)	1,235
Total other financing sources (uses)	26,810	(48,190)	(72,215)	(24,025)
Net change in funds available	360,582	285,582	216,413	(69,169)
Funds available - January 1	2,103,703	2,082,335	2,082,335	-
Funds available - December 31	<u>\$ 2,464,285</u>	<u>\$ 2,367,917</u>	<u>\$ 2,298,748</u>	<u>\$ (69,169)</u>
<b>RECONCILIATION OF FUNDS AVAILABLE TO GAAP FUND BALANCE</b>				
Loans to other funds			78,075	
Fund balance - December 31			<u>\$ 2,376,823</u>	

## TOWN OF CASTLE ROCK, COLORADO

## FIRE CAPITAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets			Variance with Final Budget
	Original	Final	Budgetary Actual	Positive (Negative)
<b>REVENUES</b>				
Development impact fees	\$ 851,903	\$ 851,903	\$ 724,169	\$ (127,734)
Investment earnings	52,894	52,894	47,473	(5,421)
Total revenues	904,797	904,797	771,642	(133,155)
<b>EXPENDITURES</b>				
Capital outlay	1,500,000	1,535,907	123,423	1,412,484
Total expenditures	1,500,000	1,535,907	123,423	1,412,484
Excess (deficiency) of revenues over (under) expenditures	(595,203)	(631,110)	648,219	1,279,329
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	6,000,000	6,000,000	-	(6,000,000)
Transfers out	(957,848)	(957,848)	(8,991)	948,857
Total other financing sources (uses)	5,042,152	5,042,152	(8,991)	(5,051,143)
Net change in funds available	4,446,949	4,411,042	639,228	(3,771,814)
Funds available - January 1	1,706,214	1,788,454	1,788,454	-
Funds available - December 31	<u>\$ 6,153,163</u>	<u>\$ 6,199,496</u>	<u>\$ 2,427,682</u>	<u>\$ (3,771,814)</u>



## TOWN OF CASTLE ROCK, COLORADO

## POLICE CAPITAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets			Variance with Final Budget
	Original	Final	Budgetary Actual	Positive (Negative)
<b>REVENUES</b>				
Development impact fees	\$ 447,318	\$ 447,318	\$ 374,688	\$ (72,630)
Investment earnings	8,191	8,191	15,589	7,398
Total revenues	455,509	455,509	390,277	(65,232)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers out	(284,633)	(829,633)	(646,221)	183,412
Total other financing sources (uses)	(284,633)	(829,633)	(646,221)	183,412
Net change in funds available	170,876	(374,124)	(255,944)	118,180
Funds available - January 1	36,810	1,075,280	1,075,280	-
Funds available - December 31	<u>\$ 207,686</u>	<u>\$ 701,156</u>	\$ 819,336	<u>\$ 118,180</u>
<b>RECONCILIATION OF FUNDS AVAILABLE TO GAAP FUND BALANCE</b>				
Loans from other funds			(1,487,723)	
Fund balance - December 31			<u>\$ (668,387)</u>	

## TOWN OF CASTLE ROCK, COLORADO

## GENERAL LONG-TERM PLANNING FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets			Variance with Final Budget
	Original	Final	Budgetary Actual	Positive (Negative)
<b>REVENUES</b>				
Taxes	\$ 937,425	\$ 937,425	\$ 1,316,474	\$ 379,049
Investment earnings	78,095	78,095	110,633	32,538
Other	-	-	20,910	20,910
Total revenues	1,015,520	1,015,520	1,448,017	432,497
<b>EXPENDITURES</b>				
General government	1,046,297	1,617,839	578,005	1,039,834
Capital outlay	4,136,227	5,236,127	4,166,331	1,069,796
Total expenditures	5,182,524	6,853,966	4,744,336	2,109,630
Excess (deficiency) of revenues over (under) expenditures	(4,167,004)	(5,838,446)	(3,296,319)	2,542,127
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	1,509,626	1,509,626	1,509,626	-
Total other financing sources (uses)	1,509,626	1,509,626	1,509,626	-
Net change in funds available	(2,657,378)	(4,328,820)	(1,786,693)	2,542,127
Funds available - January 1	3,350,328	5,885,355	5,885,355	-
Funds available - December 31	\$ 692,950	\$ 1,556,535	\$ 4,098,662	\$ 2,542,127

## NON-MAJOR ENTERPRISE FUNDS

Enterprise funds account for operations that are financed and operated in a manner similar to private business where costs are predominantly supported by user charges or where management has decided periodic determination of revenues, expenses, and/or changes in net position is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

### **Golf Fund**

The Golf Fund accounts for the activities related to the construction, operation, and maintenance of the Town owned golf course, Red Hawk Ridge, at Castle Rock.

### **Community Center Fund**

The Community Center Fund accounts for the Town's recreational facilities including a recreation center, the Miller Activity Center, two outdoor pools, inline skating rinks, multi-purpose ball fields, and a skateboard park. This fund also accounts for recreational and child care programs.

### **Development Services Fund**

The Development Services Fund accounts for revenues and expenses related to community development within the Town. Primary revenues are from user fees to include building and electrical permits, plan reviews, and inspections.

## TOWN OF CASTLE ROCK, COLORADO

**NON-MAJOR PROPRIETARY FUNDS**  
**COMBINING STATEMENT OF NET POSITION**  
**DECEMBER 31, 2024**

	Golf	Community Center	Development Services	Total Other Enterprise Funds
<b>ASSETS</b>				
Current Assets				
Cash and cash equivalents	\$ 2,420,857	\$ 334,576	\$ 1,041,547	\$ 3,796,980
Investments	452,678	56,577	3,592,519	4,101,774
Sales taxes	-	508,930	-	508,930
Accounts	9,585	64,359	20,609	94,553
Prepaid items	17,757	30,390	125,168	173,315
Inventory	120,205	-	-	120,205
Total current assets	3,021,082	994,832	4,779,843	8,795,757
Non-current assets				
Capital assets				
Land	5,412,479	181,965	-	5,594,444
Easements	-	-	6,100	6,100
Construction in progress	9,134	-	-	9,134
Buildings and improvements	2,478,398	11,172,526	5,126,928	18,777,852
Machinery and equipment	1,801,619	1,117,239	144,415	3,063,273
Other structures and improvements	1,054,405	1,362,850	-	2,417,255
Accumulated depreciation	(2,648,668)	(7,082,826)	(1,072,174)	(10,803,668)
Total capital assets (net of accumulated depreciations)	8,107,367	6,751,754	4,205,269	19,064,390
Restricted cash and cash equivalents	500,815	-	-	500,815
Total noncurrent assets	8,608,182	6,751,754	4,205,269	19,565,205
Total assets	11,629,264	7,746,586	8,985,112	28,360,962
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Loss on refundings	110,018	-	-	110,018
<b>LIABILITIES</b>				
Current liabilities				
Accounts payable	199,784	283,123	159,870	642,777
Accrued interest payable	3,372	-	-	3,372
Deposits	-	12,900	11,890	24,790
Revenue bonds payable-current	460,000	-	-	460,000
Accrued leave-current	60,540	144,631	273,590	478,761
Unearned revenues	167,462	5,589	200,000	373,051
Total current liabilities	891,158	446,243	645,350	1,982,751
Noncurrent liabilities				
Revenue bonds net unamortized premiums (discounts)	955,000	-	-	955,000
Accrued leave	135,441	200,816	260,311	596,568
Loans from other funds	1,246,413	1,242,344	-	2,488,757
Total noncurrent liabilities	2,336,854	1,443,160	260,311	4,040,325
Total liabilities	3,228,012	1,889,403	905,661	6,023,076
<b>NET POSITION</b>				
Net investment in capital assets	7,281,259	6,744,424	4,205,269	18,230,952
Unrestricted	1,230,011	(887,241)	3,874,182	4,216,952
Total net position	\$ 8,511,270	\$ 5,857,183	\$ 8,079,451	\$ 22,447,904

## TOWN OF CASTLE ROCK, COLORADO

## NON-MAJOR PROPRIETARY FUNDS

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION  
FOR THE YEAR ENDED DECEMBER 31, 2024

	Golf	Community Center	Development Services	Total Other Enterprise Funds
<b>OPERATING REVENUES</b>				
Charges for services	\$ 5,135,424	\$ 5,753,844	\$ 6,145,765	\$ 17,035,033
Contributions and donations	-	45,963	-	45,963
Other	829	30,299	3,224	34,352
Total operating revenues	5,136,253	5,830,106	6,148,989	17,115,348
<b>OPERATING EXPENSES</b>				
Operations	3,781,440	10,607,403	6,780,772	21,169,615
Depreciation	291,386	438,765	146,962	877,113
Total operating expenses	4,072,826	11,046,168	6,927,734	22,046,728
Operating income (loss)	1,063,427	(5,216,062)	(778,745)	(4,931,380)
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Taxes	-	4,868,562	-	4,868,562
Investment earnings	54,070	45,285	160,112	259,467
Interest expense	(90,402)	-	-	(90,402)
Agency and other fees	(300)	-	-	(300)
Total non-operating revenues (expenses)	(36,632)	4,913,847	160,112	5,037,327
Net income (loss) before contributions and transfers	1,026,795	(302,215)	(618,633)	105,947
<b>CONTRIBUTIONS AND TRANSFERS</b>				
Transfers in	-	125,000	-	125,000
Transfers out	(20,280)	(32,132)	-	(52,412)
Total contributions and transfers	(20,280)	92,868	-	72,588
Change in fund net position	1,006,515	(209,347)	(618,633)	178,535
Net Position - January 1	7,504,755	6,066,530	8,698,084	22,269,369
Net Position - December 31	\$ 8,511,270	\$ 5,857,183	\$ 8,079,451	\$ 22,447,904

## TOWN OF CASTLE ROCK, COLORADO

**NON-MAJOR PROPRIETARY FUNDS  
COMBINING STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

	<b>Golf</b>	<b>Community Center</b>	<b>Development Services</b>	<b>Total Other Enterprise Funds</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 5,160,507	\$ 5,828,004	\$ 6,148,047	\$ 17,136,558
Payments to suppliers	(1,674,007)	(3,839,182)	(989,444)	(6,502,633)
Payments to employees	(2,014,558)	(6,701,711)	(5,663,096)	(14,379,365)
Net cash provided by (used in) operating activities	1,471,942	(4,712,889)	(504,493)	(3,745,440)
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES</b>				
Cash transfers out	(20,280)	(32,132)	-	(52,412)
Cash transfers in	-	125,000	-	125,000
Receipts from taxes	-	4,863,087	-	4,863,087
Net cash provided by (used in) non-capital financing activities	(20,280)	4,955,955	-	4,935,675
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Interfund loans	415,681	(128,041)	-	287,640
Acquisition of capital assets	(899,179)	(2,536,079)	-	(3,435,258)
Principal paid on bonds and COPs payable	(445,000)	-	-	(445,000)
Interest paid on bonds and COPs payable	(53,196)	-	-	(53,196)
Bond issue costs and agency fees	(300)	-	-	(300)
Net cash used in capital and related financing activities	(981,994)	(2,664,120)	-	(3,646,114)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Investment earnings	50,884	40,097	120,981	211,962
Decrease (Increase) in equity in pooled investments	(12,023)	485,285	(94,675)	378,587
Net cash provided by investing activities	38,861	525,382	26,306	590,549
Net increase (decrease) in cash and cash equivalents	508,529	(1,895,672)	(478,187)	(1,865,330)
Cash and cash equivalents - January 1	2,413,143	2,230,248	1,519,734	6,163,125
Cash and cash equivalents - December 31	<u>\$ 2,921,672</u>	<u>\$ 334,576</u>	<u>\$ 1,041,547</u>	<u>\$ 4,297,795</u>
<b>RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET POSITION</b>				
Unrestricted cash and cash equivalents	\$ 2,420,857	\$ 334,576	\$ 1,041,547	\$ 3,796,980
Restricted cash and cash equivalents	500,815	-	-	500,815
Total cash and cash equivalents	<u>\$ 2,921,672</u>	<u>\$ 334,576</u>	<u>\$ 1,041,547</u>	<u>\$ 4,297,795</u>

## TOWN OF CASTLE ROCK, COLORADO

**NON-MAJOR PROPRIETARY FUNDS  
 COMBINING STATEMENT OF CASH FLOWS  
 FOR THE YEAR ENDED DECEMBER 31, 2023**

	<u>Golf</u>	<u>Community Center</u>	<u>Development Services</u>	<u>Total Other Enterprise Funds</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b>				
Operating income (loss)	\$ 1,063,427	\$ (5,216,062)	\$ (778,745)	\$ (4,931,380)
<b>Adjustments to reconcile operating income (loss) to net cash provided by operating activities</b>				
Depreciation	291,386	438,765	146,962	877,113
Changes in operating assets and liabilities				
(Increase) decrease in assets				
Accounts receivable	(5,044)	6,298	(941)	313
Prepaid items	(1,261)	38,619	(3,827)	33,531
Inventory	7,340	-	-	7,340
Increase (decrease) in liabilities				
Accounts payable	91,894	20,801	30,262	142,957
Accrued leave	(5,098)	7,090	101,796	103,788
Unearned revenue	30,353	-	-	30,353
Deposits	(1,055)	(8,400)	-	(9,455)
Total adjustments	408,515	503,173	274,252	\$ 1,185,940
Net cash provided by (used in) operating activities	<u>\$ 1,471,942</u>	<u>\$ (4,712,889)</u>	<u>\$ (504,493)</u>	<u>\$ (3,745,440)</u>
<b>NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES</b>				
Payables incurred for purchase of capital assets	\$ (21,941)	\$ (7,330)	\$ -	(29,271)
Amortization of premium, discount and deferred loss on refunding	38,267	-	-	38,267
Increase (decrease) in fair value of investments	1,300	4,158	38,218	43,676
Noncash investing, capital and financing activities	<u>\$ 17,626</u>	<u>\$ (3,172)</u>	<u>\$ 38,218</u>	<u>\$ 52,672</u>

## ENTERPRISE FUNDS BUDGETARY SCHEDULES

WATER FUND

WATER RESOURCES FUND

STORMWATER FUND

WASTEWATER FUND

GOLF FUND

COMMUNITY CENTER FUND

DEVELOPMENT SERVICES FUND



## TOWN OF CASTLE ROCK, COLORADO

## WATER FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets			Variance with Final Budget Positive (Negative)
	Original	Final	Budgetary Actual	
REVENUES				
Charges for services	\$ 21,122,961	\$ 21,122,961	\$ 20,556,540	\$ (566,421)
System development fees	2,909,452	2,909,452	3,727,089	817,637
Fines and forfeitures	315,300	315,300	316,544	1,244
Investment earnings	101,912	101,912	537,867	435,955
Intergovernmental	300,700	300,700	450,700	150,000
Other	250,154	250,154	219,432	(30,722)
Total revenues	25,000,479	25,000,479	25,808,172	807,693
OPERATING EXPENDITURES				
Administration	2,550,890	2,564,687	11,454,758	(8,890,071)
Operations support	13,295,787	13,855,953	13,534,171	321,782
Capital outlay	11,412,950	15,697,166	8,673,769	7,023,397
Total operating expenditures	27,259,627	32,117,806	33,662,698	(1,544,892)
DEBT SERVICE				
Principal	590,000	590,000	590,000	-
Interest	93,500	93,500	91,042	2,458
Agency fees	400	400	800	(400)
Total debt service	683,900	683,900	681,842	2,058
Capital outlay - Contra	-	-	(8,673,768)	8,673,768
Principal - Contra	-	-	(590,000)	590,000
Total expenditures	27,943,527	32,801,706	25,080,772	7,720,934
Excess (deficiency) of revenues over (under) expenditures	(2,943,048)	(7,801,227)	727,400	8,528,627
OTHER FINANCING SOURCES (USES)				
Interfund loan interest	(72,300)	(72,300)	-	72,300
Interfund loan proceeds	4,820,000	4,820,000	4,820,000	-
Interfund loans - Contra	-	-	(4,820,000)	(4,820,000)
Capital asset contribution	400	400	665,077	664,677
Transfers out	(285,000)	(285,000)	(244,144)	40,856
Amortization expense - recon	-	-	38,353	38,353
Total other financing sources (uses)	4,463,100	4,463,100	459,286	(4,003,814)
Net change in funds available	1,520,052	(3,338,127)	1,186,686	4,524,813
Funds available - January 1	255,257,533	21,378,138	21,378,138	-
Funds available - December 31	\$ 256,777,585	\$ 18,040,011	\$ 22,564,824	\$ 4,524,813
RECONCILIATION OF NET CHANGE IN FUNDS AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)				
Net change in fund balances			1,186,686	
Depreciation expense			(8,064,096)	
Capital asset contributions			4,795,788	
Capital outlay			6,885,845	
Principal paid			590,000	
Loss on disposal of capital assets			6,483,230	
Amortization expense			(38,353)	
Accrued leave			76,413	
Change in net position			\$ 11,915,513	

## TOWN OF CASTLE ROCK, COLORADO

## WATER RESOURCES FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets			Variance with Final Budget Positive (Negative)
	Original	Final	Budgetary Actual	
REVENUES				
Charges for services	\$ 12,711,339	\$ 12,711,339	\$ 14,115,976	\$ 1,404,637
System development fees	14,040,143	14,040,143	16,258,709	2,218,566
Fines and forfeitures	188,035	188,035	132,420	(55,615)
Investment earnings	1,593,041	1,593,041	4,490,339	2,897,298
Intergovernmental	-	50,000	50,000	-
Other	14,170	14,170	233,280	219,110
Total revenues	28,546,728	28,596,728	35,280,724	6,683,996
OPERATING EXPENDITURES				
Administration	902,701	913,084	835,279	77,805
Operations support	10,818,910	14,510,887	15,708,351	(1,197,464)
Capital outlay	47,506,793	85,881,281	23,531,278	62,350,003
Total operating expenditures	59,228,404	101,305,252	40,074,908	61,230,344
DEBT SERVICE				
Principal	3,130,000	3,130,000	3,130,000	-
Interest	2,524,550	2,524,550	2,511,508	13,042
Agency fees	-	-	600	(600)
Total debt service	5,654,550	5,654,550	5,642,108	12,442
Capital outlay - Contra	-	-	(23,531,279)	23,531,279
Principal - Contra	-	-	(3,130,000)	3,130,000
Total expenditures	64,882,954	106,959,802	19,055,737	87,904,065
Excess (deficiency) of revenues over (under) expenditures	(36,336,226)	(78,363,074)	16,224,987	94,588,061
OTHER FINANCING SOURCES (USES)				
Interfund loan principal	146,309	146,309	107,107	(39,202)
Interfund loan interest	39,109	39,109	26,523	(12,586)
Capital asset contribution	7,241,458	7,241,458	6,306,247	(935,211)
Transfers out	(49,210)	(49,210)	-	49,210
Total other financing sources (uses)	7,377,666	7,377,666	6,439,877	(937,789)
Net change in funds available	(28,958,560)	(70,985,408)	22,664,864	93,650,272
Funds available - January 1	331,319,573	56,795,599	56,795,599	-
Funds available - December 31	\$ 302,361,013	\$ (14,189,809)	\$ 79,460,463	\$ 93,650,272
RECONCILIATION OF NET CHANGE IN FUNDS AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)				
Net change in fund balances			22,664,864	
Depreciation expense			(3,590,163)	
Capital outlay			21,822,834	
Principal paid			2,315,000	
Interfund loan principal			(107,107)	
Amortization expense			773,114	
Accrued leave			14,023	
Change in net position			\$ 43,892,565	

## TOWN OF CASTLE ROCK, COLORADO

## STORMWATER FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets			Variance with Final Budget Positive (Negative)
	Original	Final	Budgetary Actual	
REVENUES				
Charges for services	\$ 4,465,881	\$ 4,465,881	\$ 4,333,226	\$ (132,655)
System development fees	1,934,407	1,934,407	1,042,524	(891,883)
Fines and forfeitures	25	25	-	(25)
Investment earnings	117,732	117,732	300,443	182,711
Other	911,016	911,016	13,380	(897,636)
Total revenues	7,429,061	7,429,061	5,689,573	(1,739,488)
OPERATING EXPENDITURES				
Administration	1,034,106	1,172,668	1,653,516	(480,848)
Operations support	2,882,128	2,957,026	2,476,519	480,507
Capital outlay	4,624,222	8,327,499	881,127	7,446,372
Total operating expenditures	8,540,456	12,457,193	5,011,162	7,446,031
DEBT SERVICE				
Principal	1,000,000	1,000,000	999,859	141
Interest	146,400	146,400	144,464	1,936
Total debt service	1,146,400	1,146,400	1,144,323	2,077
Capital outlay - Contra	-	-	(881,127)	881,127
Principal - Contra	-	-	(1,000,000)	1,000,000
Total expenditures	9,686,856	13,603,593	4,274,358	9,329,235
Excess (deficiency) of revenues over (under) expenditures	(2,257,795)	(6,174,532)	1,415,215	7,589,747
OTHER FINANCING SOURCES (USES)				
Capital asset contribution	7,276	7,276	975,672	968,396
Total other financing sources (uses)	7,276	7,276	975,672	968,396
Net change in funds available	(2,250,519)	(6,167,256)	2,390,887	8,558,143
Funds available - January 1	115,487,090	12,955,691	12,955,691	-
Funds available - December 31	\$ 113,236,571	\$ 6,788,435	\$ 15,346,578	\$ 8,558,143
RECONCILIATION OF NET CHANGE IN FUNDS AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)				
Net change in fund balances			2,390,887	
Depreciation expense			(3,778,628)	
Capital asset contributions			4,788,300	
Capital outlay			690,550	
Accrued leave			19,860	
Change in net position			\$ 4,110,969	

## TOWN OF CASTLE ROCK, COLORADO

## WASTEWATER FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets			Variance with Final Budget Positive (Negative)
	Original	Final	Budgetary Actual	
REVENUES				
Charges for services	\$ 12,078,751	\$ 12,078,751	\$ 12,214,811	\$ 136,060
System development fees	2,356,549	2,356,549	1,905,148	(451,401)
Fines and forfeitures	25	25	-	(25)
Investment earnings	454,327	454,327	1,121,883	667,556
Intergovernmental	-	-	770,111	770,111
Other	30,699	30,699	24,895	(5,804)
Total revenues	14,920,351	14,920,351	16,036,848	1,116,497
OPERATING EXPENDITURES				
Administration	1,294,144	1,294,144	1,531,243	(237,099)
Operations support	8,233,583	8,786,327	8,059,948	726,379
Capital outlay	7,917,470	8,252,101	1,914,864	6,337,237
Capital outlay - Contra	-	-	(1,914,863)	1,914,863
Total expenditures	17,445,197	18,332,572	9,591,192	8,741,380
Excess (deficiency) of revenues over (under) expenditures	(2,524,846)	(3,412,221)	6,445,656	9,857,877
OTHER FINANCING SOURCES (USES)				
Interfund loan principal	(4,820,000)	(4,820,000)	(4,820,000)	-
Interfund loan interest	72,300	72,300	-	(72,300)
Interfund loan payments	-	-	4,820,000	4,820,000
Capital asset contribution	1,400	1,400	750	(650)
Transfers in	-	10,500,000	-	(10,500,000)
Transfers out	(255,985)	(10,755,985)	-	10,755,985
Total other financing sources (uses)	(5,002,285)	(5,002,285)	750	5,003,035
Net change in funds available	(7,527,131)	(8,414,506)	6,446,406	14,860,912
Funds available - January 1	144,979,773	8,693,235	8,693,235	-
Funds available - December 31	\$ 137,452,642	\$ 278,729	\$ 15,139,641	\$ 14,860,912
RECONCILIATION OF NET CHANGE IN FUNDS AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)				
Net change in fund balances			6,446,406	
Depreciation expense			(3,199,976)	
Capital asset contributions			2,895,297	
Capital outlay			166,847	
Accrued leave			(21,273)	
Change in net position			\$ 6,287,301	

## TOWN OF CASTLE ROCK, COLORADO

## GOLF FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets			Variance with Final Budget Positive (Negative)
	Original	Final	Budgetary Actual	
REVENUES				
Charges for services	\$ 4,247,953	\$ 4,727,953	\$ 5,135,424	\$ 407,471
Investment earnings	46,438	46,438	54,070	7,632
Other	-	-	829	829
Total revenues	4,294,391	4,774,391	5,190,323	415,932
OPERATING EXPENDITURES				
Administration	424,449	424,449	497,321	(72,872)
Operations support	1,047,812	1,121,938	1,196,320	(74,382)
Food and Beverages	631,662	806,662	766,762	39,900
Maintenance	1,190,483	1,440,483	1,326,136	114,347
Capital outlay	820,000	1,065,001	921,119	143,882
Total operating expenditures	4,114,406	4,858,533	4,707,658	150,875
DEBT SERVICE				
Principal	445,000	445,000	445,000	-
Interest	53,196	53,196	52,135	1,061
Agency fees	2,500	2,500	300	2,200
Total debt service	500,696	500,696	497,435	3,261
Total expenditures	4,615,102	5,359,229	5,205,093	154,136
Excess (deficiency) of revenues over (under) expenditures	(320,711)	(584,838)	(14,770)	570,068
OTHER FINANCING SOURCES (USES)				
Interfund loan principal	(277,694)	(277,694)	(279,319)	(1,625)
Interfund loan interest	(22,861)	(22,861)	(20,280)	2,581
Interfund loan payments	-	-	279,319	279,319
Interfund loan proceeds	695,000	695,000	695,000	-
Interfund loans - Contra	-	-	(695,000)	(695,000)
Transfers in	80,000	80,000	-	(80,000)
Total other financing sources (uses)	474,445	474,445	(20,280)	(494,725)
Net change in funds available	153,734	(110,393)	(35,050)	75,343
Funds available - January 1	7,504,755	1,554,067	1,554,067	-
Funds available - December 31	\$ 7,658,489	\$ 1,443,674	\$ 1,519,017	\$ 75,343
RECONCILIATION OF NET CHANGE IN FUNDS AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)				
Net change in fund balances			(35,050)	
Depreciation expense			(291,386)	
Capital outlay			696,972	
Principal paid			445,000	
Amortization expense			(38,267)	
Accrued leave			5,098	
Change in net position			\$ 782,367	

## TOWN OF CASTLE ROCK, COLORADO

## COMMUNITY CENTER FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets			Variance with Final Budget Positive (Negative)
	Original	Final	Budgetary Actual	
REVENUES				
Taxes	\$ 4,821,886	\$ 4,821,886	\$ 4,868,562	\$ 46,676
Charges for services	4,606,622	5,884,622	5,753,844	(130,778)
Investment earnings	52,841	52,841	45,285	(7,556)
Other	26,422	26,422	76,262	49,840
Total revenues	9,507,771	10,785,771	10,743,953	(41,818)
OPERATING EXPENDITURES				
Administration	106,012	106,012	101,620	4,392
Operations support	8,586,628	9,892,628	10,498,693	(606,065)
Capital outlay	550,000	2,904,515	2,159,349	745,166
Capital outlay - Contra	-	-	(2,159,349)	2,159,349
Total expenditures	9,242,640	12,903,155	10,600,313	2,302,842
Excess (deficiency) of revenues over (under) expenditures	265,131	(2,117,384)	143,640	2,261,024
OTHER FINANCING SOURCES (USES)				
Interfund loan principal	(128,041)	(128,041)	(128,041)	-
Interfund loan interest	(20,556)	(20,556)	(20,556)	-
Interfund loan payments	-	-	128,041	128,041
Transfers in	-	125,000	125,000	-
Transfers out	(91,025)	(91,025)	(11,576)	79,449
Total other financing sources (uses)	(239,622)	(114,622)	92,868	207,490
Net change in funds available	25,509	(2,232,006)	236,508	2,468,514
Funds available - January 1	6,066,530	1,932,230	1,932,230	-
Funds available - December 31	\$ 6,092,039	\$ (299,776)	\$ 2,168,738	\$ 2,468,514
RECONCILIATION OF NET CHANGE IN FUNDS AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)				
Net change in fund balances			236,508	
Depreciation expense			(438,765)	
Capital outlay			86,386	
Accrued leave			(7,090)	
Change in net position			\$ (122,961)	

## TOWN OF CASTLE ROCK, COLORADO

## DEVELOPMENT SERVICES FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Charges for services	\$ 5,723,335	\$ 5,723,335	\$ 6,145,765	\$ 422,430
Investment earnings	81,177	81,177	160,112	78,935
Other	-	-	3,224	3,224
Total revenues	5,804,512	5,804,512	6,309,101	504,589
<b>OPERATING EXPENDITURES</b>				
Administration	646,702	646,702	549,876	96,826
Operations support	6,476,916	6,476,916	6,129,100	347,816
Total expenditures	7,123,618	7,123,618	6,678,976	444,642
Excess (deficiency) of revenues over (under) expenditures	(1,319,106)	(1,319,106)	(369,875)	949,231
Net change in funds available	(1,319,106)	(1,319,106)	(369,875)	949,231
Funds available - January 1	8,698,084	3,974,109	3,974,109	-
Funds available - December 31	<u>\$ 7,378,978</u>	<u>\$ 2,655,003</u>	\$ 3,604,234	<u>\$ 949,231</u>
<b>RECONCILIATION OF NET CHANGE IN FUNDS AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)</b>				
Net change in fund balances			(369,875)	
Depreciation expense			(146,962)	
Accrued leave			(101,796)	
Change in net position			<u>\$ (618,633)</u>	

## **INTERNAL SERVICE FUNDS**

Internal service funds account for the financing of goods or services provided by one department to another. Revenues are from user charges to funds and departments, which are calculated on a cost reimbursement basis.

### **Employee Benefits Fund**

The Employee Benefits Fund accounts for the accumulation and payment of health insurance claims; for the payment of premiums for various employee insurance policies (life insurance, long-term disability, accidental death and dismemberment, stop-loss insurance) and for the payment of fees to third-party administrators; and for disbursement of cafeteria plan monies.

### **Fleet Services Fund**

The Fleet Services Fund accounts for centralized acquisition and maintenance of Town owned vehicles. Operations and vehicle replacements are funded by charges to user departments.



**TOWN OF CASTLE ROCK, COLORADO**
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF NET POSITION**  
**DECEMBER 31, 2024**


---

	<b>Employee Benefits</b>	<b>Fleet Services</b>	<b>Total Internal Service Funds</b>
<b>ASSETS</b>			
Current assets			
Cash and cash equivalents	\$ 5,502,434	\$ 12,417,930	\$ 17,920,364
Investments	2,242,880	154,095	2,396,975
Accounts	53,097	128,231	181,328
Prepaid items	-	7,333	7,333
Total current assets	<u>7,798,411</u>	<u>12,707,589</u>	<u>20,506,000</u>
Noncurrent assets			
Capital assets			
Construction in progress	-	4,275,976	4,275,976
Buildings and improvements	-	43,590	43,590
Machinery and equipment	-	32,999,488	32,999,488
Accumulated depreciation	-	(25,397,391)	(25,397,391)
Total noncurrent assets	<u>-</u>	<u>11,921,663</u>	<u>11,921,663</u>
Total assets	<u>7,798,411</u>	<u>24,629,252</u>	<u>32,427,663</u>
<b>LIABILITIES</b>			
Current liabilities			
Accounts payable	983,770	136,094	1,119,864
Accrued leave-current	-	28,404	28,404
Unearned revenues	762,545	-	762,545
Total current liabilities	<u>1,746,315</u>	<u>164,498</u>	<u>1,910,813</u>
Total liabilities	<u>1,746,315</u>	<u>164,498</u>	<u>1,910,813</u>
<b>NET POSITION</b>			
Net investment in capital assets	-	11,815,957	11,815,957
Unrestricted	<u>6,052,096</u>	<u>12,648,797</u>	<u>18,700,893</u>
Total net position	<u>\$ 6,052,096</u>	<u>\$ 24,464,754</u>	<u>\$ 30,516,850</u>

**TOWN OF CASTLE ROCK, COLORADO****INTERNAL SERVICE FUNDS****COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION  
FOR THE YEAR ENDED DECEMBER 31, 2024**

	<b>Employee Benefits</b>	<b>Fleet Services</b>	<b>Total Internal Service Funds</b>
<b>OPERATING REVENUES</b>			
Charges for services	\$ 9,504,240	\$ 6,999,714	\$ 16,503,954
Other	2,745,949	-	2,745,949
Total operating revenues	12,250,189	6,999,714	19,249,903
<b>OPERATING EXPENSES</b>			
Cost of sales and services	12,168,645	1,784,604	13,953,249
Depreciation	-	2,297,021	2,297,021
Total operating expenditures	12,168,645	4,081,625	16,250,270
Operating income (loss)	81,544	2,918,089	2,999,633
<b>NON-OPERATING REVENUES/(EXPENSES)</b>			
Investment earnings	258,801	555,590	814,391
Gain on disposal of capital assets	-	142,171	142,171
Total non-operating revenues/(expenses)	258,801	697,761	956,562
Net income (loss) before contributions and transfers	340,345	3,615,850	3,956,195
<b>CONTRIBUTIONS AND TRANSFERS</b>			
Transfers in	-	868,013	868,013
Total contributions and transfers	-	868,013	868,013
Change in net position	340,345	4,483,863	4,824,208
Total net position - January 1	5,711,751	19,980,891	25,692,642
Total net position - December 31	\$ 6,052,096	\$ 24,464,754	\$ 30,516,850

## TOWN OF CASTLE ROCK, COLORADO

**INTERNAL SERVICE FUNDS  
COMBINING STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

	Employee Benefits	Fleet Services	Total Internal Service Funds
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from customers and users	\$ 2,910,698	\$ -	\$ 2,910,698
Receipts from interfund services provided	9,504,240	6,932,027	16,436,267
Payments to suppliers	(11,698,037)	(962,773)	(12,660,810)
Payments to employees	(178,471)	(857,222)	(1,035,693)
Net cash provided by operating activities	538,430	5,112,032	5,650,462
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES</b>			
Cash transfers in	-	868,013	868,013
Net cash provided by non-capital financing activities	-	868,013	868,013
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Acquisition of capital assets	-	(6,609,554)	(6,609,554)
Proceeds from sale of capital assets	-	163,788	163,788
Net cash used in capital and related financing activities	-	(6,445,766)	(6,445,766)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Investment earnings	234,857	553,944	788,801
Increase in equity in pooled investments	(59,133)	(4,062)	(63,195)
Net cash provided by invest activities	175,724	549,882	725,606
Net increase in cash and cash equivalents	714,154	84,161	798,315
Cash and cash equivalents - January 1	4,788,280	12,333,769	17,122,049
Cash and cash equivalents - December 31	\$ 5,502,434	\$ 12,417,930	\$ 17,920,364
<b>RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET POSITION</b>			
Unrestricted cash and cash equivalents	\$ 5,502,434	\$ 12,417,930	\$ 17,920,364
Total cash and cash equivalents	\$ 5,502,434	\$ 12,417,930	\$ 17,920,364
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES</b>			
Operating income (loss)	\$ 81,544	\$ 2,918,089	\$ 2,999,633
Adjustments to reconcile operating income (loss) from operations to net cash provided by operating activities			
Depreciation	-	2,297,021	2,297,021
(Increase) decrease in assets			
Accounts receivable	125,141	(67,687)	57,454
Prepaid items	609	(3,050)	(2,441)
Increase (decrease) in liabilities			
Accounts payable	291,528	(16,585)	274,943
Accrued leave	-	(15,756)	(15,756)
Unearned revenues	39,608	-	39,608
Total adjustments	456,886	2,193,943	2,650,829
Net cash provided by operating activities	\$ 538,430	\$ 5,112,032	\$ 5,650,462
<b>NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES</b>			
Payable incurred for purchase of capital assets	\$ -	\$ (105,706)	\$ (105,706)
Increase in fair value of investments	22,880	1,572	24,452
Noncash investing, capital, and financing activities	\$ 22,880	\$ (104,134)	\$ (81,254)

## TOWN OF CASTLE ROCK, COLORADO

## EMPLOYEE BENEFITS FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets		Budgetary Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Charges for services	\$ 9,630,385	\$ 9,630,385	\$ 9,504,240	\$ (126,145)
Investment earnings	85,715	85,715	258,801	173,086
Other	2,927,443	2,927,443	2,745,949	(181,494)
Total revenues	12,643,543	12,643,543	12,508,990	(134,553)
<b>EXPENDITURES</b>				
Operations	11,384,016	11,384,016	12,168,645	(784,629)
Total expenditures	11,384,016	11,384,016	12,168,645	(784,629)
Net change in funds available	1,259,527	1,259,527	340,345	(919,182)
Funds available - January 1	5,693,142	5,711,751	5,711,751	-
Funds available - December 31	<u>\$ 6,952,669</u>	<u>\$ 6,971,278</u>	<u>\$ 6,052,096</u>	<u>\$ (919,182)</u>

## TOWN OF CASTLE ROCK, COLORADO

## FLEET FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUNDS AVAILABLE

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgets			Variance with Final Budget Positive (Negative)
	Original	Final	Budgetary Actual	
REVENUES				
Charges for services	\$ 6,513,643	\$ 6,613,643	\$ 6,999,714	\$ 386,071
Investment earnings	180,330	180,330	555,590	375,260
Total revenues	6,693,973	6,793,973	7,555,304	761,331
EXPENDITURES				
Operations	1,739,986	1,839,986	1,800,359	39,627
Capital outlay	10,301,000	12,843,745	6,722,605	6,121,140
Total expenditures	12,040,986	14,683,731	8,522,964	6,160,767
TRANSFERS				
Transfers in	260,000	639,188	868,013	228,825
Proceeds from sale of capital assets	700,288	700,288	142,171	(558,117)
Total transfers	960,288	1,339,476	1,010,184	(329,292)
Net change in funds available	(4,386,725)	(6,550,282)	42,524	6,592,806
Funds available - January 1	9,504,526	12,495,952	12,495,952	-
Funds available - December 31	\$ 5,117,801	\$ 5,945,670	\$ 12,538,476	\$ 6,592,806
RECONCILIATION OF NET CHANGE IN FUNDS AVAILABLE TO CHANGE IN NET POSITION (GAAP BASIS)				
Net change in fund balances			42,524	
Depreciation expense			(2,297,021)	
Capital outlay			6,722,605	
Proceeds from sale of capital assets			(142,171)	
Gain on disposal of capital assets			142,171	
Accrued leave			15,755	
Change in net position			\$ 4,483,863	

## **CUSTODIAL FUNDS**

Custodial funds are used to report fiduciary activities that are not held in a trust or equivalent arrangement for individuals, organizations, and other governments.

### **Add-On PIF Fund**

The Add-On PIF Fund is a custodial fund used to account for the receipt and disbursement of the add-on public improvement fee (PIF) collected on sales transactions in the Promenade retail center and the Encore project.

### **Special District Fee Fund**

The Special District Fee Fund is a custodial fund used to account for receipt and disbursement of the Meadows District imposed capital reserve fee.

### **Use Tax Fund**

The Use Tax Fund is a custodial fund used to account for the receipt and disbursement of Douglas County's 1.00% portion of the use tax imposed on construction materials that are utilized in the construction of real property.

### **Authority Development Fee Fund**

The Authority Development Fee Fund is a custodial fund used to account for the receipt and disbursement of the Cherry Creek Basin Water Quality Authority's imposed Development Fee.

## TOWN OF CASTLE ROCK, COLORADO

## FIDUCIARY FUNDS

## COMBINING STATEMENT OF FIDUCIARY NET POSITION - CUSTODIAL FUNDS

DECEMBER 31, 2024

	Add-On PIF Fund	Special District Fee Fund	Use Tax Fund	Authority Development Fee Fund	Total Custodial Funds
<b>ASSETS</b>					
Cash and cash equivalents	\$ 102,762	\$ 12,694	\$ 103,874	\$ 120	\$ 219,450
Accounts receivable	<u>83,955</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>83,955</u>
Total assets	<u>\$ 186,717</u>	<u>\$ 12,694</u>	<u>\$ 103,874</u>	<u>\$ 120</u>	<u>\$ 303,405</u>
<b>LIABILITIES</b>					
Accounts payable	\$ 133,051	\$ 12,694	\$ 500	\$ -	\$ 146,245
Due to organizations and other governments	<u>53,666</u>	<u>-</u>	<u>103,374</u>	<u>120</u>	<u>157,160</u>
Total liabilities	<u>186,717</u>	<u>12,694</u>	<u>103,874</u>	<u>120</u>	<u>303,405</u>
<b>NET POSITION</b>					
Net position restricted for organizations and other governments	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total net position	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**TOWN OF CASTLE ROCK, COLORADO****FIDUCIARY FUNDS****COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - CUSTODIAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

	<b>Add-On PIF Fund</b>	<b>Special District Fee Fund</b>	<b>Use Tax Fund</b>	<b>Authority Development Fee Fund</b>	<b>Total Custodial Funds</b>
<b>ADDITIONS</b>					
Fee and permit collections for other governments	\$ 727,065	\$ 121,153	\$ 1,134,533	\$ 1,740	\$ 1,984,491
Total additions	727,065	121,153	1,134,533	1,740	1,984,491
<b>DEDUCTIONS</b>					
Payments of fees and permits to organizations and other governments	727,065	120,850	1,127,254	1,740	1,976,909
Payments of refunds	-	-	1,279	-	1,279
Administrative expense	-	303	6,000	-	6,303
Total deductions	727,065	121,153	1,134,533	1,740	1,984,491
Net increase (decrease) in fiduciary net position	-	-	-	-	-
Net position - beginning	-	-	-	-	-
Net position - ending	\$ -	\$ -	\$ -	\$ -	\$ -



## STATISTICAL SECTION

This section of the Town of Castle Rock's Annual Comprehensive Financial Report provides detailed information to help readers better understand what the information in the financial statements, note disclosures, and required supplemental information says about the Town's overall financial health.

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#### **Financial Trends**

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These schedules contain trend information to help the reader understand how the financial performance and well-being of the Town has changed over time.

#### **Revenue Capacity**

178

These schedules contain information to help the reader assess the Town's most significant local revenue source, sales tax.

#### **Debt Capacity**

197

These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

207

These schedules provide demographic and economic indicators to help the reader understand the environment within which the Town operates.

#### **Operating Information**

214

These schedules contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in the following schedules is derived from the annual comprehensive financial reports for the relevant years.

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## Financial Trends

## TOWN OF CASTLE ROCK, COLORADO

## TOWN-WIDE NET POSITION BY COMPONENT

## LAST TEN YEARS

## ACCRUAL BASIS OF ACCOUNTING

## TABLE 1 (UNAUDITED)

	2015	2016	2017	2018
<b>GOVERNMENTAL ACTIVITIES</b>				
Net investment in capital assets	\$ 281,695,831	\$ 302,585,569	\$ 313,943,660	\$ 332,762,370
Restricted	11,447,113	11,435,201	14,486,482	19,853,075
Unrestricted	36,287,969	38,993,869	41,495,945	47,989,843
Total governmental activities net position	329,430,913	353,014,639	369,926,087	400,605,288
<b>BUSINESS-TYPE ACTIVITIES</b>				
Net investment in capital assets	343,865,979	367,831,717	444,474,020	473,027,666
Unrestricted	164,510,149	178,911,069	138,557,064	150,221,369
Total business-type activities net position	508,376,128	546,742,786	583,031,084	623,249,035
<b>PRIMARY GOVERNMENT</b>				
Net investment in capital assets	625,561,810	670,417,286	758,417,680	805,790,036
Restricted	11,447,113	11,435,201	14,486,482	19,853,075
Unrestricted	200,798,118	217,904,938	180,053,009	198,211,212
Total primary government net position	\$ 837,807,041	\$ 899,757,425	\$ 952,957,171	\$ 1,023,854,323

## TOWN OF CASTLE ROCK, COLORADO

## TOWN-WIDE NET POSITION BY COMPONENT

## LAST TEN YEARS

## ACCRUAL BASIS OF ACCOUNTING

## TABLE 1 (UNAUDITED)

2019	2020	2021	2022	2023	2024
\$ 361,694,721	\$ 376,706,367	\$ 395,257,608	\$ 427,363,359	\$ 478,623,823	\$ 540,298,626
16,884,859	29,327,323	69,256,816	84,646,223	63,903,540	63,066,233
49,179,639	64,958,841	70,971,365	86,398,745	101,015,408	112,367,842
427,759,219	470,992,531	535,485,789	598,408,327	643,542,771	715,732,701
512,559,768	567,915,608	610,487,873	654,546,145	686,049,545	713,708,485
134,822,353	130,333,154	167,942,002	185,112,636	183,477,665	191,152,816
647,382,121	698,248,762	778,429,875	839,658,781	869,527,210	904,861,301
874,254,489	944,621,975	1,005,745,481	1,081,909,504	1,164,673,368	1,254,007,111
16,884,859	29,327,323	69,256,816	84,646,223	63,903,540	63,066,233
184,001,992	195,291,995	238,913,367	271,511,381	284,493,073	303,520,658
<u>\$ 1,075,141,340</u>	<u>\$ 1,169,241,293</u>	<u>\$ 1,313,915,664</u>	<u>\$ 1,438,067,108</u>	<u>\$ 1,513,069,981</u>	<u>\$ 1,620,594,002</u>

## TOWN OF CASTLE ROCK, COLORADO

**TOWN-WIDE CHANGES IN NET POSITION**  
**LAST TEN YEARS**  
**ACCRAUAL BASIS OF ACCOUNTING**  
**TABLE 2 (UNAUDITED)**

	2015	2016	2017	2018
<b><u>EXPENSES</u></b>				
Governmental activities:				
General government	\$ 15,160,901	\$ 14,023,404	\$ 15,237,806	\$ 16,128,883
Public safety	22,476,557	23,951,068	26,837,846	28,499,674
Public works	22,300,425	25,769,578	27,654,814	29,833,280
Cultural and recreation	6,501,612	7,677,894	7,590,806	8,201,097
Interest on long- term debt	1,641,360	1,445,842	1,450,707	1,428,837
Total governmental activities expenses	68,080,855	72,867,786	78,771,979	84,091,771
Business- type activities:				
Water	14,462,500	14,817,848	14,838,232	15,599,176
Water resources	4,555,574	5,925,682	6,291,869	8,695,784
Stormwater	3,493,118	4,117,364	4,004,389	4,256,104
Wastewater	7,985,659	8,054,679	11,365,376	22,442,714
Golf	2,723,815	2,777,471	2,879,397	2,874,399
Community center	6,210,318	6,600,250	6,691,990	7,087,816
Development services	4,346,027	5,315,651	5,831,788	5,758,964
Other non-major enterprises*	-	-	-	-
Total business- type activities expenses	43,777,011	47,608,945	51,903,041	66,714,957
<b><u>PROGRAM REVENUES</u></b>				
Governmental activities:				
Charges for services:				
General government	3,950,825	3,830,017	4,213,469	4,414,744
Public safety	3,003,469	3,263,779	3,638,038	4,065,404
Public works	2,283,891	3,248,842	3,407,838	6,312,477
Cultural and recreation	2,389,953	3,219,809	3,356,506	4,114,858
Operating grants and contributions	4,798,880	4,465,204	4,614,103	5,356,759
Capital grants and contributions	10,285,470	18,645,995	12,562,716	19,443,668
Total governmental activities program revenues	26,712,488	36,673,646	31,792,670	43,707,910
Business- type activities:				
Charges for services:				
Water	13,027,856	14,393,516	17,210,558	16,186,541
Water resources	7,672,085	8,206,834	10,537,762	11,459,270
Stormwater	2,239,481	2,609,893	3,478,385	4,222,729
Wastewater	9,259,550	9,691,906	10,300,046	11,236,722
Golf	2,783,584	2,971,846	3,057,548	3,132,347
Community center	3,862,296	3,852,074	3,804,710	3,908,721
Development services	4,677,648	6,292,090	5,720,631	6,492,172
Other non-major enterprises*	-	-	-	-
Operating grants and contributions	-	-	-	-
Capital grants and contributions	28,827,928	34,394,316	29,859,373	46,318,722
Total business- type activities program revenues	72,350,428	82,412,475	83,969,013	102,957,224
Total primary government program revenues	\$ 99,062,916	\$ 119,086,121	\$ 115,761,683	\$ 146,665,134

## TOWN OF CASTLE ROCK, COLORADO

**TOWN-WIDE CHANGES IN NET POSITION**  
**LAST TEN YEARS**  
**ACCRUAL BASIS OF ACCOUNTING**  
**TABLE 2 (UNAUDITED)**

	2019	2020	2021	2022	2023	2024
\$	17,615,169	\$ 19,217,793	\$ 17,709,336	\$ 19,403,131	\$ 22,411,748	\$ 23,416,143
	31,616,925	30,340,170	33,985,779	35,469,608	42,587,689	46,085,925
	37,096,813	32,326,601	35,162,525	41,974,362	45,197,974	40,871,253
	7,995,062	8,360,633	9,020,980	9,158,249	11,598,659	12,890,855
	1,337,305	1,237,504	1,133,978	1,079,962	1,103,473	1,054,295
	95,661,274	91,482,701	97,012,598	107,085,312	122,899,543	124,318,471
	18,519,142	18,921,743	19,025,891	20,849,577	22,913,945	24,884,604
	9,849,461	10,777,309	12,868,540	15,840,089	15,320,707	21,882,114
	4,480,720	4,922,935	5,333,462	6,128,517	7,142,809	7,920,555
	25,748,740	10,161,425	6,227,938	11,474,612	12,463,226	13,172,146
	3,020,217	3,104,291	-	-	-	-
	8,084,639	6,214,007	-	-	-	-
	6,233,635	6,779,057	-	-	-	-
	-	-	18,072,040	20,276,020	21,771,955	22,147,282
	75,936,554	60,880,767	61,527,871	74,568,815	79,612,642	90,006,701
	4,256,832	5,152,731	5,305,672	4,914,803	4,864,109	5,206,929
	4,001,601	4,568,332	5,978,196	4,563,587	5,055,540	5,499,623
	6,473,501	12,479,568	13,385,762	9,047,055	7,104,243	7,421,620
	3,460,974	7,399,434	10,567,882	6,692,637	5,991,557	8,989,064
	6,973,214	12,496,755	13,743,420	18,059,039	11,779,593	12,252,302
	24,506,240	17,892,285	24,557,232	30,341,390	31,521,142	50,172,801
	49,672,362	59,989,105	73,538,164	73,618,511	66,316,184	89,542,339
	18,236,901	19,557,916	18,312,568	19,663,445	16,848,555	21,211,304
	16,465,907	13,410,716	13,731,510	13,987,054	13,266,220	14,509,591
	4,049,342	3,785,567	4,283,861	4,145,025	4,440,836	4,333,226
	11,214,673	11,271,632	11,955,017	11,631,955	11,957,711	12,214,811
	3,189,851	3,629,195	-	-	-	-
	4,430,672	1,962,493	-	-	-	-
	6,304,317	7,567,736	-	-	-	-
	-	-	15,675,271	15,707,019	16,484,358	17,035,295
	-	-	10,092,190	-	-	50,000
	30,603,260	44,344,837	63,403,645	66,455,355	36,286,812	44,092,475
	94,494,923	105,530,092	137,454,062	131,589,853	99,284,492	113,446,702
\$	144,167,285	\$ 165,519,197	\$ 210,992,226	\$ 205,208,364	\$ 165,600,676	\$ 202,989,041

## TOWN OF CASTLE ROCK, COLORADO

**TOWN-WIDE CHANGES IN NET POSITION**  
**LAST TEN YEARS**  
**ACCRUAL BASIS OF ACCOUNTING**  
**TABLE 2 (UNAUDITED)**

	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
<b><u>NET ( EXPENSE) REVENUE</u></b>				
Governmental activities	\$ (41,368,367)	\$ (36,194,140)	\$ (46,979,309)	\$ (40,383,861)
Business- type activities	28,573,417	34,803,530	32,065,972	36,242,267
Total primary government net expense	<u>\$ (12,794,950)</u>	<u>\$ (1,390,610)</u>	<u>\$ (14,913,337)</u>	<u>\$ (4,141,594)</u>
<b><u>GENERAL REVENUES AND OTHER CHANGES IN NET POSITION</u></b>				
Governmental activities				
Taxes				
Property taxes	\$ 1,024,564	\$ 1,094,337	\$ 1,174,213	\$ 1,330,579
Sales taxes	38,526,092	41,632,958	45,412,814	48,608,882
Use taxes	5,033,746	7,671,139	7,358,941	8,861,469
Lodging taxes	-	-	-	-
Motor vehicle	5,694,180	6,125,671	6,334,416	6,808,761
Other taxes	2,626,034	2,683,156	2,804,922	2,919,175
Interest and investment earnings	274,086	322,843	491,214	1,000,045
Other revenues	710,521	303,285	233,717	229,881
Transfers	240,024	(56)	80,520	1,304,270
Total governmental activities	<u>54,129,247</u>	<u>59,833,333</u>	<u>63,890,757</u>	<u>71,063,062</u>
Business- type activities				
Taxes	2,519,151	2,791,379	3,027,602	3,277,885
Interest and investment earnings	504,082	716,226	1,275,244	2,002,069
Transfers	(240,024)	55,523	(80,520)	(1,304,270)
Total business- type activities	<u>2,783,209</u>	<u>3,563,128</u>	<u>4,222,326</u>	<u>3,975,684</u>
Total primary government	<u>\$ 56,912,456</u>	<u>\$ 63,396,461</u>	<u>\$ 68,113,083</u>	<u>\$ 75,038,746</u>
<b><u>CHANGE IN NET POSITION</u></b>				
Governmental activities	\$ 12,760,880	\$ 23,583,726	\$ 16,911,448	\$ 30,679,201
Business- type activities	31,356,626	38,366,658	36,288,298	40,217,951
Total primary government	<u>\$ 44,117,506</u>	<u>\$ 61,950,384</u>	<u>\$ 53,199,746</u>	<u>\$ 70,897,152</u>

## TOWN OF CASTLE ROCK, COLORADO

**TOWN-WIDE CHANGES IN NET POSITION**  
**LAST TEN YEARS**  
**ACCRUAL BASIS OF ACCOUNTING**  
**TABLE 2 (UNAUDITED)**

<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
\$ (45,988,912)	\$ (31,493,596)	\$ (23,474,434)	\$ (33,466,801)	\$ (56,583,359)	\$ (34,776,132)
18,558,369	44,649,325	75,926,191	57,021,038	19,671,850	23,440,001
<u>\$ (27,430,543)</u>	<u>\$ 13,155,729</u>	<u>\$ 52,451,757</u>	<u>\$ 23,554,237</u>	<u>\$ (36,911,509)</u>	<u>\$ (11,336,131)</u>
\$ 1,483,121	\$ 1,744,657	\$ 2,241,457	\$ 2,250,020	\$ 2,492,441	\$ 3,860,167
50,729,264	52,468,081	60,835,980	68,414,260	70,726,036	74,619,717
8,080,760	10,103,705	10,526,679	11,080,460	6,415,952	6,700,842
-	-	-	-	702,780	665,223
7,560,750	6,296,757	10,377,638	9,669,402	10,064,002	9,804,743
3,111,497	2,887,574	3,271,042	3,745,319	3,823,627	4,220,728
1,589,888	1,215,566	(31,821)	130,589	5,393,456	5,944,080
135,487	198,225	711,458	829,555	1,135,148	1,005,529
452,076	(187,657)	35,259	269,734	964,361	145,033
<u>73,142,843</u>	<u>74,726,908</u>	<u>87,967,692</u>	<u>96,389,339</u>	<u>101,717,803</u>	<u>106,966,062</u>
3,406,474	3,675,008	4,450,988	4,738,781	4,705,555	5,329,124
2,620,319	2,354,651	(160,807)	(261,179)	6,455,385	6,709,999
(452,076)	187,657	(35,259)	-	(964,361)	(145,033)
<u>5,574,717</u>	<u>6,217,316</u>	<u>4,254,922</u>	<u>4,477,602</u>	<u>10,196,579</u>	<u>11,894,090</u>
<u>\$ 78,717,560</u>	<u>\$ 80,944,224</u>	<u>\$ 92,222,614</u>	<u>\$ 100,866,941</u>	<u>\$ 111,914,382</u>	<u>\$ 118,860,152</u>
\$ 27,153,931	\$ 43,233,312	\$ 64,493,258	\$ 96,389,339	\$ 45,134,444	\$ 72,189,930
24,133,086	50,866,641	80,181,113	4,207,868	29,868,429	35,334,091
<u>\$ 51,287,017</u>	<u>\$ 94,099,953</u>	<u>\$ 144,674,371</u>	<u>\$ 100,597,207</u>	<u>\$ 75,002,873</u>	<u>\$ 107,524,021</u>



## TOWN OF CASTLE ROCK, COLORADO

**PROGRAM REVENUES BY FUNCTION**  
**LAST TEN YEARS**  
**ACCRUAL BASIS OF ACCOUNTING**  
**TABLE 3 (UNAUDITED)**

<b>REVENUE SOURCE</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
<b><u>PROGRAM REVENUES</u></b>				
Charges for services	\$ 55,150,638	\$ 61,580,606	\$ 68,725,491	\$ 75,545,985
Operating grants and contributions	4,798,880	4,465,204	4,614,103	5,356,759
Capital grants and contributions	39,113,398	53,040,311	42,422,089	65,762,390
Total program revenues	99,062,916	119,086,121	115,761,683	146,665,134
<b><u>GENERAL REVENUES</u></b>				
Property taxes	1,024,564	1,094,337	1,174,213	1,330,579
Sales taxes	40,476,326	43,742,356	47,732,084	51,064,615
Use tax-building and motor vehicle	11,296,843	14,478,791	14,401,689	16,492,382
Other taxes	2,626,034	2,683,156	2,804,922	2,919,175
Investment earnings	778,168	1,039,069	1,766,458	3,002,114
Lease interest	-	-	-	-
Other	710,521	303,285	233,717	229,881
Total general revenues	56,912,456	63,340,994	68,113,083	75,038,746
Total revenues	\$ 155,975,372	\$ 182,427,115	\$ 183,874,766	\$ 221,703,880

## TOWN OF CASTLE ROCK, COLORADO

PROGRAM REVENUES BY FUNCTION  
 LAST TEN YEARS  
 ACCRUAL BASIS OF ACCOUNTING  
 TABLE 3 (UNAUDITED)

2019	2020	2021	2022	2023	2024
\$ 82,084,571	\$ 90,785,320	\$ 99,195,739	\$ 90,352,580	\$ 86,013,129	\$ 96,421,463
6,973,214	12,496,755	23,835,610	18,059,039	11,779,593	12,302,302
55,109,500	62,237,122	87,960,877	96,796,745	67,807,954	94,265,276
144,167,285	165,519,197	210,992,226	205,208,364	165,600,676	202,989,041
1,483,121	1,744,657	2,241,457	2,250,020	2,492,441	3,860,167
53,320,475	55,296,880	64,093,052	72,110,480	74,502,890	78,585,605
16,456,773	17,246,671	22,098,233	21,792,423	18,111,435	17,408,259
3,111,497	2,887,574	3,271,042	3,745,319	3,823,627	4,885,951
4,210,207	3,570,217	(192,628)	(190,293)	11,848,841	12,654,079
-	-	-	59,703	-	-
135,487	198,225	711,458	829,555	1,135,148	1,466,091
78,717,560	80,944,224	92,222,614	100,597,207	111,914,382	118,860,152
\$ 222,884,845	\$ 246,463,421	\$ 303,214,840	\$ 305,805,571	\$ 277,515,058	\$ 321,849,193

## TOWN OF CASTLE ROCK, COLORADO

**FUND BALANCES, GOVERNMENTAL FUNDS**  
**LAST TEN YEARS**  
**ACCRUAL BASIS OF ACCOUNTING**  
**TABLE 4 (UNAUDITED)**

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b><u>GENERAL FUND</u></b>				
Nonspendable	\$ 2,634,861	\$ 2,724,800	\$ 6,273,689	\$ 5,433,140
Restricted	1,633,328	1,670,055	1,754,607	1,898,642
Committed	3,011,282	4,632,978	5,561,036	6,390,596
Assigned	876,594	220,782	1,501,424	6,057,187
Unassigned	<u>13,905,280</u>	<u>16,148,395</u>	<u>14,319,577</u>	<u>12,517,874</u>
Total general fund	<u>\$ 22,061,345</u>	<u>\$ 25,397,010</u>	<u>\$ 29,410,333</u>	<u>\$ 32,297,439</u>
<b><u>ALL OTHER GOVERNMENTAL FUNDS</u></b>				
Nonspendable	\$ 851,972	\$ 57,940	\$ 63,269	\$ 65,643
Restricted	7,963,605	7,729,860	10,843,652	16,322,110
Committed	14,832,926	14,037,404	13,306,523	16,030,561
Assigned	-	-	-	-
Unassigned	<u>(2,424,048)</u>	<u>(1,050,283)</u>	<u>(1,318,438)</u>	<u>(3,042,089)</u>
Total all other governmental funds	<u>\$ 21,224,455</u>	<u>\$ 20,774,921</u>	<u>\$ 22,895,006</u>	<u>\$ 29,376,225</u>

## TOWN OF CASTLE ROCK, COLORADO

## FUND BALANCES, GOVERNMENTAL FUNDS

## LAST TEN YEARS

## ACCRUAL BASIS OF ACCOUNTING

## TABLE 4 (UNAUDITED)

2019	2020	2021	2022	2023	2024
\$ 4,591,792	\$ 3,451,699	\$ 2,562,431	\$ 2,599,422	\$ 10,511,541	\$ 10,543,134
2,052,460	11,881,852	14,132,450	14,339,771	8,835,814	10,462,862
5,164,845	7,475,925	6,990,816	8,866,834	9,555,173	10,321,306
2,145,008	3,077,600	2,797,363	11,242,850	3,817,997	2,661,615
15,592,815	21,102,116	20,592,991	19,494,257	24,740,992	28,270,562
<u>\$ 29,546,920</u>	<u>\$ 46,989,192</u>	<u>\$ 47,076,051</u>	<u>\$ 56,543,134</u>	<u>\$ 57,461,517</u>	<u>\$ 62,259,479</u>
\$ 72,486	\$ 77,008	\$ 75,306	\$ 3,922,453	\$ 88,988	\$ 100,217
14,832,399	26,632,223	52,714,891	59,696,328	53,059,017	52,603,371
12,430,285	21,125,135	28,699,195	29,141,748	26,071,906	24,981,214
-	-	-	-	1,803,335	1,778,075
(2,641,730)	(930,030)	(295,665)	(258,581)	(744,187)	(859,629)
<u>\$ 24,693,440</u>	<u>\$ 46,904,336</u>	<u>\$ 81,193,727</u>	<u>\$ 92,501,948</u>	<u>\$ 80,279,059</u>	<u>\$ 78,603,248</u>

## TOWN OF CASTLE ROCK, COLORADO

**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS**  
**LAST TEN YEARS**  
**MODIFIED ACCRUAL BASIS OF ACCOUNTING**  
**TABLE 5 (UNAUDITED)**

	2015	2016	2017	2018
<b><u>REVENUES</u></b>				
Taxes				
Property	\$ 1,024,564	\$ 1,094,337	\$ 1,174,213	\$ 1,330,579
Sales	38,526,092	41,632,958	45,412,814	48,608,882
Use	5,033,746	7,671,139	7,358,941	8,861,469
Motor vehicle	5,694,180	6,125,671	6,334,416	6,808,761
Other	2,626,034	2,683,156	2,804,922	2,919,175
Development impact fees	5,691,343	7,607,698	7,989,231	11,921,883
Licenses and permits	232,611	232,540	242,533	236,904
Charges for services	1,979,765	2,244,591	2,326,651	2,633,658
Management fees	2,770,586	2,886,561	3,274,465	3,434,368
Fines and forfeitures	815,713	440,519	399,681	412,374
Intergovernmental	7,751,453	5,692,037	4,327,153	6,084,390
Investment earnings	255,876	296,617	447,166	918,709
Lease interest	-	-	-	-
Contributions and donations	604,013	581,070	792,259	658,018
Leases	-	-	-	-
Other	895,230	457,493	584,629	418,087
Total revenues	<u>73,901,206</u>	<u>79,646,387</u>	<u>83,469,074</u>	<u>95,247,257</u>
<b><u>EXPENDITURES</u></b>				
Current				
General government	12,756,053	12,308,420	13,937,216	14,895,787
Public safety	22,187,805	23,545,337	25,971,232	29,010,161
Public works	13,155,869	15,706,515	16,239,204	17,695,519
Culture and recreation	3,929,160	4,858,749	4,712,621	5,341,350
Capital Outlay	33,319,262	19,132,373	12,269,269	16,282,437
Debt service				
Principal	1,742,800	1,802,801	1,277,801	1,075,000
Interest	1,748,126	1,583,329	1,649,039	1,613,005
Debt issue costs	-	159,890	-	-
Agency fees	2,700	2,625	2,850	2,704
Total expenditures	<u>88,841,775</u>	<u>79,100,039</u>	<u>76,059,232</u>	<u>85,915,963</u>
Excess of revenues over (under) expenditures	<u>(14,940,569)</u>	<u>546,348</u>	<u>7,409,842</u>	<u>9,331,294</u>
<b><u>OTHER FINANCING SOURCES (USES)</u></b>				
Inception of capital lease	-	-	-	-
Certificates of Participation	-	-	-	-
Bond issuance	-	7,405,000	-	-
Notes Payable	-	2,500,000	-	-
Premium (discount) on bonds	-	1,389,503	-	-
Loan interest	-	-	-	-
Transfers in	6,973,840	8,130,962	4,240,560	5,120,410
Payment to escrow agent	-	(8,659,717)	-	-
Transfers out	(7,277,312)	(8,425,965)	(5,516,944)	(5,083,379)
Total other financing sources (uses)	<u>(303,472)</u>	<u>2,339,783</u>	<u>(1,276,384)</u>	<u>37,031</u>
Net change in fund balances	<u>\$ (15,244,041)</u>	<u>\$ 2,886,131</u>	<u>\$ 6,133,458</u>	<u>\$ 9,368,325</u>
Debt service as a percentage of noncapital expenditures	<u>6.29%</u>	<u>5.65%</u>	<u>4.59%</u>	<u>3.86%</u>

## TOWN OF CASTLE ROCK, COLORADO

**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS**  
**LAST TEN YEARS**  
**MODIFIED ACCRUAL BASIS OF ACCOUNTING**  
**TABLE 5 (UNAUDITED)**

2019	2020	2021	2022	2023	2024
\$ 1,483,121	\$ 1,744,657	\$ 2,241,457	\$ 2,250,020	\$ 2,492,441	\$ 3,860,167
50,729,264	52,072,342	61,231,719	68,414,260	70,726,036	74,619,717
8,080,760	10,103,705	10,526,679	11,080,460	7,118,732	6,700,842
7,560,750	6,296,757	10,377,638	9,669,402	10,064,002	9,804,743
3,111,497	2,887,574	3,271,042	3,745,319	3,823,627	4,036,331
11,153,802	21,895,968	26,242,454	16,573,642	13,317,527	13,300,175
272,487	264,692	265,652	373,009	296,988	328,017
2,564,419	2,268,335	3,607,655	3,235,007	4,528,369	4,810,264
3,421,034	4,308,917	4,304,660	4,205,990	4,202,130	4,548,730
402,875	270,019	289,720	230,738	239,175	279,854
8,250,439	12,313,151	15,641,097	19,333,997	16,398,407	32,733,104
1,477,480	1,129,238	(30,161)	82,795	4,896,279	5,097,962
-	-	-	30,498	32,207	31,727
1,388,440	556,530	2,406,422	3,879,273	1,662,642	23,757,588
-	-	-	285,059	180,456	35,549
423,667	717,982	736,255	675,884	853,002	1,120,176
100,320,035	116,829,867	141,112,289	144,065,353	140,832,020	185,064,946
16,413,940	18,150,269	16,671,598	18,049,052	21,150,204	21,951,896
30,490,734	29,460,283	34,096,630	38,639,903	43,645,485	47,026,145
24,577,746	17,596,280	21,458,326	27,523,446	30,435,683	25,981,730
5,464,112	5,007,153	6,043,312	6,365,062	8,698,954	9,327,159
25,849,836	13,370,735	25,390,399	28,395,917	45,070,019	74,612,048
3,720,000	1,530,000	1,580,000	1,630,000	1,690,000	1,180,000
1,527,647	1,316,606	1,398,937	1,242,162	1,184,438	1,136,437
-	388,511	-	-	-	-
2,600	2,600	5,000	5,000	4,700	4,400
108,046,615	86,822,437	106,644,202	121,850,542	151,879,483	181,219,815
(7,726,580)	30,007,430	34,468,087	22,214,811	(11,047,463)	3,845,131
-	-	-	-	-	-
-	1,467,716	-	-	-	-
-	27,035,000	-	-	-	-
-	-	-	-	-	-
-	(16,747)	-	-	-	-
-	-	-	-	-	-
5,264,477	3,384,501	2,377,505	25,940,547	2,639,979	8,220,871
-	(18,452,327)	-	-	-	-
(4,971,201)	(3,772,405)	(2,469,342)	(27,380,054)	(2,897,022)	(8,943,851)
293,276	9,645,738	(91,837)	(1,439,507)	(257,043)	(722,980)
\$ (7,433,304)	\$ 39,653,168	\$ 34,376,250	\$ 20,775,304	\$ (11,304,506)	\$ 3,122,151
6.38%	3.88%	3.67%	3.07%	2.69%	2.17%

## Revenue Capacity

**TOWN OF CASTLE ROCK, COLORADO**
**GOVERNMENTAL FUNDS  
 TAX REVENUE BY SOURCE  
 LAST TEN YEARS  
 TABLE 6 (UNAUDITED)**


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<b>Year</b>	<b>Property Taxes</b>	<b>Sales and Use Taxes</b>	<b>Motor Vehicle</b>	<b>Other Taxes</b>	<b>Total</b>
2015	1,024,564	43,559,838	5,694,180	2,626,034	52,904,616
2016	1,094,337	49,304,097	6,125,671	2,683,156	59,207,261
2017	1,174,213	52,771,755	6,334,416	2,804,922	63,085,306
2018	1,330,579	57,470,351	6,808,761	2,919,175	68,528,866
2019	1,483,121	58,810,024	7,560,750	3,111,497	70,965,392
2020	1,744,657	62,176,047	6,296,757	2,887,574	73,105,035
2021	2,241,457	71,758,398	10,377,638	3,271,042	87,648,535
2022	2,250,020	79,494,720	9,669,402	3,745,319	95,159,461
2023	2,492,441	77,844,768	10,064,002	3,823,627	94,224,838
2024	3,860,167	81,320,559	9,804,743	4,036,331	99,021,800



## TOWN OF CASTLE ROCK, COLORADO

**TOWN-WIDE EXPENSES BY ACTIVITY AND FUNCTION**  
**LAST TEN YEARS**  
**TABLE 7 (UNAUDITED)**

	2015	2016	2017	2018
<b>GOVERNMENTAL ACTIVITIES</b>				
General government	\$ 15,160,901	\$ 14,023,404	\$ 15,237,806	\$ 16,128,883
Public safety	22,476,557	23,951,068	26,837,846	28,499,674
Public works	22,300,425	25,769,578	27,654,814	29,833,280
Cultural and recreation	6,501,612	7,677,894	7,590,806	8,201,097
Interest on long- term debt	1,641,360	1,445,842	1,450,707	1,428,837
Total governmental activities	\$ 68,080,855	\$ 72,867,786	\$ 78,771,979	\$ 84,091,771
<b>BUSINESS- TYPE ACTIVITIES</b>				
Water	14,462,500	14,817,848	14,838,232	15,599,176
Water resources	4,555,574	5,925,682	6,291,869	8,695,784
Stormwater	3,493,118	4,117,364	4,004,389	4,256,104
Wastewater	7,985,659	8,054,679	11,365,376	22,442,714
Golf course	2,723,815	2,777,471	2,879,397	2,874,399
Community center	6,210,318	6,600,250	6,691,990	7,087,816
Development services	4,346,027	5,315,651	5,831,788	5,758,964
Other non-major enterprises*	-	-	-	-
Total business- type activities	43,777,011	47,608,945	51,903,041	66,714,957
Total all activities	\$ 111,857,866	\$ 120,476,731	\$ 130,675,020	\$ 150,806,728

## TOWN OF CASTLE ROCK, COLORADO

## TOWN-WIDE EXPENSES BY ACTIVITY AND FUNCTION

## LAST TEN YEARS

TABLE 7 (UNAUDITED)

	2019	2020	2021	2022	2023	2024
\$	17,615,169	\$ 19,217,793	\$ 17,709,336	\$ 19,403,131	\$ 22,411,748	\$ 23,416,143
	31,616,925	30,340,170	33,985,779	35,469,608	42,587,689	46,085,925
	37,096,813	32,326,601	35,162,525	41,974,362	45,197,974	40,871,253
	7,995,062	8,360,633	9,020,980	9,158,249	11,598,659	12,890,855
	1,337,305	1,237,504	1,133,978	1,079,962	1,103,473	1,054,295
\$	95,661,274	\$ 91,482,701	\$ 97,012,598	\$ 107,085,312	\$ 122,899,543	\$ 124,318,471
	18,519,142	18,921,743	19,025,891	20,849,577	22,913,945	24,884,604
	9,849,461	10,777,309	12,868,540	15,840,089	15,320,707	21,882,114
	4,480,720	4,922,935	5,333,462	6,128,517	7,142,809	7,920,555
	25,748,740	10,161,425	6,227,938	11,474,612	12,463,226	13,172,146
	3,020,217	3,104,291	-	-	-	-
	8,084,639	6,214,007	-	-	-	-
	6,233,635	6,779,057	-	-	-	-
	-	-	18,072,040	20,276,020	21,771,955	22,147,282
	75,936,554	60,880,767	61,527,871	74,568,815	79,612,642	90,006,701
\$	171,597,828	\$ 152,363,468	\$ 158,540,469	\$ 181,654,127	\$ 202,512,185	\$ 214,325,172

**TOWN OF CASTLE ROCK, COLORADO****GOVERNMENTAL FUNDS****GOVERNMENTAL EXPENDITURES BY FUNCTION****LAST TEN YEARS****TABLE 8 (UNAUDITED)**

---

<b>Year</b>	<b>General Government</b>	<b>Public Safety</b>	<b>Public Works</b>	<b>Culture and Recreation</b>
2015	12,756,053	22,187,805	13,155,869	3,929,160
2016	12,308,420	23,545,337	15,706,515	4,858,749
2017	13,937,216	25,971,232	16,239,204	4,712,621
2018	14,895,787	29,010,161	17,695,519	5,341,350
2019	16,413,940	30,490,734	24,577,746	5,464,112
2020	18,150,269	29,460,283	17,596,280	5,007,153
2021	16,671,598	34,096,630	21,458,326	6,043,312
2022	18,049,052	38,639,903	27,523,446	6,365,062
2023	21,150,204	43,645,485	30,435,683	8,698,954
2024	21,951,896	47,026,145	25,981,730	9,327,159

**TOWN OF CASTLE ROCK, COLORADO****GOVERNMENTAL FUNDS****GOVERNMENTAL EXPENDITURES BY FUNCTION****LAST TEN YEARS****TABLE 8 (UNAUDITED)**

---

<b>Capital Outlay</b>	<b>Debt Service</b>	<b>Total</b>
33,319,262	3,493,626	88,841,775
19,132,373	3,548,645	79,100,039
12,269,269	2,929,690	76,059,232
16,282,437	2,690,709	85,915,963
25,849,836	5,250,247	108,046,615
13,370,735	3,237,717	86,822,437
25,390,399	2,983,937	106,644,202
28,395,917	2,877,162	121,850,542
45,070,019	2,879,138	151,879,483

## TOWN OF CASTLE ROCK, COLORADO

PROPERTY TAX LEVIES AND COLLECTIONS  
 LAST TEN YEARS  
 TABLE 9 (UNAUDITED)

Fiscal Year Ended December 31,	Collection Year	Taxes Levied For The Fiscal Year (2)	Collection (1) Within The Fiscal Year Of The Levy	
			Amount	Percentage of Levy
2014	2015	1,058,617	1,026,471	96.96%
2015	2016	1,116,841	1,095,063	98.05%
2016	2017	1,165,838	1,174,213	100.72%
2017	2018	1,282,528	1,330,579	103.75%
2018	2019	1,353,067	1,483,121	109.61%
2019	2020	1,405,352	1,744,657	124.14%
2020	2021	1,483,041	1,387,051	93.53%
2021	2022	1,492,318	1,465,448	98.20%
2022	2023	1,547,289	1,485,758	96.02%
2023	2024	1,582,280	1,755,403	110.94%

(1) Does not include Douglas County's collection fee, which is shown as an expenditure in the General Fund.

(2) Source: Douglas County Assessor's Office

## TOWN OF CASTLE ROCK, COLORADO

PROPERTY TAX LEVIES AND COLLECTIONS  
 LAST TEN YEARS  
 TABLE 9 (UNAUDITED)

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Collections/ Abatements for Previous Years	Total Collections to Date	
	Amount	Percentage Of Levy
(1,907)	1,024,564	96.78%
(726)	1,094,337	97.99%
(735)	1,174,213	100.72%
(1,943)	1,328,636	103.60%
(3,065)	1,480,056	109.39%
(2,051)	1,742,606	124.00%
(3,986)	1,383,065	93.26%
(177)	1,465,271	98.19%
(929)	1,484,829	95.96%

**TOWN OF CASTLE ROCK, COLORADO**
**ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY  
 LAST TEN YEARS  
 TABLE 10 (UNAUDITED)**


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<b>Levy Year</b>	<b>Residential Property</b>	<b>Vacant Land</b>	<b>Commercial Property</b>	<b>Industrial Property</b>	<b>State Assessed</b>
2015	485,560,640	47,388,740	375,941,270	14,240,470	1,800,300
2016	509,222,200	49,095,430	381,534,780	14,863,020	1,882,500
2017	573,096,130	68,923,730	429,115,590	17,470,040	2,001,100
2018	603,391,330	62,684,170	442,210,700	18,469,810	2,316,000
2019	722,174,210	71,047,980	500,811,820	21,247,350	1,735,800
2020	758,756,980	72,967,870	512,407,380	27,822,780	1,768,700
2021	840,330,910	87,300,210	552,411,530	32,853,640	2,884,800
2022	857,215,760	74,621,290	563,019,270	34,236,580	2,643,100
2023	1,173,808,840	76,026,670	644,529,230	46,133,460	1,559,600
2024	1,208,586,050	64,698,760	662,494,800	49,770,030	1,441,100

**Source:** Douglas County Assessor's Office

## TOWN OF CASTLE ROCK, COLORADO

**ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY  
LAST TEN YEARS  
TABLE 10 (UNAUDITED)**

---

<b>Personal Property</b>	<b>Less: Tax Exempt Property</b>	<b>Total Taxable Assessed Value</b>	<b>Total Direct Tax Rate</b>	<b>Estimated Actual Taxable Value</b>	<b>Assessed Value As a Percentage of Actual Value</b>
41,129,400	208,224,000	757,836,820	1.474	6,900,625,147	10.98%
44,165,470	209,215,200	791,548,200	1.470	7,220,343,810	10.96%
46,598,790	210,541,040	926,664,340	1.330	9,019,519,393	10.27%
51,076,660	212,733,520	967,415,150	1.330	9,461,004,673	10.23%
55,885,140	234,543,980	1,138,358,320	1.196	11,343,649,284	10.04%
54,879,470	240,247,210	1,188,355,970	1.196	11,905,218,264	9.98%
54,965,020	250,302,440	1,320,443,670	1.139	13,219,987,961	9.99%
55,448,220	253,712,930	1,333,471,290	1.139	13,805,790,359	9.66%
68,350,720	301,155,450	1,709,253,070	0.092	19,195,262,951	8.90%
71,124,050	309,058,640	1,749,056,150	0.092	19,722,297,883	8.87%



## TOWN OF CASTLE ROCK, COLORADO

**PROPERTY TAX RATES (MILLS)**  
**DIRECT AND OVERLAPPING GOVERNMENTS (1)**  
**LAST TEN YEARS**  
**TABLE 11 (UNAUDITED)**

Levy Year	Collection Year	Direct Rate		Douglas County School District RE-1	Douglas County <sup>d</sup>	Cedar Hill Cemetery	Cherry Creek Basin Authority	Douglas County Library District	Bella Mesa	Castle Oaks	Castlewood Ranch
		Town <sup>3</sup>									
2015	2016	1.474		42.439	24.274	0.160	0.449	4.035	-	50.000	40.000
2016	2017	1.474		41.064	23.774	0.162	0.437	4.016	20.000	50.000	40.000
2017	2018	1.330		38.996	24.274	0.148	0.453	4.021	20.000	55.277	40.000
2018	2019	1.330		44.950	24.274	0.148	0.479	4.008	20.000	50.422-55.277	40.000
2019	2020	1.196		43.839	23.774	0.128	0.451	4.023	20.000	49.000-55.664	40.000
2020	2021	1.196		43.504	23.774	0.128	0.478	4.012	75.664	49.000-52.953	40.000
2021	2022	1.139		43.797	23.024	0.124	0.479	4.021	75.664	49.000-52.953	40.000
2022	2023	1.139		42.836	23.024	0.125	0.500	4.008	77.185	49.000-52.000	40.000
2023	2024	0.092		45.934	24.274	0.104	0.425	3.513	77.668	36.000-39.000	29.805
2024	2025	0.092		45.528	22.76	0.104	0.430	0.400	15.5	36.000-39.000	29.805

- (1) Because no single parcel of property located within the Town's boundaries is located within every entity shown, the table is not indicative of the actual or potential burden upon any single property.
- (2) The metropolitan districts fall within the Town's limits and property taxes are collected to fund debt repayment. The mill levy assessed represents ranges based on the individual district's mill levy.
- (3) The only component in the Direct Rate is the General Operating Expenses.
- (4) Includes law enforcement authority levy.
- (5) Dawson Ridge Metro District was issued refunds and abatements in 2015.

**Source:** Douglas County Assessor's Office

## TOWN OF CASTLE ROCK, COLORADO

**PROPERTY TAX RATES (MILLS)**  
**DIRECT AND OVERLAPPING GOVERNMENTS (1)**  
**LAST TEN YEARS**  
**TABLE 11 (UNAUDITED)**

Overlapping Rates									
Metro Districts (2)									
Crowfoot Valley	Crystal	Crystal Valley	Dawson	Founders		Maher	Meadows	Plum	Villages At Castle
Ranch	Crossing	I & II	Ridge 1-5	Village	Lanterns	Ranch	1-7	Creek	Rock 1-9
76.750	62.230	55.940	45.000	79.146	45.000	53.000	35.000	16.650	0-70.000
76.750	62.230	55.940	45-6328.218	79.146	45.000	42.750	35.000	0.000	0-70.000
76.750	67.230	55.940	45.000	79.146	45.000	40.500	35.000	0.000	0-70.000
84.850	74.091	60.274-60.284	45.000	87.314	45.000	35.500	35.000	0.000	0-76.332
84.850	74.122	60.284	45.000	87.253	74.600	35.500	35.000	0.000	4.373-87.253
85.442	74.625	5.000-54.854	45.000	87.842	75.121	33.500	35.000	0.000	4.402-87.842
85.442	74.625	3.500-51.500	45.000-51.820	88.083	75.121	33.500	35.000	0.000	4.432-88.083
85.442	74.625	2.000-45.000	45.000	88.683	75.121	32.500	35.000	0.000	4.462-88.683
70.010-75.103	74.625	8.000-42.604	74.044	91.198	75.843	32.500	35.000	0.000	4.556-91.198
72.767-81.236	57.254	5.500-55.707	74.044	94.563	83.556	27.872	35.000	0.000	4.721-94.563
72.769-80.465	57.254	13.05-39.219	74.044	94.563	84.506	23.900	35.00	0.00	4.721-94.563

**TOWN OF CASTLE ROCK, COLORADO**
**TAXABLE SALES BY CATEGORY**  
**LAST TEN YEARS**  
**TABLE 12 (UNAUDITED)**

	2015	2016	2017	2018
Food & General Merchandise	\$ 10,327,221	\$ 10,896,117	\$ 12,944,153	\$ 14,231,685
Apparel & Accessories	6,974,642	7,376,674	8,147,394	8,144,044
Hotels, Restaurants & Bars	4,646,388	5,335,604	5,580,192	6,006,785
Misc Retail	3,464,970	3,765,358	4,168,474	5,164,182
Utilities	2,080,306	2,036,135	2,108,077	2,254,822
Audit & Collections Revenue	777,210	448,084	356,768	510,401
Communications	1,329,241	1,483,165	1,341,322	1,423,855
Home & Garden	2,826,269	3,178,848	3,307,815	3,445,425
Autos & Auto Items	2,046,740	2,217,388	2,151,300	2,238,964
Furniture & Home Décor	1,164,759	1,340,636	1,333,269	1,331,718
Leasing & Rentals	618,217	810,962	937,871	1,073,077
Services	715,803	1,036,407	1,012,432	985,284
Agriculture & Construction	754,798	947,715	876,884	859,042
Wholesale & Manufacturing	571,316	880,508	902,483	765,363
Total	<u>\$ 38,297,880</u>	<u>\$ 41,753,601</u>	<u>\$ 45,168,434</u>	<u>\$ 48,434,647</u>
Town of Castle Rock Sales Tax Rate	4.0%	4.0%	4.0%	4.0%

Note: Information reflects Town collected sales tax and does not include Douglas County shareback.

**Source:** Town of Castle Rock Sales Tax Department

## TOWN OF CASTLE ROCK, COLORADO

**TAXABLE SALES BY CATEGORY**  
**LAST TEN YEARS**  
**TABLE 12 (UNAUDITED)**

	2019	2020	2021	2022	2023	2024
\$	13,530,600	\$ 16,126,637	\$ 18,092,088	\$ 19,331,747	\$ 20,801,337	\$ 21,231,379
	7,659,585	5,824,649	8,241,804	8,633,955	8,540,888	8,361,869
	6,453,452	6,048,091	7,917,186	8,880,022	9,782,718	10,114,137
	6,228,567	8,482,200	10,747,164	13,011,463	13,192,870	17,723,770
	2,307,618	2,186,038	2,574,033	3,166,042	3,295,487	3,268,067
	1,324,025	1,759,921	792,506	1,090,875	1,547,395	2,024,420
	1,404,425	1,262,109	1,281,106	1,433,623	1,659,319	1,587,077
	3,703,262	4,527,502	5,001,741	5,090,962	4,847,790	4,563,561
	2,225,167	2,377,799	2,898,488	3,499,381	3,563,327	3,688,077
	1,537,699	1,730,813	2,211,187	2,379,839	1,955,729	1,870,346
	1,238,673	1,231,803	1,242,254	1,317,441	1,375,284	1,353,637
	939,705	963,484	1,180,490	1,347,824	1,483,568	1,429,837
	1,557,688	1,803,726	1,747,926	1,946,125	1,665,048	1,597,712
	663,780	576,370	781,645	979,958	792,129	804,655
\$	50,774,246	\$ 54,901,142	\$ 64,709,618	\$ 72,109,257	\$ 74,502,889	<u>\$ 79,618,545</u>
	4.0%	4.0%	4.0%	4.0%	4.0%	4.0%

**TOWN OF CASTLE ROCK, COLORADO****DIRECT AND OVERLAPPING SALES TAX RATES****LAST TEN YEARS****TABLE 13 (UNAUDITED)**

---

<b>Fiscal Year</b>	<b>Town Direct Rate</b>	<b>Douglas County</b>	<b>Sate of Colorado</b>
2015	4.0%	1.0%	2.9%
2016	4.0%	1.0%	2.9%
2017	4.0%	1.0%	2.9%
2018	4.0%	1.0%	2.9%
2019	4.0%	1.0%	2.9%
2020	4.0%	1.0%	2.9%
2021	4.0%	1.0%	2.9%
2022	4.0%	1.0%	2.9%
2023	4.0%	1.0%	2.9%
2024	4.0%	1.0%	2.9%

**Source:** Colorado Department of Revenue

## TOWN OF CASTLE ROCK, COLORADO

**PRINCIPAL SALES TAX REMITTERS  
CURRENT YEAR AND NINE YEARS AGO  
TABLE 14 (UNAUDITED)**

Remitter	2024			
	Number of Filers	Percentage of Total	Tax Liability	Percentage of Total
Food & General Merchandise	86	1.73%	\$ 21,231,379	26.66%
Misc Retail	3,084	61.95%	8,361,869	10.50%
Apparel & Accessories	152	3.05%	10,114,137	12.70%
Hotels, Restaurants & Bars	278	5.58%	17,723,770	22.26%
Home & Garden	67	1.35%	3,268,067	4.10%
Autos & Auto Items	113	2.27%	2,024,420	2.54%
Utilities	5	0.10%	1,587,077	1.99%
Furniture & Home Décor	113	2.27%	4,563,561	5.73%
Agricultural and Construction	180	3.62%	3,688,077	4.63%
Communications	97	1.95%	1,870,346	2.35%
Wholesale & Manufacturing	Not a Top Ten Category in 2024			
Total top ten categories	4,175	83.87%	\$ 74,432,703	93.46%
All other categories	803	19.88%	\$ 5,198,376	6.98%
Total	4,978	103.75%	\$ 79,631,079	100.44%

**Source:** Town of Castle Rock Sales Tax Department

## TOWN OF CASTLE ROCK, COLORADO

PRINCIPAL SALES TAX REMITTERS  
 CURRENT YEAR AND NINE YEARS AGO  
 TABLE 14 (UNAUDITED)

2015				
Number of Filers	Percentage of Total	Tax Liability	Percentage of Total	
79	3.86%	\$ 10,327,221	26.97%	
559	27.29%	3,464,970	9.05%	
137	7.30%	6,662,644	18.79%	
162	7.66%	4,279,072	10.98%	
42	2.03%	2,600,920	7.33%	
98	4.87%	1,827,115	5.15%	
2	0.25%	2,106,045	5.94%	
77	3.80%	1,067,807	3.01%	
135	6.59%	754,798	1.97%	
123	6.24%	1,239,425	3.49%	
Not a Top Ten Category in 2015				
1,414	722.30%	\$ 34,330,017	92.68%	
1,429	51.40%	\$ 1,744,132	4.95%	
2,843	773.70%	\$ 36,074,149	97.63%	

## **Debt Capacity**



## TOWN OF CASTLE ROCK, COLORADO

## RATIO OF OUTSTANDING DEBT BY TYPE

## LAST TEN YEARS

TABLE 15 (UNAUDITED)

Year	Governmental Activities				Business-type Activities	
	Revenue Bonded Debt (1)	Certificates of Participation (4)	Capital Leases	Notes Payable	Revenue Bonded Debt (1)	Certificates of Participation (4)
2015	31,464,558	8,570,000	625,602	-	21,886,625	64,425,000
2016	30,913,842	8,220,000	312,801	2,500,000	76,922,774	-
2017	30,193,577	7,865,000	-	2,375,000	72,601,088	-
2018	29,368,312	7,505,000	-	2,250,000	68,144,403	-
2019	28,038,047	7,130,000	-	-	63,562,717	-
2020	27,213,771	16,678,982	-	-	58,846,031	-
2021	25,868,270	16,227,093	-	-	53,974,346	-
2022	24,487,770	15,760,204	-	-	78,084,383	-
2023	23,073,934	15,278,315	-	-	71,871,726	-
2024	22,229,258	14,776,425	-	-	66,875,231	-

(1) Presented net of discounts and premiums

(2) Personal income is disclosed on Table 22

(3) US Census Bureau

(4) Amounts presented from 2015 through 2019 are presented prior to discounts and premiums. Amounts presented from 2020 and onward are presented net of discounts and premiums.

## TOWN OF CASTLE ROCK, COLORADO

## RATIO OF OUTSTANDING DEBT BY TYPE

## LAST TEN YEARS

TABLE 15 (UNAUDITED)

Capital Leases	Notes Payable	Total Government	Percentage of Personal Income (2)	Population (3)	Per Capita
315,040	-	127,286,825	4.55%	59,189	2,151
439,925	-	119,309,342	4.12%	62,188	1,919
297,145	-	113,331,810	4.48%	65,520	1,730
150,452	-	107,418,167	3.85%	69,388	1,548
407,441	4,500,000	103,638,205	3.37%	72,168	1,436
243,389	9,000,000	111,982,173	3.34%	75,857	1,476
110,777	9,500,000	105,680,486	2.96%	80,379	1,315
-	8,600,000	126,932,357	3.14%	82,383	1,541
-	7,625,000	117,848,975	2.53%	84,792	1,390
-	6,625,000	110,505,914	3.60%	87,000	1,270

**TOWN OF CASTLE ROCK, COLORADO**
**RATIOS OF GENERAL BONDED DEBT OUTSTANDING  
 LAST TEN YEARS  
 TABLE 16 (UNAUDITED)**


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<b>Year</b>	<b>Population</b>	<b>Gross General Obligation Bonds</b>	<b>Net Bonded Deb</b>	<b>Percent of Assessed Property Tax Value</b>	<b>Per Capita</b>
2015	59,189	-	-	0%	-
2016	62,188	-	-	0%	-
2017	65,520	-	-	0%	-
2018	69,338	-	-	0%	-
2019	72,168	-	-	0%	-
2020	75,857	-	-	0%	-
2021	80,379	-	-	0%	-
2022	82,383	-	-	0%	-
2023	84,792	-	-	0%	-
2024	87,102	-	-	0%	-

**Source:** Town of Castle Rock Finance Department.

## TOWN OF CASTLE ROCK, COLORADO

**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**  
**AS OF DECEMBER 31, 2023**  
**TABLE 17 (UNAUDITED)**

<b>Governmental Entity</b>	<b>Assessed Valuation</b>	<b>Bonds Outstanding</b>	<b>%</b>	<b>Applicable Net Debt Amount</b>
<b>Overlapping Debt: (1)</b>				
Douglas County School District Re-1	\$ 10,605,926,190	\$ 524,161,050	16.490%	\$ 86,441,023
Bella Mesa Metro	7,298,100	22,705,000	100.000%	22,705,000
Castle Oaks Metro District #1, 3, 4	93,430,920	47,225,000	100.000%	47,915,000
Castle Pines Commercial Metro #1, 3, 4	17,233,400	4,345,000	100.000%	111,000
Castleview Metro #1, 2	4,633,460	123,222,000	100.000%	24,222,000
Castlewood Ranch Metro District	57,651,100	11,210,000	100.000%	12,175,000
Crowfoot Valley Ranch Metro #2	33,419,930	63,120,000	100.000%	31,945,000
Crystal Crossing Metro District	14,603,850	7,445,000	100.000%	7,850,000
Crystal Valley Metro District #2	135,049,380	3,600,000	100.000%	55,080,000
Lanterns Metro #1, 2	38,385,990	54,502,000	100.000%	18,740,000
Maher Ranch Metro District #4	50,030,460	12,527,000	100.000%	13,374,000
Meadows Metro District #1, 2, 7	199,585,770	54,560,000	100.000%	70,000,000
Pinery West Metro #2	68,522,220	-	100.000%	-
Villages at Castle Rock Metro #4	1,589,930	25,911,000	100.000%	25,911,000
Subtotal, overlapping debt	<u>\$ 11,327,360,700</u>	<u>\$ 954,533,050</u>		<u>\$ 416,469,023</u>
<b>The Town of Castle Rock direct debt (2)</b>				<u>37,005,683</u>
<b>Total direct and overlapping debt</b>				<u><u>\$ 453,474,706</u></u>

(1) This amount includes General Obligation Bonded Debt. The following entities also overlap the Town, but have no general obligation debt outstanding: Bella Mesa Metro, Castle Oaks Metro #2, Castle Pines Commercial Metro #2 and #5, Castle Rock Fire Protection, Castleton Center Water and Sanitation, Cedar Hill Cemetery, Cherry Creek Basin Water Quality Authority, Crystal Valley Metro #1, Dawson Ridge Metro #1-5, Douglas County, Douglas County Law Enforcement Authority, Douglas County Public Library, Founders Village Metro, Hillside at Castle Rock Metro, Lanterns Metro #1-5, Meadows Metro #3-6, Promenade at Castle Rock Metro #1-3, Silver Heights Water and Sanitation, Villages at Castle Rock Metro #4, #6 and #9, Westfield Metro #1-2

(2) The Town of Castle Rock does not have any General Obligation Bonded Debt. The total direct debt does not include accrued leave.

**TOWN OF CASTLE ROCK, COLORADO**
**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT  
 AS OF DECEMBER 31, 2023  
 TABLE 17 (UNAUDITED)**


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**Sources:** Douglas County Assessor's Office as reported by the Special Districts.

Douglas County Finance

Department The Town of Castle

Rock

Town of Castle Rock	1,188,355,970
Assessed Valuation	

\*Plum Creek Metro District dissolved in December 2015

## TOWN OF CASTLE ROCK, COLORADO

**LEGAL DEBT MARGIN INFORMATION**  
**LAST TEN FISCAL YEARS**  
**TABLE 18 (UNAUDITED)**

Estimated Actual Property Value \$ 19,722,297,883

**Debt Limit:**

3% of Estimated Actual Real Estate Value \$ 591,668,936

**Amount of Debt Applicable to Debt Limit:**

Gross Debt		\$ 110,505,914
Less:		
Sales Tax Revenue Bonds	\$ (22,229,258)	
Parks Capital COP's	(5,045,413)	
Finance Purchase Agreements	(9,731,012)	
Golf Course Revenue Bonds	(1,415,000)	
Water & Wastewater Revenue Bonds	(65,460,231)	
Notes Payable	(6,625,000)	
Total		(110,505,914)
Total Debt Applicable to Debt Limit		-
Legal Debt Margin		\$ 591,668,937

Year	Debt limit	Total net debt applicable to limit	Legal debt margin	Total net debt applicable to the limit as a percentage of debt limit
2015	207,018,754	-	207,018,754	0%
2016	216,610,314	-	216,610,314	0%
2017	270,585,582	-	270,585,582	0%
2018	283,830,140	-	283,830,140	0%
2019	340,309,479	-	340,309,479	0%
2020	357,156,548	-	357,156,548	0%
2021	396,599,639	-	396,599,639	0%
2022	414,173,711	-	414,173,711	0%
2023	575,857,889	-	575,857,889	0%
2024	591,668,937	-	591,668,937	0%

**Sources:** Douglas County Assessor's Office  
Town of Castle Rock Finance Department

## TOWN OF CASTLE ROCK, COLORADO

PLEDGED REVENUE COVERAGE  
 LAST TEN YEARS  
 TABLE 19 (UNAUDITED)

Transportation Revenue Bonds:

Year	Sales and Use Tax Revenues <sup>1</sup>	Annual Debt Service				Maximum Annual Debt Service	
		Principal	Interest	Total	Coverage Ratio <sup>2</sup>	Principal and Interest <sup>3</sup>	Coverage Ratio <sup>2</sup>
2015	16,480,927	1,090,000	1,381,363	2,471,363	6.67	2,475,051	6.66
2016	18,524,010	1,140,000	1,223,366	2,363,366	7.84	2,257,375	8.21
2017	19,750,910	485,000	1,164,850	1,649,850	11.97	2,257,375	8.75
2018	21,515,986	590,000	1,156,538	1,746,538	12.32	2,257,375	9.53
2019	22,306,142	1,095,000	1,137,938	2,232,938	9.99	2,257,375	9.88
2020	23,209,405	1,145,000	992,793	2,137,793	10.86	2,257,375	10.28
2021	28,833,679	1,180,000	701,157	1,881,157	15.33	2,254,203	12.79
2022	30,891,244	1,215,000	608,349	1,823,349	16.94	2,254,203	13.70
2023	30,127,314	1,260,000	556,224	1,816,224	16.59	2,254,203	13.36
2024	31,440,487	730,000	536,425	1,266,425	24.83	2,254,203	13.95

(1) Pledged sales and use tax revenue collected at a rate of 1.35%.

(2) Coverage ratio equals net pledged revenue divided by total bond principal and interest.

(3) Represents the Combined Maximum Annual Principal and Interest Requirements payable on the remaining Bonds.

## TOWN OF CASTLE ROCK, COLORADO

**PLEDGED REVENUE COVERAGE  
LAST TEN YEARS  
TABLE 19 (UNAUDITED)**

Water and Wastewater Fund Revenue Bonds and Notes									
Year	Gross Resources (1)	Expenses (2)	Net Pledged Revenue (3)	Annual Debt Service			Coverage Ratio (5)	Max Annual Debt Service	
				Principal	Interest	Total		Principal and Interest (4)	Coverage Ratio (5)
2015	30,545,872	16,060,202	14,485,670	1,490,000	590,274	2,080,274	6.96	2,087,125	6.94
2016	51,193,244	18,073,847	33,119,397	4,460,000	1,417,194	5,877,194	5.64	5,866,200	5.65
2017	58,840,495	21,551,190	37,289,305	3,270,000	2,459,971	5,729,971	6.51	5,866,200	6.36
2018	63,781,051	35,614,879	28,166,172	3,395,000	2,357,383	5,752,383	4.90	5,866,200	4.80
2019	69,724,334	42,809,302	26,915,032	3,510,000	2,269,536	5,779,536	4.66	5,866,200	4.59
2020	72,397,608	27,925,784	44,471,824	3,630,000	2,154,083	5,784,083	7.69	5,866,200	7.58
2021	89,965,260	24,108,561	65,856,699	3,775,000	2,034,506	5,809,506	11.34	5,866,200	11.23
2022	82,438,329	32,061,960	50,376,369	4,820,000	2,851,891	7,671,891	6.57	7,699,550	6.54
2023	68,631,244	33,926,081	34,705,163	4,845,000	2,834,842	7,679,842	4.52	6,395,050	5.43
2024	76,646,845	43,066,905	33,579,940	3,720,000	2,618,050	6,338,050	5.30	6,395,050	5.25

(1) Gross resources include all operating revenues, system development fees and investment earnings. Prior to the issuance of the 2016 Bonds, the definition of Gross resources specifically excluded the Water Resource Fee and Renewable Water rates and charges imposed pursuant to the Municipal Code. However those revenues are pledged to the 2016 Bonds. The Bond Ordinance specifically extends the pledge of those revenues to the Prior Bonds.

(2) This figure includes all expenses properly allocable to the System pursuant to GAAP. Does not include depreciation, amortization, interest paid on outstanding bonds and gains or losses from sale of capital assets.

(3) Net pledged revenue equals gross resources minus expenses.

(4) Represents the Combined Maximum Annual Principal and Interest Requirements payable on the remaining Revenue Bonds and Notes.

(5) Coverage ratio equals net pledged revenue divided by the total principal and interest.



## TOWN OF CASTLE ROCK, COLORADO

**PLEDGED REVENUE COVERAGE  
LAST TEN YEARS  
TABLE 19 (UNAUDITED)**

<u>Golf Fund Revenue</u>									
Year	Gross Resources ( 1 )	Expenses ( 2 )	Net Pledged Revenue ( 3 )	Annual Debt Service				Max Annual Debt Service	
				Principal	Interest	Total	Coverage Ratio ( 4 )	Principal and Interest ( 5 )	Coverage Ratio ( 6 )
2015	2,868,145	2,185,373	682,772	405,000	127,033	532,033	1.28	500,815	1.36
2016	3,063,507	2,340,670	722,837	355,000	142,297	497,297	1.45	500,815	1.44
2017	3,153,148	2,437,308	715,840	365,000	132,120	497,120	1.44	500,815	1.43
2018	3,224,390	2,440,456	783,934	375,000	121,657	496,657	1.58	500,815	1.57
2019	3,287,340	2,587,352	699,988	385,000	110,909	495,909	1.41	500,815	1.4
2020	3,721,212	2,685,504	1,035,708	400,000	99,862	499,862	2.07	500,815	2.07
2021	4,101,543	3,002,719	1,098,824	410,000	89,375	499,375	2.20	500,637	2.19
2022	3,966,866	3,275,255	691,611	420,000	76,648	496,648	1.39	500,637	1.38
2023	4,624,832	3,337,648	1,287,184	435,000	65,637	500,637	2.57	500,469	2.57
2024	5,190,774	3,781,440	1,409,334	445,000	53,197	498,197	2.83	500,469	2.82

(1) Gross resources include all operating revenues, investment earnings and transfers in.

(2) Expenses include all operating expenses less depreciation and amortization.

(3) Net pledged revenue equals gross resources minus expenses.

(4) Coverage ratio equals net pledged revenue divided by total bond principal and interest.

(5) Represents the Combined Maximum Annual Principal and Interest Requirements payable on the remaining Revenue Bonds and Notes.

(6) Coverage ratio equals net pledged revenue divided by the total principal and interest.

## **Demographic and Economic Information**

## TOWN OF CASTLE ROCK, COLORADO

DEMOGRAPHIC INFORMATION AND ECONOMIC STATISTICS  
 LAST TEN YEARS  
 TABLE 22 (UNAUDITED)

Year	Estimated Population		Personal Income <sup>2</sup> (Thousands of Dollars)	Per Capita Income		Median Age	
2015	59,189	(1)	19,136,533	47,255	(1)	35.0	(1)
2016	62,188	(1)	21,277,108	46,534	(1)	34.8	(1)
2017	65,520	(6)	22,063,919	38,610	(1)	34.6	(1)
2018	69,338	(6)	23,875,828	40,236	(1)	34.8	(1)
2019	72,168	(6)	25,249,718	42,611	(1)	35.2	(1)
2020	75,857	(6)	27,549,902	44,250	(1)	35.8	(1)
2021	80,379	(6)	28,492,015	44,419	(1)	35.2	(1)
2022	82,383	(6)	32,412,414	49,138	(1)	35.7	(1)
2023	84,792		37,286,156	55,031		35.8	
2024	87,102	(6)	39,514,603	58,993		39.4	

**Sources:**

- (1) US Census Bureau
- (2) U. S. Bureau of Economic Analysis. Information is for Douglas County
- (3) Colorado Department of Labor. Information is for Douglas County
- (4) Douglas County School District
- (5) US Census Bureau - 2010 Census
- (6) Town of Castle Rock Development Services Department

## TOWN OF CASTLE ROCK, COLORADO

DEMOGRAPHIC INFORMATION AND ECONOMIC STATISTICS  
 LAST TEN YEARS  
 TABLE 22 (UNAUDITED)

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Average Household Size		Unemploye nt Rate <sup>3</sup>	Public School Enrollment <sup>4</sup>
2.89	(1)	3.1%	13,714
2.76	(1)	2.7%	13,693
2.84	(1)	2.4%	14,174
2.92	(1)	2.4%	14,405
2.88	(1)	2.9%	13,833
2.89	(1)	2.4%	12,745
2.88	(1)	5.8%	12,811
2.83	(1)	4.1%	12,711
2.74		2.5%	12,369

**TOWN OF CASTLE ROCK, COLORADO**
**PRINCIPAL EMPLOYERS**  
**CURRENT YEAR AND NINE YEARS AGO**  
**TABLE 23 (UNAUDITED)**

Company	2024		Percentage of Total Town Employment
	Number of FTEs*	Rank	
Douglas County	1500-2500	1	6%
Douglas County School District	1000-1500	2	4%
Town of Castle Rock	1000-1500	3	3%
Castle Rock Homes / Keller Williams	450-650	4	2%
Elite Surface Infrastructure / Entegris Inc	450-650	5	1%
Wal-Mart	300-400	6	1%
Castle Rock Adventist Hospital**	300-400	7	1%
Kohl's	150-250	8	1%
Brookside Inn	150-250	9	1%
Kroger / King Soopers	150-250	10	1%
Medved Autoplex			
Home Depot			
Philip S. Miller Library			

\* Full time employee equivalents that work in the Castle Rock area.

**Source:** Castle Rock Economic Development Council (Castle Rock EDC)

## TOWN OF CASTLE ROCK, COLORADO

PRINCIPAL EMPLOYERS  
 CURRENT YEAR AND NINE YEARS AGO  
 TABLE 23 (UNAUDITED)

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2015		
Number of FTEs*	Rank	Percentage of Total Town Employment
1000-1500	2	8%
1000-1500	1	8%
251-500	4	3%
251-500	5	3%
501-750	3	4%
101-250	10	1%
101-250	7	1%
101-250	8	1%
101-250	9	1%
101-250	6	1%

## TOWN OF CASTLE ROCK, COLORADO

**PRINCIPAL PROPERTY TAXPAYERS  
CURRENT YEAR AND NINE YEARS AGO  
TABLE 24 (UNAUDITED)**

Taxpayer	Type of Business	Rank	2024	
			Taxable Assessed Valuation	% of Town Taxable Assessed Valuation
<u>Utilities</u>				
Public Service Co of Colorado (XCEL)	Telecommunications			
CORE Electric Cooperative FKA Intermountain Rural Electric Assoc	Electric	2	\$ 9,319,900	0.53%
QWEST Corporation / Centurylink Communications	Telecommunications			
Burlington Northern Santa Fe Railway Company	Railroad			
Union Pacific Corp.	Railroad			
Black Hills Colorado Gas Inc	Gas			
Cellco Partnership	Telecommunications			
Comcast of Colorado X LLC	Telecommunications	3	8,409,340	0.48%
Verizon Wireless (VAW) LLC	Telecommunications			
MCI CommunicationServices	Telecommunications			
TOTAL UTILITIES			<u>\$ 17,729,240</u>	<u>1.01%</u>
<u>Non-Utility</u>				
Dillon Companies Inc	Commercial	4	\$ 7,454,070	0.43%
GKT Castle Rock PG1, PG2 & PG3 LLC	Commercial	5	7,253,780	0.41%
TKG Castle Rock Colorado LLC	Commercial	9	5,837,920	0.33%
EQR Ledges LLC	Commercial	7	7,002,840	0.40%
Echo Ridge Holdings LLC	Commercial	6	7,061,800	0.40%
Riverwalk Castle Rock LLC	Commercial	8	6,437,240	0.37%
Brock Associates III LLC	Commercial			
Craig Realty Group Castle Rock, LLC	Commercial	1	21,248,820	1.21%
Castle Rock Development Company	Commercial			
AVB Meadows LLC	Real Estate	10	<u>5,386,800</u>	<u>0.31%</u>
TOTAL NON-UTILITY			<u>\$ 67,683,270</u>	<u>3.87%</u>
Other Taxpayers			\$ 1,663,643,640	95.12%
Assessed Valuation			\$ 1,749,056,150	100.00%

Source: Douglas County Treasurer's Office

## TOWN OF CASTLE ROCK, COLORADO

PRINCIPAL PROPERTY TAXPAYERS  
 CURRENT YEAR AND NINE YEARS AGO  
 TABLE 24 (UNAUDITED)

Rank	2015		% of Town Taxable Assessed Valuation
	Taxable Assessed Valuation		
3	\$ 54,587,400		7.20%
1	60,568,200		7.99%
2	58,973,200		7.78%
5	9,338,900		1.23%
6	9,295,800		1.23%
9	4,360,700		0.58%
7	5,463,700		0.72%
10	4,741,800		0.63%
	<u>\$ 207,329,700</u>		<u>27.36%</u>
4	\$ 18,493,790		2.44%
8	5,870,630		0.77%
	<u>\$ 24,364,420</u>		<u>3.21%</u>
	\$ 526,142,700		69.43%
	\$ 757,836,820		100.00%



## **Operating Information**

## TOWN OF CASTLE ROCK, COLORADO

**FULL-TIME EQUIVALENT TOWN EMPLOYEES BY FUNCTION/PROGRAM**  
**LAST TEN YEARS**  
**TABLE 25 (UNAUDITED)**

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
<b><u>Function/Program</u></b>										
General government	81	78	97	90	96	96	95	102	110	84
Public safety	163	174	189	205	219	223	215	237	266	228
Public works	40	38	47	54	63	56	65	66	80	54
Cultural and recreation	21	25	28	30	30	29	31	29	36	32
Water	55	59	67	66	75	80	85	90	93	70
Water resources	3	4	6	8	7	7	8	7	8	22
Wastewater	4	3	4	5	8	7	7	6	10	6
Stormwater	8	10	11	11	10	10	9	13	14	11
Golf	8	8	12	10	11	10	11	12	12	11
Community center	16	17	20	26	22	21	25	29	26	27
Development services	<u>32</u>	<u>41</u>	<u>49</u>	<u>54</u>	<u>49</u>	<u>54</u>	<u>53</u>	<u>63</u>	<u>54</u>	<u>32</u>
Total	<u>431</u>	<u>457</u>	<u>530</u>	<u>559</u>	<u>590</u>	<u>593</u>	<u>604</u>	<u>654</u>	<u>709</u>	<u>577</u>

**Source:** Town of Castle Rock Finance Department

## TOWN OF CASTLE ROCK, COLORADO

**OPERATING INDICATORS BY FUNCTION/PROGRAM**  
**LAST TEN YEARS**  
**TABLE 26 (UNAUDITED)**

<u>Function/ Program</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b><u>Governmental activities:</u></b>				
General government				
Number of payroll checks issued	18,816	20,231	21,201	22,176
Number of new employees hired	65	70	69	72
Number of resolutions passed	112	114	105	105
Number of ordinances passed	60	42	30	43
Public safety				
Number of arrests	1,271	1,358	1,657	1,561
Number of police calls	73,827	73,290	71,690	69,411
Number of fire calls	61	78	89	100
Number of medical calls	3,199	3,204	3,529	3,418
Public works				
Number of snow removal hours	7,703	4,597	3,364	2,060
Culture and recreation				
Number of golf rounds	35,086	39,926	40,002	40,756
Recreation center attendance	318,989	435,810 (1)	395,595	374,555
<b><u>Business- type activities:</u></b>				
Water				
Number of customer accounts	18,961	19,430	20,662	21,878
Average daily consumption - million gallons	6.00	7.00	7.00	8.00
Development Services				
Number of new construction permits issued	928	1,212	1,031	1,785
Number of remodel permits issued	2,907	6,954	2,706	2,260

(1) Includes attendance for new Miller Activity Complex.

**Sources:** Town of Castle Rock Finance, Town Clerk, Police, Fire, Public Works, and  
 Utilities Departments

## TOWN OF CASTLE ROCK, COLORADO

## OPERATING INDICATORS BY FUNCTION/PROGRAM

## LAST TEN YEARS

## TABLE 26 (UNAUDITED)

2019	2020	2021	2022	2023	2024
23,665	20,876	21,828	23,431	33,910	35,559
66	70	64	110	108	246
133	125	117	142	142	122
42	24	33	31	40	25
1,391	1,042	1,240	1,380	1,302	1,246
69,234	63,753	58,093	53,562	55,565	58,314
75	98	87	127	112	158
3,672	3,370	3,851	4,490	4,596	4,893
7,728	4,706	3,155	4,418	2,695	7,384
38,837	43,350	49,330	49,170	55,122	59,709
316,473	218,136	364,485	520,929	591,749	547,368
21,189	23,989	25,029	26,515	26,971	33,076
8.00	9.00	8.79	9.37	7.98	9.36
1,043	1,234	1,348	1,038	713	460
3,887	3,889	3,804	3,783	339	369

## TOWN OF CASTLE ROCK, COLORADO

**CAPITAL ASSETS STATISTICS BY FUNCTION/PROGRAM**  
**LAST TEN YEARS**  
**TABLE 27 (UNAUDITED)**

	2015	2016	2017	2018
<u>Function/ Program</u>				
<b><u>Governmental activities:</u></b>				
General government				
Number of Town- owned facilities	11	11	11	13
Public safety				
Number of police stations	1	1	1	1
Number of vehicular patrol units	34	37	39	40
Number of fire stations	4	4	4	5
Public works				
Miles of streets	619	646	667	689
Number of traffic signals	31	36	38	42
Number of street lighting fixtures	521	630	639	668
Culture and recreation				
Acres of developed parks	533	585	606	611
Acres of open space	2,778	2,877	2,931	2,925
Number of pools	4	4	4	4
Golf courses	1	1	1	1
Number of tennis courts	7	7	7	12
Number of ball fields	24	24	24	20
<b><u>Business- type activities:</u></b>				
Water				
Miles of water mains	390	393	401	420
Sanitary sewer and storm:				
Miles of sewer lines	270	271	275	288
Miles of storm sewers	143	143	149	157

**Sources:** Town of Castle Rock Finance, Police, Fire, Public Works, and Castle Rock Water Departments

## TOWN OF CASTLE ROCK, COLORADO

**CAPITAL ASSETS STATISTICS BY FUNCTION/PROGRAM**  
**LAST TEN YEARS**  
**TABLE 27 (UNAUDITED)**

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<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
16	17	17	17	17	17
1	1	1	1	1	1
45	47	51	61	80	89
5	5	5	5	5	5
695	711	730	754	766	776
43	44	44	44	44	44
876	876	685	706	708	761
612	619	792	786	796	796
3,040	2,934	3,452	3,428	3,461	4,142
4	4	4	4	5	5
1	1	1	1	1	1
12	10	10	10	15	15
20	22	22	22	31	13
455	470	485	510	521	532
303	309	313	320	325	333
170	179	185	190	198	146

**TOWN OF CASTLE ROCK, COLORADO**
**MISCELLANEOUS STATISTICS  
 AS OF DECEMBER 31, 2023  
 TABLE 28 (UNAUDITED)**


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Date of incorporation	1881
Home rule charter adopted	1987
Form of government	Council - Manager
Area - Square miles	36.57
Population (estimate)	87,102
Fire Protection	
Number of stations	5
Number of paid firefighters	105
Number of volunteer firefighters	6
Police Protection	
Number of stations	1
Number of commissioned officers	94
Number of reserve officers	0
Education - Douglas County School District	
Number of students (Castle Rock schools)	12,065
Number of charter schools	4
Number of magnet schools	1
Number of elementary schools	9
Number of middle schools	2
Number of high schools	3
Building Permits issued (includes new construction and remodel)	829
Building permits value	\$ 243,067,281
Employees: (excluding Police and Fire)	
Full-time	459
Part-time	1,061

**Sources:** Town of Castle Rock Finance, Police, Fire, Development Services, Douglas County School District and US Census Bureau.



## COMPLIANCE SECTION

### Local Highway Finance Report





Cash Flows Worksheet 210

Fund	210
Exhibit	VIII
Item	Cash and cash equivalents

















